



Annual Report 2021 / 2022



CONTENTS

1. Year in review	5
Mayor's report.....	6
CEO's report.....	7
2. Governance	9
Councillors and their portfolios	10
Advisory committees.....	11
Councillor meeting attendance	11
Councillor remuneration	11
Councillor expenses	12
Resolutions made.....	13
Councillor travel.....	13
Councillor conduct (complaints).....	13
Expenditure on grants to community organisations.....	14
Beneficial enterprises	17
Community Leases	20
Summary of concessions for rates and charges.....	23
Invitations to change tenders	23
Report on the internal audit for the financial year.....	23
3. Organisation	25
Executive leadership team	26
Executive remuneration.....	26
Employee overseas travel	26
Administrative action complaints.....	27
Penalty Infringement Notice.....	27
Competitive neutrality complaints	27
Registers kept	27
Controlled entities.....	27
4. Performance	29
Council goal performance	29
People	30
Place.....	34
Sustainability	38
Prosperity	42
Performance	46
5. Finances	51
Community financial report	52
General purpose financial statements.....	57

About this report

Our Annual Report summarises Council's 2021/22 activities, our many achievements, our challenges and a snapshot of the year gone by.

Council measures its performance against the 2019-2024 Corporate Plan.

We view our Annual Report as one of the key accountability mechanisms between Council and our community and it is developed in compliance with Section 104 of the *Local Government Act 2009*.

This report is also available in full on our website at:
www.tr.qld.gov.au/annualreport

ACKNOWLEDGEMENT

We acknowledge the Traditional Custodians of the Toowoomba Region whose songlines traverse our lands and pay our respect to Elders past, present and emerging, for they hold the knowledge, rich traditions and bold ambitions of Australia's first peoples.



1

Year in review



Mayor's report



This year was very much a welcome return to normalcy for many people across the Toowoomba Region.

While cost of living pressures, supply chain issues and workforce challenges have certainly had their impact, our strong financial position has ensured residents and ratepayers continue to be supported through sensible governance and rating strategies.

While keeping rate rises to an absolute minimum, one of the strategies we implemented during the past year was to give greater weight to local suppliers in our Procurement Policy. As we've moved out of the Covid pandemic, it's one of the things I'm most proud of. Council has poured millions back into the regional economy to support local business and local jobs.

In fact, 2021/22 was a record year for local spend for Toowoomba Regional Council with more than \$200 million spent locally, representing more than 63 per cent of all Council spend for the year.

When you look back to 2012, when our local spend was \$56,072,000, and you compare it to this year's figure of \$204,174,000, the difference is truly remarkable.

The permanent changes to our Procurement Policy will ensure local businesses are well supported for years to come.

The past year also came with various challenges with four declared flooding events causing an estimated \$100 million in damage to Council roads and associated infrastructure.

The overall flood reconstruction works will take at least two years to complete due to the substantial damage we've experienced throughout the Region.

Our crews did an amazing job in response to these flooding events, completing nearly 5,500 temporary emergency repairs since the first flood in November 2021.

In March, Council submitted an initial list of projects seeking Betterment funding from the Australian and Queensland governments. The Betterment program specifically allows roads and other infrastructure to be built to a more flood resilient standard. This is vital to prevent future flood events from causing the same level of damage.

The 2021/22 year also saw Council continue many advocacy projects on behalf of our residents. This included securing more than \$38 million in funding through the SEQ City Deal partnership. This is a 20-year partnership between the Australian Government, Queensland Government and 11 Councils which make up the Council of Mayors (SEQ). This provides a shared commitment to transform SEQ and deliver region-shaping infrastructure.

Enhancing our Region's liveability is a priority with a \$13.48 million investment for community infrastructure that could include sporting facilities to give our region's youngest residents a running start to the 2032 Brisbane Olympic Games.

The SEQ City Deal will also invest \$25 million towards the regeneration of the Toowoomba Railway Parklands Priority Development Area to increase housing availability ensuring our Region remains a great place to live, work and play.

Fast Rail is another project that Council advocated for during the 2021/22 financial year. The project is part of Council's aspiration for a fast passenger rail service from Toowoomba to the Brisbane CBD. The project will open a wealth of opportunities for Toowoomba as well as areas to the east and west of our Region.

I thank my fellow Councillors, Council's leadership team and staff from across the organisation for their efforts during the 2021/22 year as we work together to further strengthen our Region.

Paul Antonio

CEO's report



The 2021/22 Annual Report provides an overview of the outcomes of our decisions, our strong financial position and reflects various achievements and challenges throughout the year.

I am proud to lead Toowoomba Regional Council as the Region continues to show strong signs of economic recovery as we move forward from the impacts of the Covid pandemic.

Council is committed to open and transparent decision making coupled with community input to ensure the best outcomes for our Region.

Council has continued to deliver the strategic actions of the 2019-24 Corporate Plan, focusing our efforts across the five goals in the Plan of people, place, sustainability, prosperity and performance.

The mission of our Corporate Plan is straight forward, "We partner with the community through authentic leadership and responsible governance to ensure a sustainable and bright future for our Region". During the 2021/22 year there's no doubt we've achieved this in many ways.

Ongoing projects such as the Russell Street Refresh, Highfields Library, Millmerran Pool, Clifton Water Treatment Plant and the completion of the Queen's Park Master Plan were all major undertakings throughout the year helping to deliver strategic actions of the Corporate Plan in partnership with our community.

The tight labour market continued throughout 2021/22 with the ability to attract and retain staff a significant challenge. Fortunately, we were able to maintain our services to our residents in line with community expectation.

We've continued the journey with our Councillors and staff on enhancing and improving our organisational culture to ensure all our decisions reflect our values of accountability, safety and well-being, teamwork, honesty and respect. A series of workshops with all staff during the year focused on these values and how they can be further integrated into our everyday work practices.

During the year we finalised the enterprise bargaining process between Council, the combined unions and our workforce. The agreement provides better pay and conditions for staff, including an increase in superannuation contributions, and gives employees certainty moving forward.

The impacts of four declared flooding events across the Region tested our service delivery and capability. I thank our Council teams involved in the flood response. Our team continues to work hard repairing the damage from these events while also maintaining business as usual services across our extensive road network.

Our Water and Waste Services team continued delivering the services that many people perhaps rarely think about but are so vital to our everyday lives while also planning for the future.

Over the past year we also continued our strong tradition of providing community assets like libraries, art galleries, pools, community halls and of course our award-winning parks and gardens that are showcased so well during the Toowoomba Carnival of Flowers.

We finalised a range of residential development assistance measures aimed at addressing the shortage of housing across the Region. While acknowledging this issue is not confined to the bounds of our Council area, the measures were welcomed by the development industry and will make a difference to people looking for a home across the Toowoomba Region.

I thank Mayor Paul Antonio for his leadership and vision throughout the year as well as the Councillors as we've worked together to set the strategic direction for the organisation. I also thank my Executive Leadership Team and all staff for their unwavering efforts in delivering the services expected from our residents. I look forward to the year ahead as the Region continues to show positive signs of growth and prosperity.

Brian Pidgeon





2

Governance



Councillors and their portfolios



Cr Geoff McDonald

DEPUTY MAYOR, CHAIR -
FINANCE & BUSINESS
STRATEGY COMMITTEE

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Cr Paul Antonio

MAYOR, CHAIR -
ECONOMIC DEVELOPMENT COMMITTEE

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Cr Bill Cahill

PORTFOLIO LEADER - PLANNING &
DEVELOPMENT COMMITTEE

P 07 4688 6782 **M** 0419 908 083
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Cr Tim McMahon

PORTFOLIO LEADER - ENVIRONMENT &
COMMUNITY COMMITTEE

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Cr Megan O'Hara Sullivan

CHAIR - PLANNING & DEVELOPMENT
COMMITTEE

P 07 4688 6794 **M** 0477 071 824
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Cr James O'Shea

CHAIR - ENVIRONMENT &
COMMUNITY COMMITTEE

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Cr Kerry Shine

PORTFOLIO LEADER - FINANCE &
BUSINESS STRATEGY COMMITTEE

P 07 4688 6783 **M** 0418 846 807
E kerry.shine@tr.qld.gov.au



Cr Nancy Sommerfield

PORTFOLIO LEADER -
WATER & WASTE COMMITTEE

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Cr Carol Taylor

CHAIR - INFRASTRUCTURE COMMITTEE

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Cr Melissa Taylor

PORTFOLIO LEADER -
INFRASTRUCTURE COMMITTEE

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Cr Rebecca Vonhoff

CHAIR - WATER & WASTE COMMITTEE

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Councillors are listed in order of Mayor, Deputy Mayor and then alphabetically by surname.

Advisory committees

- Aboriginal and Torres Strait Islander Advisory Committee
- Biosecurity Advisory Committee
- Bridge Street Quarry Development Advisory Committee
- Environment Advisory Committee
- Heritage Advisory Committee
- Multicultural Advisory Committee
- Regional Access and Disability Advisory Committee
- Regional Active and Public Transport Advisory Committee
- Regional Arts Development Fund Advisory Committee
- Regional Youth Advisory Committee
- Toowoomba Region Aerodromes Advisory Committee

Councillor meeting attendance

Section 186 Local Government Regulation 2012

The number of local government meetings that each Councillor attended during the financial year.

COUNCILLOR MEETING ATTENDANCE					
Councillor	Meetings Attended			Absent	
	Committee Meetings	Ordinary Meetings of Council	Special Meetings of Council	Official Council business	Personal Reasons or Unwell
Total Meetings Held	66	12	19		
Antonio, Paul	59	12	17	8	1
McDonald, Geoff	66	12	19		
Cahill, Bill	66	11	18		2
McMahon, Tim	66	12	17		2
O'Hara Sullivan, Megan	66	11	19		1
O'Shea, James	66	11	16		4
Shine, Kerry	66	12	18		1
Sommerfield, Nancy	60	11	17		9
Taylor, Carol	60	12	19	6	
Taylor, Melissa	60	11	16		10
Vonhoff, Rebecca	64	12	19		2

Councillor remuneration

Section 186 Local Government Regulation 2012

Total remuneration including superannuation contributions paid to each Councillor during the financial year.

Councillor	Total remuneration range	Superannuation paid by Council	Total
Antonio, Paul	\$183,142.96	\$22,822.44	\$205,965.40
McDonald, Geoff	\$124,868.91	\$14,984.32	\$139,853.23
Cahill, Bill	\$108,221.88	\$12,986.70	\$121,208.58
McMahon, Tim	\$108,221.88	\$12,986.70	\$121,208.58
O'Hara Sullivan, Megan	\$108,221.88	\$12,986.70	\$121,208.58
O'Shea, James	\$108,221.88	\$12,986.70	\$121,208.58
Shine, Kerry	\$108,221.88	\$12,986.70	\$121,208.58
Sommerfield, Nancy	\$108,221.88	\$12,986.70	\$121,208.58
Taylor, Carol	\$108,221.88	\$12,986.70	\$121,208.58
Taylor, Melissa	\$108,221.88	\$12,986.70	\$121,208.58
Vonhoff, Rebecca	\$108,221.88	\$12,986.70	\$121,208.58
TOTAL	\$1,282,008.79	\$154,687.06	\$1,436,695.85

Councillor expenses

Section 186 Local Government Regulation 2012

Expenses incurred by each Councillor during the financial year in accordance with 2.53 Expenses Reimbursement (Councillors) Policy.

Councillor expenses and vehicles

Councillor	Accommodation (\$)	Professional development (\$)	Travel & transfers (\$)	Council vehicle		Meals (\$)	Community engagement (\$)	Hospitality (\$)	Legal (\$)	Total (\$)
				Councillor payment (\$)	Cost (\$)					
Antonio, Paul	2,485.83	1,958.19	5,030.23	-4,532.64	21,585.60	894.15	1,016.17	1,559.65	2,242.00	32,239.18
McDonald, Geoff	1,002.73		444.97	-4,164.69	10,426.68	218.89	1,152.01		5,621.00	14,701.59
Cahill, Bill				-4,044.09	15,704.76	45.91	130.83			11,837.41
McMahon, Tim	825.46	1,400.00	611.38	-4,548.42	14,726.66	251.64	1,084.77			14,351.49
O'Hara Sullivan, Megan	1,560.09	10,125.82	2,254.82	-3,918.09	16,137.96	294.88	633.44		1,742.00	28,830.92
O'Shea, James				-3,723.39	11,223.00	20.07	281.68			7,801.36
Shine, Kerry	645.46	1,400.00		-4,220.34	20,801.40	318.49	1,430.15			20,375.16
Sommerfield, Nancy	2,213.02	2,372.49	1,255.79	-4,681.59	14,795.16	733.56	823.21			17,511.64
Taylor, Carol	2,535.43	3,631.75	2262.66	-4,036.89	13,752.00	550.83	390.13			19,085.91
Taylor, Melissa	3,341.78	4,348.12	963.33	-3,986.64	13,021.80	677.40	1,340.35			19,706.14
Vonhoff, Rebecca	2,661.90	1,182.46	789.53	-4,220.34	14,533.44	202.73	855.33			16,005.05
Total	17,271.70	26,418.83	13,612.71	-46,077.12	166,708.46	4,208.55	9,138.07	1,559.65	9,605.00	202,445.85

The facilities provided to each Councillor during the financial year in accordance with 2.53 Expenses Reimbursement and Provision of Facilities (Councillors) Policy.

Councillor facilities

Councillor	Laptop computer	Smart phone	iPad	Motor vehicle
Antonio, Paul	✓	✓	✓	✓
McDonald, Geoff		✓	✓	✓
Cahill, Bill	✓	✓	✓	✓
McMahon, Tim	✓	✓	✓	✓
O'Hara Sullivan, Megan	✓	✓	✓	✓
O'Shea, James	✓	✓	✓	✓
Shine, Kerry	✓	✓	✓	✓
Sommerfield, Nancy	✓	✓	✓	✓
Taylor, Carol		✓	✓	✓
Taylor, Melissa		✓	✓	✓
Vonhoff, Rebecca	✓	✓	✓	✓

Councillor tickets

Complimentary tickets to Council organised events provided to each Councillor under the 2.53 Expenses Reimbursement and Provision of Facilities (Councillors) Policy.

Councillor	Council event		
	TCOF* Mayoral Garden Party	TCOF* Festival of Food & Wine	TCOF* High Cheese
Antonio, Paul	50	2	
McDonald, Geoff	12	2	
Cahill, Bill	11		
McMahon, Tim	12		1
O'Hara Sullivan, Megan	12	2	1
O'Shea, James	11	2	

*Toowoomba Carnival of Flowers

Councillor	Council event		
	TCOF* Mayoral Garden Party	TCOF* Festival of Food & Wine	TCOF* High Cheese
Shine, Kerry	12	2	
Sommerfield, Nancy	12	2	
Taylor, Carol	11	2	1
Taylor, Melissa	12	2	1
Vonhoff, Rebecca	11	2	1
Total	166	18	5

*Toowoomba Carnival of Flowers

Resolutions made

Expenses Reimbursement

Under section 250(1) of the *Local Government Regulation 2012*: A resolution was made at the Ordinary Meeting on 20 July 2021 in adopting the 2.53 Expenses Reimbursement and Provision of Facilities - Councillors Policy.

Valuation of non-current physical assets

Under section 206(2) of the *Local Government Regulation 2012*: No resolution was made during the financial year. The last resolution made was at the Ordinary Meeting on 15 September 2015 in adopting the 2.51 Non-Current Asset Policy.

Councillor travel

Section 188 *Local Government Regulation 2012*

Councillors did not travel overseas in an official capacity during 2021/22.

Councillor conduct (complaints)

Section 186 *Local Government Regulation 2012*

The *Local Government Act 2009* provides a framework for assessing complaints about the conduct or performance of Councillors. The 2.72 Investigation Policy - Councillors details how complaints about the inappropriate conduct of Councillors will be dealt with as required under the Act. It is a requirement under the *Local Government Regulation 2012* that the Annual Report contains details of complaints received about Councillor conduct or performance.

Orders and complaints about Councillors

Section of LGA*	Type of order/complaint	Number
150I(2)	Orders made about unsuitable meeting conduct	0
150AH(1)	Orders made for inappropriate conduct	0
150AR(1)	Decisions, orders and recommendations made	0
150P(2)(a)	Complaints referred to the assessor by Council, a Councillor, or the Chief Executive Officer	36
150P(3)	Complaints referred to the Crime and Corruption Commission	0
150R(2)	Councillors conduct notifications to the assessor	2
150S(2)(a)	Councillors misconduct notifications to the assessor	0
150W(1)(a)(b)(e)	Decisions made	43
150AC(3)(a)	Referral notices accompanied by a recommendation from the assessor	0
150AF(4)(a)	Occasions in which information was given	0
Chapter 5A, part 3, division 5	Occasions the local government asked another entity to investigate the suspected inappropriate conduct of a councillor	0
Chapter 5A, part 3, division 6	Applications heard by the conduct tribunal about the alleged misconduct or inappropriate conduct of a councillor	0

* *Local Government Act 2009*

Expenditure on grants to community organisations

Section 189 Local Government Regulation 2012

Community economic development grants

Total funded - \$9,300

Round one:

- Crows Nest and District Tourist and Progress Association Inc: \$5,000

Round two:

- Highfields Chamber of Commerce Inc: \$4,300

Community support grants

Total funded - \$80,637.66

Round one:

- Back Plains and District Community Hall Association Inc: \$2,199
- British Ex-Services Association (Queensland) Inc: \$909
- Cambooya Pony Club Inc: \$2,150.50
- Crows Nest Historical Society Inc (Crows Nest Museum, Historical Village & Information Centre): \$1,635
- Crows Nest Tennis Club Inc: \$2,500
- Darling Downs Sport Aircraft Association Inc: \$1,000
- Flourish PYO Inc (Flourish PYO Community Garden): \$2,495
- Gowrie Little Plain Community Centre Inc: \$1,200
- Happy Snappers of the Downs - (auspiced by Gardens of the Downs Inc): \$1,250
- Harvest New Life Church Inc: \$1,514.55
- Heartfull Ltd. (auspiced by Hope Horizons Inc): \$1,994
- History Pittsworth Inc: \$1,250
- Hope Horizons Inc: \$1,980
- Pinelands Hall Committee Inc: \$1,634
- Toowoomba Senior Citizens Club Inc: \$500
- Toowoomba Wesleyan Methodist Church: \$1,971
- Vera Lacaze Memorial Community Kindergarten Inc: \$1,400

Round two:

- Cambooya Public Hall Association Inc: \$2,000
- Civic Assist: \$2,500
- Clifton & District Progress Association Inc: \$1,344.19
- Crows Nest Historical Society Inc (Crows Nest Museum, Historical Village & Information Centre): \$2,500
- Darling Downs Sport Aircraft Association Inc: \$2,234
- Eva's Place Pregnancy & Early Parenting Support Inc: \$1,545.41
- Gowrie Little Plain Community Centre Inc: \$2,300
- History Pittsworth Inc: \$2,000
- Hope for our Children - auspiced by Toowoomba City Care Inc: \$2,500
- Koala, Land and Wildlife Support Inc: \$2,287.56
- Kulpi State School Playgroup - (auspiced by Playgroup Queensland Ltd): \$2,455.57
- Lions Club of Pittsworth Inc: \$2,500
- Millmerran Men's Shed Inc: \$2,199.88
- Parkrun Australia Ltd: \$2,500
- Rangeville Community Church Ltd: \$2,500
- Rosies Youth Mission Inc: \$2,500
- The Australian Federation of Totally & Permanently Incapacitated Servicemen and Women (Toowoomba TPI Centre): \$2,500
- The Boy's Brigade Queensland Limited: \$2,500
- Tony's Community Ltd: \$2,189
- Toowoomba & District Old Machinery Society Inc: \$2,500
- Treasure Island - Clifton Community Childcare Association Inc: \$2,500
- Yarraman & District Historical Society Inc: \$2,500
- Youth With a Mission Toowoomba Inc: \$2,500

Cultural & arts support grants

Total funded - \$18,600.00

Round one:

- Toowoomba Choral Society Inc: \$1,500
- Toowoomba Repertory Theatre Society: \$4,000
- Toowoombells Handbell Choir (auspiced by The Handbell Society of Australia Inc): \$3,600
- You Belong Australia Ltd: \$4,000

Round two

- Gardens of the Downs Inc: \$4,000
- Kreation Music (auspiced by Ars Cantorum Inc): \$1,500

Environment grants

Total funded - \$30,600.00

Round one:

- Crows Nest Community Solutions Ltd: \$5,000
- Pittsworth District Landcare Association Inc: \$5,000

Round two:

- Rosalie North Landcare Group Inc: \$5,600
- Toowoomba Mountain Bike Club Inc: \$7,500
- Toowoomba Mountain Bike Club Inc: \$7,500

Event support grants

Total funded - \$122,084.00

Round one:

- Anglican Parish of Pittsworth: \$1,500
- Boodua Public Hall Association Inc: \$1,500
- Boodua Public Hall Association Inc: \$1,500
- Clifton Community Health Services (auspiced by Clifton Co-Op Hospital Ltd): \$1,500
- Felton Hall Association Inc: \$600
- Goombungee - Haden AH & P Society Inc: \$1,500
- Haden Public Hall Inc: \$1,500
- High Altitude Harmony Inc: \$1,500
- High Country Festivals Inc: \$10,000
- Highfields and District Kindergarten Association Inc: \$1,500
- Hike to Heal Australia Inc: \$1,500
- Millmerran & District Historical Society Inc: \$1,500
- QENDO (auspiced by Endometriosis Association Inc): \$4,000

Round two:

- Australian Camp Oven Festival Millmerran Inc: \$20,000
- Base Services Inc: \$1,500
- Crows Nest Agricultural, Horticultural and Industrial Society Inc: \$1,500
- Crows Nest RSL: \$1,500
- Empire Theatre Pty Ltd: \$10,000
- High Altitude Harmony Inc: \$1,500
- Highfields and District Kindergarten Association Inc: \$1,500
- Jondaryan State School Parents and Citizens (P&C) Association: \$7,500
- Lions Club of Highfields North Eastern Downs Inc: \$1,200
- Monaro Club of QLD Inc: \$5,000
- Nobby Heritage & Development Association Inc: \$1,500
- QCWA Darling Downs Division: \$15,000
- QLD Dahlia Society Inc: \$435

- Rotary Club of Toowoomba Metropolitan: \$1,500
- The Lighthouse (Auspise by The Child Writers Fund): \$9,849
- Toowoomba and District Old Machinery Society Inc: \$2,500
- Toowoomba Bonsai Group Inc: \$1,000
- Toowoomba Chronicle Exhibitions Gardens Association Inc: \$1,500
- Toowoomba Lapidary Club Inc: \$1,500
- Toowoomba Municipal Band & Drayton Memorial Hall Association Inc: \$1,500
- Youth with a Mission: \$5,000

Sport and recreation grants

Total funded - \$453,390.41

Round one:

- Brothers Toowoomba Rugby League Football Club Inc: \$5,113.64
- Clifton and District Tennis Association Inc: \$11,250
- Football Qld - South West Ltd: \$27,298.55
- North Toowoomba Bowls Club Inc: \$6,900
- Oakey Senior Rugby League Football Club Inc: \$5,587.50
- Pittsworth and District Campdraft Association Inc: \$15,144.80
- Queensland Medieval Combat (Tyr's Warriors Branch) Inc: \$1,488.08
- St Mary's Old Boys' Association Inc: \$72,500
- Toowoomba City Bowls Club Inc: \$29,183
- Toowoomba Valleys Rugby League Club Inc: \$22,050
- West Toowoomba Croquet Club Inc: \$3,093.55

Round two:

- Darling Downs Field Archers Inc: \$16,464.23
- Millmerran Auto Club: \$10,943.18
- Oakey and District Amateur Swimming Club: \$1,942.50
- Oakey Golf Club Inc: \$19,437.41
- Pittsworth and District Campdraft Association Inc: \$12,215
- Pittsworth Bowls Club Inc: \$27,803.40
- Toowoomba Mountain Bike Club Inc: \$23,800
- Toowoomba Rangers Rugby Union Football Club Inc: \$20,931.40
- West Toowoomba Croquet Club Inc: \$3,664.77
- West Wanderers Football Club Inc: \$29,999.40
- Royal Agricultural Society of Queensland: \$86,580

Sports tourism grants

Total funded - \$39,000.00

Round one:

- Bowls Queensland: \$3,000
- Darling Downs Cutting Club Inc: \$5,000
- Pittsworth Leagues Club Inc: \$5,000
- Softball Queensland Inc: \$5,000

Round two:

- South West Indigenous Network: \$10,000
- Toowoomba Motocross Club: \$5,000
- Downs Rugby Ltd: \$5,000
- South Burnett Karate Association Inc: \$1,000

Beneficial enterprises

Toowoomba Regional Council actively engages with entities through partnering or collaborative arrangements to achieve mutually beneficial outcomes for the Region.

The table below lists the beneficial enterprises conducted during the financial year in accordance with section 41 of the *Local Government Act 2009*.

Beneficial enterprises	Number	Nature of help provided by Council	Value
Adventure Way Promotions Group	1	Financial support in the form of a membership	\$1,500
Australian Agronomy Conference	1	Financial and in-kind support towards 21st Australian Agronomy Conference	\$13,491
Back Plains and District Community Hall Association Inc	1	Financial support under the Core Support Grant	\$2,245
Biddeston Hall Committee Inc	1	Financial support under the Core Support Grant	\$2,245
Boodua Public Hall Association Inc	1	Financial support under the Core Support Grant	\$2,245
Bowenville Memorial Hall Committee Inc	1	Financial support under the Core Support Grant	\$2,245
Bowenville Park History & Heritage Association Inc	1	Financial support under the Core Support Grant	\$2,245
Bringally Recreation Hall Committee	1	Financial support under the Core Support Grant	\$3,890
Brisbane Valley Heritage	1	Financial support in the form of a membership	\$318
Brookstead Community Hall Association Inc	1	Financial support under the Core Support Grant	\$2,245
Brymaroo Rodeo and Campdraft Committee Inc	1	Financial support under the Core Support Grant	\$9,000
Cabarlah Sports & Festival Committee Inc	1	Financial support under the Core Support Grant	\$2,245
Cabarlah Sports and Festival Committee Inc	1	Financial support under the Volunteer Grant	\$4,799
Cambooya Public Hall Association Inc	1	Financial support under the Core Support Grant	\$2,245
Carbal Medical Services	1	Financial support towards the 2021 NAIDOC Service to Community Award	\$136
Cecil Plains History Group Inc	1	Financial support under the Core Support Grant	\$2,245
City of Toowoomba Eisteddfod Inc	1	Financial support for the 76th City of Toowoomba Eisteddfod	\$12,000
Clifton & District Historical Society Inc	1	Financial support under the Core Support Grant	\$2,245
Clifton & Districts Chamber of Commerce & Industry Inc	1	Financial support under the Core Support Grant	\$4,490
Cooyar Agricultural Society Inc	1	Financial support under the Core Support Grant	\$500
Council of Mayors (SEQ)	1	Financial support in the form of a membership	\$86,786
Crime Stoppers Queensland Ltd	1	Financial support under the Core Support Grant	\$5,000
Crows Nest & District Progress & Tourist Association	1	Financial support towards the Mountain Bike Mecca	\$12,820
Crows Nest & District Progress & Tourist Association	1	Financial support under the Volunteer Grant	\$5,000
Crows Nest Agriculture & Horticultural & Industrial Society Inc	1	Financial support under the Core Support Grant	\$5,000
Crows Nest Agriculture & Horticultural & Industrial Society Inc	1	Financial support under the Volunteer Grant	\$4,524
Crows Nest & District Mens Shed Inc	1	Financial support under the Volunteer Grant	\$6,656
Crows Nest Historical Society	1	Financial support under the Core Support Grant	\$3,890
Darling Downs Antique Bottle & Collectables Inc	1	Financial support under the Volunteer Grant	\$3,250
Dr Anna Svenssdotter	1	In-kind support towards the Australian Institute of Architects	\$2,200
Drive Inland Promotions Association Inc.	1	Financial support in the form of a membership	\$12,000
Empire Theatres Pty Ltd	1	Financial support as per the Operating Grant	\$726,870
Emu Creek Hall Committee Inc	1	Financial support under the Core Support Grant	\$500
Fat Apple Event Co Pty Ltd	1	Financial support towards Meatstock Toowoomba	\$45,455
Felton Hall Association Inc.	1	Financial support under the Core Support Grant	\$500
Goombungee Primary P&C Association	1	Financial support under the Core Support Grant	\$32,000
Goombungee Public Hall Inc	1	Financial support under the Core Support Grant	\$2,245
Goombungee-Haden AH&P Society Inc	1	Financial support under the Core Support Grant	\$5,000

Beneficial enterprises	Number	Nature of help provided by Council	Value
Gowrie Junction Progress Association Inc	1	Financial support under the Core Support Grant	\$5,536
Gowrie Little Plain Community Centre Inc	1	Financial support under the Core Support Grant	\$500
Greenmount Returned Soldiers Memorial Hall Association Inc	1	Financial support under the Core Support Grant	\$500
Haden Public Hall Committee Inc	1	Financial support under the Core Support Grant	\$2,245
Harlaxton Community Hall Inc	1	Financial support under the Core Support Grant	\$2,245
Highfields Pioneer Village Museum and Park Inc	1	Financial support under the Core Support Grant	\$2,245
Hodgson Vale Community Sports Club Inc	1	Financial support under the Core Support Grant	\$2,245
Irongate Memorial School of Arts	1	Financial support under the Core Support Grant	\$2,245
Jondaryan Public Hall Committee Inc	1	Financial support under the Core Support Grant	\$2,245
Kevin Howarth	1	Financial support towards town crier duties	\$8,000
Kingsthorpe War Memorial Association Inc	1	Financial support under the Core Support Grant	\$2,245
Koori Kids Pty Ltd	1	Financial support towards NAIDOC Week	\$500
Kulpi District Hall Association Inc	1	Financial support under the Core Support Grant	\$2,245
Lifeline Darling Downs South West QLD	1	In kind staff support to host event/perform trustee role and financial support in the form of a donation	\$10,324
Lions Club of Cecil Plains Inc.	1	Financial support towards Light up the Park project	\$500
Lions Clubs Toowoomba Wilsonton Inc	1	Financial support under the Core Support Grant	\$1,000
Local Government Association of Queensland	1	Financial support in the form of a membership	\$288,082
Local Government Managers Australia (QLD) Inc	1	Financial support in the form of a subscription	\$3,791
Maclagan Memorial Hall Association Inc	1	Financial support under the Core Support Grant	\$2,145
Megatrans Event Contribution-Toowoomba & Surat Basin	1	Financial supports towards the Megatrans Event	\$5,000
Millmerran & District Historical Society Inc	1	Financial support under the Core Support Grant	\$500
Nobby Heritage and Development Association Inc	1	Financial support under the Core Support Grant	\$2,245
Oakey Historical Museum Society Inc	1	Financial support under the Core Support Grant	\$2,245
Pampas Progress Association	1	Financial support under the Core Support Grant	\$2,245
Peranga Community Association Inc	1	Financial support under the Core Support Grant	\$500
Perseverance Hall Association Inc	1	Financial support under the Core Support Grant	\$2,245
Pilton Soldiers Memorial Hall Inc	1	Financial support under the Core Support Grant	\$2,245
Pinelands Hall Committee Inc	1	Financial support under the Core Support Grant	\$2,245
Pittsworth Art Group Inc	1	Financial support under the Core Support Grant	\$2,245
Pittsworth District Alliance	1	Financial support in the form of a membership	\$250
Pittsworth State Primary School	1	Financial support towards Running of the Pittsworth Function Centre	\$25,000
Pittsworth State Schools Chaplaincy	1	In kind staff support to host event/perform trustee role and financial support in the form of a donation	\$2,028
Planning Institute of Australia Ltd	1	Financial support towards sponsoring the Qld Awards for Planning Excellence	\$2,727
QCWA Crows Nest Branch	1	Financial support under the Volunteer Grant	\$3,394
QCWA Crows Nest Branch	1	Financial support under the Core Support Grant	\$500
Queensland Government Department of Agriculture and Fisheries	1	Financial support towards Darling Downs Moreton Rabbit Board and on ground research	\$812,256
Queensland Government - Queensland Police - Citizens Youth Welfare Association	1	Financial support under the Core Support Grant	\$38,554
Queensland State Rose Garden in Newtown Park Toowoomba Inc	1	Financial support under the Core Support Grant	\$2,245
Queensland Tourism Industry Council	1	Financial support in the form of a membership	\$682
Quinalow & District Progress Association	1	Financial support under the Core Support Grant	\$2,245
Quinalow State School P&C Association	1	Financial support under the Core Support Grant	\$4,000

Beneficial enterprises	Number	Nature of help provided by Council	Value
Rachael Rowe	1	Financial support towards the SES local controller	\$5,000
Rocky Creek Mt Emlyn Soldiers Memorial Hall	1	Financial support under the Core Support Grant	\$3,890
Rosalie Shire Historical Society Inc	1	Financial support under the Core Support Grant	\$3,890
Royal Agricultural Society of Queensland	1	Financial support under the Core Support Grant	\$26,000
RSPCA Qld Ltd	1	Financial support towards Operation Wanted (desexing) program	\$15,000
Safer Toowoomba Regional Partnership Inc	1	Financial support towards the Graffitistop Program	\$30,000
Southbrook Hall Association Inc	1	Financial support under the Core Support Grant	\$2,245
Southern Cross Austereo Pty Ltd	1	Financial support towards the 2020 Mayoral Community Carols	\$10,000
Southern QLD Country Tourism Ltd	1	Financial support towards operations	\$266,254
Spring Bluff Railway Station Trust	1	Financial support towards operations	\$90,000
St Joseph's School Millmerran	1	Financial support towards Millmerran pool travel	\$1,000
Study Toowoomba	1	Financial support towards Toowoomba Study	\$35,000
The Cooyar Agricultural Society Inc.	1	Financial support under the Core Support Grant	\$500
The Fathering Project	1	In kind staff support to host event/perform trustee role and financial support in the form of a donation	\$1,968
Thornville Hall Association Inc	1	Financial support under the Core Support Grant	\$2,245
Toowoomba and Surat Basin Enterprise	1	Financial support towards Toowoomba Smart Logistics - Future of Freight Symposium	\$20,000
Toowoomba and Surat Basin Enterprise	1	Financial support as per the Operating Grant	\$478,539
Toowoomba ATSI Sporting and Community Association Inc	1	Financial support under the Core Support Grant	\$2,245
Toowoomba Chamber of Commerce Inc	1	Financial support towards Regional Business Alliance Summit	\$1,818
Toowoomba Chamber of Commerce Inc	1	Financial support towards Toowoomba Conferences Services	\$72,500
Toowoomba Chamber of Commerce Inc	1	Financial support towards Business Excellence Awards	\$8,000
Toowoomba Chamber of Commerce Inc	1	Financial support in the form of a membership	\$502
Toowoomba International Multicultural Society Inc	1	Financial support towards Harmony Day	\$300
Toowoomba Municipal Band and Drayton Memorial Hall Association Inc.	1	Financial support in the form of a cultural donation	\$4,000
Toowoomba RSL Sub-branch Inc	1	In-kind support towards the RSL unveiling unmarked graves event	\$100
University of Southern Queensland	1	Financial support for Darling Downs Science and Engineering Challenge	\$1,000
Westbrook Hall Committee Inc	1	Financial support under the Core Support Grant	\$2,245
Wylahra Grove Progress Association	1	Financial support under the Core Support Grant	\$2,245
Yarraman Memorial Hall Society Inc	1	Financial support under the Core Support Grant	\$2,245
Total	108		\$3,375,445

Community leases

Council offers community leases that pay a reduced (less than market value) rental.

Community leases	Number
Adventurers Tennis Club Inc - Stenner Street (284A), Middle Ridge	1
Alford Park Tennis Club Inc - Willow Street (11-13), North Toowoomba	1
Australian Government Bureau of Meteorology - Bridge Street (400-484), Toowoomba (automatic weather station lease)	1
Back Plains and District Community Hall Association Inc - Clifton-Pittsworth Road (806), Back Plains	1
Bringalily Hall Association Inc - Bringalily Creek Road (309), Bringalily	1
Brookstead Community Hall Association Inc - Madelaine Street (10), Brookstead	1
Broxburn Music Club of Pittsworth Inc - Felton Road, Pittsworth	1
Cabarlah Sports & Festival Committee Inc - Shostaki Road, Cabarlah	1
Cambooya Community Kindergarten Association Inc - Harrow Street (3-5), Cambooya	1
Cambooya Landcare Association Inc - Eton Street (64), Cambooya	1
Cambooya Public Hall Association Inc - Harrow Street (5), Cambooya	1
Cambooya Rural Fire Brigade - George Street, Cambooya	1
Citizens Radio Emergency Service Teams Queensland Inc - North Street (13), Mt Lofty	1
Clifton & Districts Chamber of Commerce & Industry Inc - King Street (95), Clifton	1
Clifton Benchrest Shooting Club Inc - Leyburn-Cunningham Road, Leyburn	1
Clifton Dabblers Inc - King Street (97), Clifton	1
Coalbank Hall Committee - Trapp Road, Coalbank	1
Cooyar Agricultural Society Inc - Munro Street (5), Cooyar	1
Crows Nest Historical Society Inc - Thallon Street (46), Crows Nest	1
Crows Nest & District Pony Club Inc - Pierces Creek Road (188), Crows Nest	1
Crows Nest and District Children's Centre and Kindergarten Association Inc	1
Crows Nest & District Bowls Club Inc - Toowoomba Road, Crows Nest	1
Darling Downs Aero Club Ltd - Bridge Street (400-484), Toowoomba (Lease D)	1
Darling Downs Aero Club Ltd - Bridge Street (400-484), Toowoomba (Lease F)	1
Darling Downs Aero Club Ltd - Bridge Street (400-484), Toowoomba (Lease G)	1
Darling Downs Field Archers Inc - Willims (69-117) Road, Cranley	1
Darling Downs Sailing Club Inc - Groomsville Road (640), Cooby Dam	1
Disability Media Association Inc (Australia) trading as Whatsup in Disability - Alexander Street (11-15), North Toowoomba	1
Djuan Dip Committee - Bergen Road, Djuan	1
Darling Downs Historical Rail Society Ltd - Brook Street (82-84), Toowoomba	1
Emu Creek Public Hall Committee Inc - Emu Creek Road, Emu Creek	1
FE Logan Hall Committee - Meara Place (10), Clifton	1
Gowrie Junction Progress Association Inc - Old Homebush Road (24), Gowrie Junction	1
Guides Queensland - Heller Street (1A), Rangeville	1
Guides Queensland - Jones Street (15), Harlaxton	1
Guides Queensland - Memory Street (18A), Harristown	1
Haden Public Hall Inc - Boundary Street, Haden	1
Harlaxton Hall Steering Committee Inc - Gleeson Crescent (9a), Harlaxton	1
Highfields Men's Shed Inc - Shostaki Road (32), Cabarlah	1
Hodgsonvale Community Sports Club Inc - New England Highway (12728-12752), Hodgson Vale	1
Irongate Memorial School of Arts Inc - Irongate Road (938), Irongate	1
Jondaryan Public Hall Committee Inc - Duke Street (6-10), Jondaryan	1
Kingsthorpe Sporting Association Inc - Goombungee Road, Kingsthorpe	1
Kooroongarra S.S.S & A Sport and Recreation Club Inc - Kooroongarra Road (2437), Kooroongarra	1
Laurel Bank Croquet Club Inc - Herries Street (209), Toowoomba	1
Lifeflight Australia Ltd - Bridge Street (400-484), Toowoomba (Lease AU)	1

Community leases	Number
Lifeline Darling Downs and South West Queensland Ltd - Chalk Drive (12), Toowoomba City	1
Lions Club of Cecil Plains Inc - Cheetham Street, Cecil Plains	1
Lions Club of Toowoomba Inc - New England Highway (12728-12752), Hodgson Vale	1
Lions Club of Toowoomba West Inc - Cress Street (8), North Toowoomba	1
Lions Club of Toowoomba Wilsonton Inc - Hill Street (50), Toowoomba	1
Lions Club of Toowoomba Wilsonton Inc - Rome Street (49), Newtown	1
Little Country Kids Club Inc - Cheetham Street (40), Cecil Plains	1
Millmerran and District Historical Society Inc - Taylor Street, Cecil Plains	1
Millmerran and District Historical Society Inc - Charlotte Street (22-26), Millmerran	1
Millmerran Golf Club Inc - Golf Club Road, Millmerran	1
Millmerran Mens Shed Inc - Flynn Street (6), Millmerran	1
Millmerran Show Society Inc - Millmerran-Cecil Plains Road (171), Millmerran	1
Millwood Hall Committee - Millmerran-Inglewood Road (2222), Millwood	1
Milne Bay Military Museum Inc - Willims Road (64), Cranley	1
Mt. Tyson Tennis Club Inc - Jondaryan-Mount Tyson Road (2), Mt Tyson	1
North-Eastern Downs Highfields Lions Club Inc - Shostaki Road, Cabarlah	1
Oakey and District Pony Club Inc - 101 Oakey-Cooyar Road, Oakey	1
Oakey and District Race Club Inc - 101 Oakey-Cooyar Road, Oakey	1
Oakey Agricultural Pastoral and Rodeo Society Inc - 101 Oakey-Cooyar Road, Oakey	1
Oakey Art Group Inc - Stanley Street, Oakey	1
Oakey Historical Museum Society Inc - Ramsay Street, Oakey	1
Pampas Community Hall - Gore Highway (6179), Pampas	1
Peranga Community Association Inc - Denham Street (1), Peranga	1
Perseverance Aquatic Club Inc (Lease) - Perseverance Dam (820), Crows Nest	1
Perseverance Aquatic Club Inc (Licence) - Perseverance Dam Road (820), Crows Nest	1
Pittsworth and District Mens Shed Inc - Pioneer Way (16), Pittsworth (new shed)	1
Pittsworth and District Mens Shed Inc - Pioneer Way (16), Pittsworth (old shed agreement)	1
Pittsworth Crafty Quilters Inc - Yandilla (83) Street, Pittsworth	1
Pittsworth Judo Club Inc - Briggs Street, Pittsworth	1
Pittsworth Kindergarten Association Inc - Short Street (43), Pittsworth	1
Pittsworth Senior Citizens Association Inc - Yandilla Street (83), Pittsworth	1
Pittsworth Sub-branch RSL - Pioneer Way (16), Pittsworth	1
Pittsworth Tennis Club Inc - Hume Street, Pittsworth	1
Pittsworth Woodcrafters Club Inc - Pioneer Way (16), Pittsworth	1
Queensland Government Department of Child Safety, Youth and Women - Perseverance Dam Road, Crows Nest	1
Queensland Government Department of Education - Hume Street (141), Toowoomba City	1
Queensland Government Department of Transport and Main Roads - Bell Street (26), Toowoomba City	1
Queensland Government Department of Transport and Main Roads - Poplar Street (2), Newtown	1
Queensland Government Public Safety Business Agency - Beckman Street (7), Kulpi	1
Queensland Government Public Safety Business Agency - Camellia Court (32), Millmerran	1
Queensland Government Public Safety Business Agency - Cooke Street (31), Goombungee	1
Queensland Government Public Safety Business Agency - Denham Street (32), Peranga	1
Queensland Government Public Safety Business Agency - New England Highway (9918), Cabarlah	1
Queensland Government Public Safety Business Agency - Rosella Avenue (5), The Pines (Millmerran)	1
Queensland Government Public Safety Business Agency - School Road (2), Southbrook	1
Queensland Government Public Safety Business Agency - Timber Street, Crows Nest	1

Community leases	Number
Queensland Government Public Safety Business Agency - Tip Road (7), Pittsworth	1
Queensland Government Public Safety Business Agency - Yalanger-Lilyvale (581) Road, Lilyvale	1
Queensland Government Public Safety Business Agency - Bunya Mountains Road (3081), Mowbullen	1
Queensland Government - Queensland Corrective Services - Nass Road (24), Charlton	1
Queensland Government - Queensland Police Service - Shuttlewood Court (1-11), Mt Kynoch	1
Queensland Government - Queensland Police Service - Wyangapinni (390) Road, Stoneleigh	1
Queensland Government - Queensland Police - Citizens Youth Welfare Association - James Street (219A), Toowoomba City	1
Queensland Government - Queensland Police - Citizens Youth Welfare Association - Neil Street (104B), Toowoomba South	1
Quinalow & District Progress Association Inc. - Pechey-Maclagan Road, Quinalow	1
RBA Holdings Pty Ltd - Grapetree Road, Grapetree	1
Returned & Services League of Australia (Queensland Branch) Yarraman Sub Branch Inc - Emmert Street, Yarraman	1
Returned & Services League of Australia (Queensland Branch) Djuan & District Sub Branch Inc - Djuan Road, Djuan	1
Returned & Services League of Australia (Queensland Branch) Crows Nest Sub-Branch Inc. - William Street (22A-30), Crows Nest	1
Rosalie Shire Historical Society Inc - George Street (12-14), Goombungee	1
SBcare Inc - Victoria (39) Street, Toowoomba City	1
Southbrook Hall Association Inc - John Street (15-17), Southbrook	1
Southbrook Sports Club Inc - Southbrook-Felton Road (71), Southbrook	1
Southern Qld Aero Modellers Inc (SQAM) - Boundary Road (80), Pittsworth	1
St Mary's College Toowoomba - Groomsville Road (640), Cooby Dam	1
The Australian Federation of Totally and Permanently Incapacitated Servicemen and Women (Toowoomba Sub-branch Inc) - Little Street, Toowoomba City	1
The City Golf Club Inc - South Street (250), South Toowoomba	1
The City Golf Club Inc - South Street (252), South Toowoomba	1
The City Golf Club Inc - South Street (254), South Toowoomba	1
The City Golf Club Inc - South Street (254A), South Toowoomba	1
The Clifton & District Historical Society Inc - King Street (46), Clifton	1
The Corporation of the Synod of the Diocese of Brisbane - Geraghty Street (24), Cecil Plains	1
The Creche & Kindergarten Association Ltd - Margaret Street (37-39), Millmerran	1
The Creche and Kindergarten Association Ltd - Stanley Street, Oakey	1
The Crows Nest District Men's Shed Inc - Depot Road, Crows Nest	1
The Crows Nest Squash Club Inc - William Street (22A -30), Crows Nest	1
The Friends of the State Rose Garden in Newtown Park Inc - Holberton Street (129D), Newtown	1
The Scout Association of Australia Queensland Branch Inc - Cecil Crescent, Highfields	1
The Scout Association of Australia Queensland Branch Inc - Devine Street (33-41), Harristown	1
The Scout Association of Australia Queensland Branch Inc - Heller Street (1B), Rangeville	1
The Scout Association of Australia Queensland Branch Inc - Quarry Street, Pittsworth	1
The Scout Association of Australia Queensland Branch Inc - Stenner Street (512A), Drayton	1
The Scout Association of Australia Queensland Branch Inc - Tor Street (245-247), Wilsonton Heights	1
The Sister Kenny Memorial Project Committee Inc - Tooth Street (7), Nobby	1
Toowoomba Rangers Rugby Union Club Inc - Hume Street (341), South Toowoomba	1
The Toowoomba Tennis Association Inc - Water Street (41-55), South Toowoomba	1
Toowoomba & Darling Downs Family History Society Inc - South Street (452), Harristown	1
Toowoomba and District Old Machinery Society Inc - Oakey-Cooyar Road, Oakey	1
Toowoomba Bridge Club Inc - Stuart Street (53), Harlaxton	1
Toowoomba Buddhist Centre Inc - Cress Street (4-6), North Toowoomba	1
Toowoomba City Bowls Club Inc - Victoria Street (41), Toowoomba City	1
Toowoomba Clay Target Club Inc - Warrego (10648) Highway, Charlton	1
Toowoomba Dog Obedience Club Inc - Hursley Road (16A), Newtown	1
Toowoomba Historical Society Inc - Lindsay Street (43-73), East Toowoomba	1

Community leases	Number
Toowoomba Horse Riding for the Disabled Association Inc - Goombungee Road (123 - 185), Cranley	1
Toowoomba Hospice Association Inc - O'Quinn Street (57B), Harristown	1
Toowoomba Live Steamers Inc - Lemway Avenue (22-52), Kearney Springs	1
Toowoomba Mothercraft Association Inc - Little Street (6), Toowoomba City	1
Toowoomba Polocrosse Club Inc - 101 Oakey-Cooyar Road, Oakey	1
Toowoomba Rugby Football League Ltd - Cress Street (10), North Toowoomba	1
Toowoomba Table Tennis Association Inc - Herries Street (82A), East Toowoomba	1
Treasure Island - Clifton Community Child Care Association Inc - Tooth Street (26), Clifton	1
Unit Support Group - T.S. Toowoomba Inc - Memory Street (18B), Harristown	1
Unit Support Group - T.S. Toowoomba Inc - Sebastapool Road, Cressbrook	1
Wattles Senior Rugby League Football Club Inc - Morton Street (12), Clifton	1
West Toowoomba Croquet Club Inc - Taylor Street, (147A) Newtown	1
Westbrook Hall Committee Inc - Main Street (114), Westbrook	1
Wylahra Grove Progress Association Inc - Camellia Court (32), Millmerran	1
Yarraman Memorial Hall Society Inc - Browne Street (11-13), Yarraman	1
YellowBridge Qld Ltd - Hill Street (46), Toowoomba	1
Total	156

Summary of concessions for rates and charges

Section 189 Local Government Regulation 2012

Pensioner rate concession

A rebate of general rates is granted by Council if the owner of the land is a pensioner or, in some circumstances, if the land is occupied but not owned by a pensioner. The rebate is subject to the conditions set out in Council's Pensioner Rate Concession Policy. The Policy sets out the eligibility criteria and the calculation of the quantum of the rebate.

Water charges concession (unapparent plumbing failure)

Part rebate of water consumption charges is granted to owners of properties who incur water consumption charges because of an unapparent plumbing failure and who satisfy the criteria set down in Council's Water Charges Concession Policy. The Policy sets out the eligibility criteria to be satisfied and the manner of calculation of the rebate.

Water charges concession (home haemodialysis)

Part rebate of water consumption charges is granted to landowners where the occupier is receiving home haemodialysis and who satisfy the criteria set down in Council's Water Charges Concession (Home Haemodialysis) Policy. The Policy sets out the eligibility criteria to be satisfied and the manner of calculation of the rebate.

Invitations to change tenders

Section 228(8) of the Local Government Regulation 2012

Council issued three invitations to change tenders.

Report on the internal audit for the financial year

Section 190 (1)(h) Local Government Regulation 2012

Section 105 Local Government Act 2009

Council's Audit Committee has the prime objective to assist Council to fulfill its corporate governance role and oversight responsibility relating to accounting and reporting practices.

Council's internal audit function is established through a 'co-sourced' service delivery arrangement with RSM to provide an independent and objective assessment and evaluation of control measures to manage Council's operational risks. This arrangement provides us with access to extensive expertise and skills, seamless service delivery and an opportunity to mentor, build capacity and drive performance.

A risk-based approach was used when developing our three-year Internal Audit Plan to direct internal audit focus to areas of higher risk. Nine internal audits were undertaken:

- Strategic asset management phase 2
- Maintenance of operational register
- Budgeting
- Customer service / complaints handling
- Council owned venues process management.
- Strategic asset management phase 3
- Account receivable - debtor management
- Financial sustainability
- Grants management

Council's Audit Committee monitors and reviews the integrity of financial documents and the internal audit function as well as the effectiveness and objectivity of the internal auditors. It also makes recommendations about any matters that the Audit Committee considers need action or improvement.



3

Organisation



Executive leadership team



Brian Pidgeon

CHIEF EXECUTIVE OFFICER

Branches:

- Governance & Legal Services.



Mike Brady

GENERAL MANAGER

Infrastructure Services

Branches:

- Construction & Maintenance
- Fleet & Logistics
- Project Services
- Transport & Drainage Planning.



Nick Hauser

GENERAL MANAGER

Environment & Community Services

Branches:

- Community Development, Facilities & Tourism
- Environmental & Regulatory Services
- Library & Cultural Services
- Parks & Recreation
- Property Services.



Damian Platts

GENERAL MANAGER

Water & Waste Services

Branches:

- Water Infrastructure Services
- Water Operations
- Strategic Water Planning & Capital Delivery
- Waste Services.



Ann-Marie Johnston

GENERAL MANAGER

Finance & Business Strategy

Branches:

- Customer Communication & Engagement
- Financial Services
- Information & Communication Technology
- People Culture and Engagement.



Stewart Somers

GENERAL MANAGER

Planning & Development

Branches:

- Development Services
- Regional Architecture & Heritage
- Strategic Planning & Economic Development.

Executive remuneration

Section 201 Local Government Act 2009

Number of senior management staff	Total remuneration range*
3	\$200,000 - \$300,000
2	\$300,000 - \$400,000
1	\$400,000 - \$500,000

*The total remuneration includes annual salary, superannuation and non-cash benefits.

The total remuneration for senior management staff came to \$1,905,180.

Employee overseas travel

Section 188 Local Government Regulation 2012

Local government employees did not travel overseas in an official capacity during 2021/22.

Administrative action complaints

Section 187 Local Government Regulation 2012

Toowoomba Regional Council is committed to dealing fairly with administrative action complaints and reviewed 52 complaints. Council has implemented its Complaints Management Framework to deliver a quality service which has, as its foundation, a high level of customer service. As part of this service, Council seeks to ensure an efficient and effective response to operational and administrative concerns.

Unresolved complaints (brought forward from previous year) – 14.

Complaints received – 41.

Complaints resolved – 52.

Unresolved complaints (carried forward to next year) – 3.

Penalty infringement notice

A Penalty Infringement Notice (PIN) is issued for non-compliance with local laws such as parking regulations, vegetation management and animal management standards.

All requests received to review PINs must be assessed and determined fairly, consistently and transparently. Each request is assessed against clearly stated criteria and considered objectively.

This year the following PIN review requests were completed.

Type of PIN	Number of PINS issued	PIN review requests	Total number of PINs waived/withdrawn	
			Errors	Other reasons
Parking	13,954	666	37	266
Animal management	1,488	120	30	42
Environmental health compliance	79	3	3	1
Development compliance	15	0	0	0
Total number of PINs	15,536	789	70	309

Competitive neutrality complaints

Section 190 Local Government Regulation 2012 – Section 49 & 52(3)

Toowoomba Regional Council did not receive any competitive neutrality complaints in 2021/22 and did not respond to any Queensland Competition Authority's recommendations on any competitive neutrality complaints during this time.

Registers kept

Section 190 (1)(f) Local Government Regulation 2012

- Asset Register
- Councillor Conduct Register
- Delegations Register
- Gifts and Benefits Register
- Lobbyist Register
- Local Laws Register
- Register of Fees and Charges
- Register of Cost Recovery Fees and Charges
- Register of Interests – CEO, Senior Executive Officers and Related Persons
- Register of Interests – Councillors and Related Persons
- Related Party Register
- Register of Pre-Qualified Suppliers
- Road Asset Register.

Controlled entities

- Empire Theatres Pty Ltd
- Empire Theatres Projects Pty Ltd (wound-up 23 November 2021)
- Empire Theatres Foundation
- Toowoomba and Surat Basin Enterprises Pty Ltd
- Jondaryan Woolshed Pty Ltd (wound-up 31 May 2022).



4

Performance

Council goal performance

This scorecard summarises final progress against long-term targets central to our vision and the implementation of our corporate objectives. It also provides an overview relating to the implementation of our 2019-2024 Corporate Plan. Overall performance is determined by our achievement against established performance measures and the progress of major initiatives. Our figures are based on the following:

- ✓ Greater than or equal to 85% - is recognised as being on track
- ! Greater than or equal to 50%, but below 85% - is recognised as being in need of increased attention
- ✗ Below 50% - is recognised as underperforming





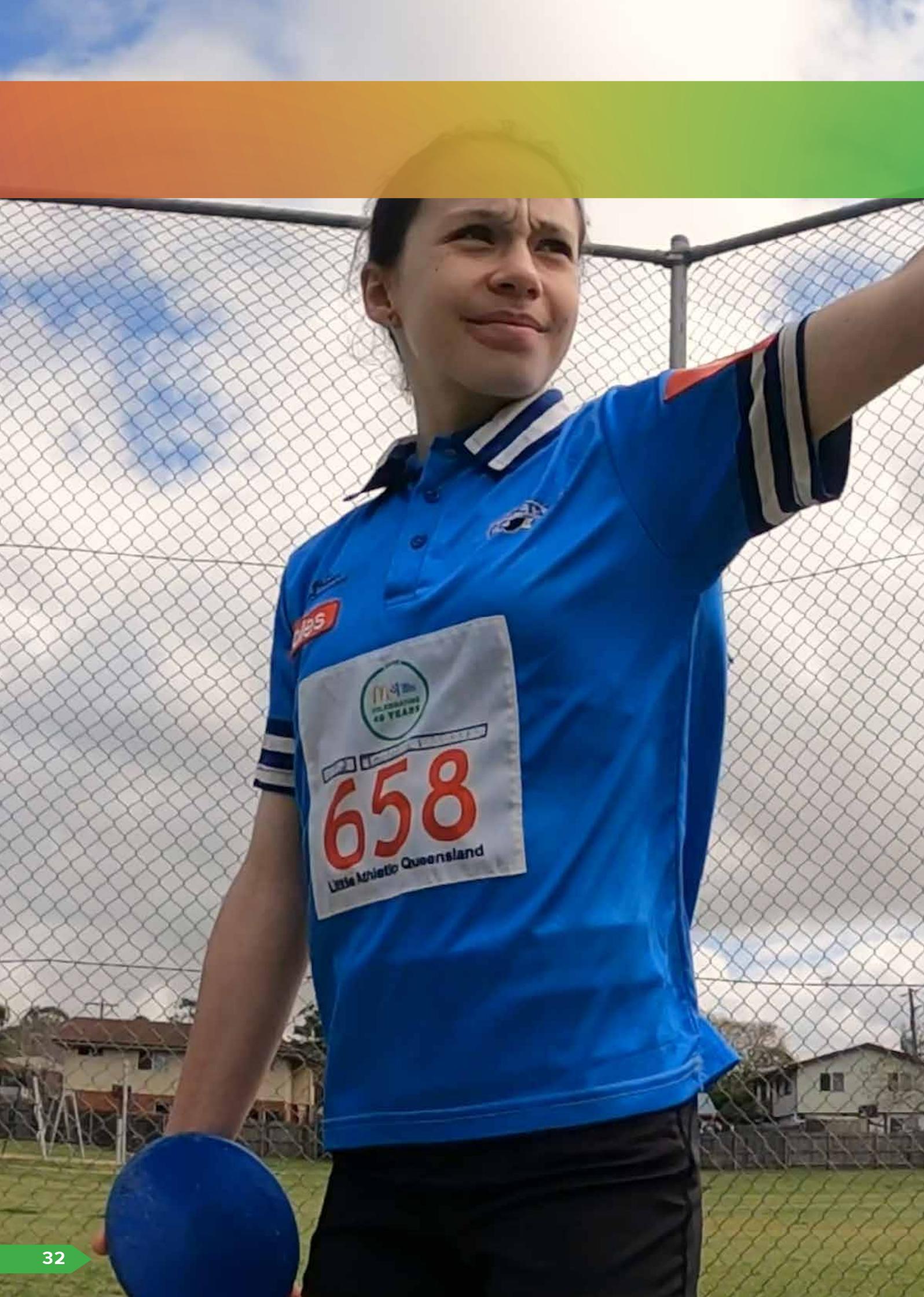
People

Council supports a safe, healthy and engaged region. We create opportunities for people to connect and belong. We are proud of our unique and diverse communities.



Scorecard

		2021/22	2020/21	
GOAL 1	PEOPLE: Council supports a safe, healthy and engaged region. We create opportunities for people to connect and belong. We are proud of our unique and diverse communities.		95%	92%
1.1	Connected and inclusive communities		93%	95%
1.1.1	Partner with agencies, organisations, volunteers and our community to deliver effective community information and education programs to encourage participation to enhance the region's liveability.		79%	99%
1.1.2	Identify, promote and grow opportunities for arts, cultural expression and the development of creative industries.		93%	100%
1.1.3	Provide equitable access, and advocate for, a range of services, programs and facilities to address the marginalised and foster inclusion.		100%	100%
1.1.4	Build social capital through the provision of accessible community infrastructure and programs.		100%	78%
1.1.5	Implement effective and genuine community consultation processes that enable participation, engagement and collaboration.		100%	100%
1.2	Community participation and active lifestyles		98%	92%
1.2.1	Plan and provide community facilities and programs to meet the needs of our diverse community and enable regional development.		100%	81%
1.2.2	Provide contemporary library facilities and services across the region to support the community.		88%	100%
1.2.3	Plan and provide facilities and programs that enable participation in sport and recreation.		100%	100%
1.2.4	Establish partnerships with stakeholders to increase opportunity in sport, recreation, cultural and community activity.		100%	100%
1.2.5	Strengthen and promote a calendar of regional and local events.		100%	97%
1.3	Safe, healthy and well communities		90%	83%
1.3.1	Maintain and improve health standards including food safety and public health.		80%	100%
1.3.2	Improve community safety through effective design, information and programs.		100%	60%
1.3.3	Enhance disaster management preparedness and capability in collaboration with the community and agencies.		100%	93%



One of our local champions

With Taylah Chapman

If there's anyone who can teach us how to step up to the plate and achieve big things in the face of challenges, it's this little legend - Taylah.

Taylah is a para-athlete with big plans for the future. She won gold for discus at the 2019 School Sports National Championships and has been reaching new heights ever since.

2022 is looking to be a big year for Taylah after being named in the Queensland Athletics para girls team to compete at the Australian Junior Athletics Championships.

For Taylah, her success comes down to trying her best and enjoying herself.

"It was a really cool feeling to just do what I love. It's really fun."

Taylah also competes in shot put, long jump, javelin and running events.

"I've got learning difficulties and ADHD and I've got autism."

"I basically just want to get to the Paralympics in 2032 in Brisbane and just keep going with what I'm doing, I love it."

Taylah enjoys competing and chasing personal bests, but it's her love for the sport and the enjoyment she gets from it that inspires us the most.

For those of you on the fence about stepping out of your comfort zone and trying a new skill, we'll leave you with Taylah's words of wisdom.

"Just try your best and give it a shot and see how you go."

"Keep trying and you can do anything."

Thanks for sharing your story Taylah – and good luck at the Championships!

**"Just try your best
and give it a shot
and see how you go.
Keep trying and you
can do anything."**





Place

Council supports sustainable and innovative practices to conserve our valuable natural assets and rich agricultural land. Our environment is protected for future generations to enjoy.



Scorecard

		2021/22	2020/21
GOAL 2	PLACE: Council supports sustainable and innovative practices to conserve our valuable natural assets and rich agricultural land. Our environment is protected for future generations to enjoy.	 96%	98%
2.1	Healthy and resilient natural and agricultural environments	 88%	98%
2.1.1	Build community awareness and participation in natural and agricultural land conservation.	 50%*	100%
2.1.2	Ensure planning supports economic development while protecting and enhancing high quality agricultural lands, scenic amenity and community, environmental and heritage values.	 100%	100%
2.1.3	Advocate for, develop and implement environmental strategies that protect and enhance living assets in urban, natural and agricultural landscapes.	 100%	95%
2.2	Enhanced urban environments and open spaces	 95%	97%
2.2.1	Plan and implement urban improvement works which enhance local character and identity, conserve and improve the region's streetscapes and provide iconic parkland.	 100%	100%
2.2.2	Plan and provide an integrated and accessible network of open space, parkland, trails, corridors and natural areas including recreational waterways.	 91%	95%
2.2.3	Identify, facilitate and promote community-led place making and activation of public places and, opportunities to enhance and activate the urban environment.	 100%	100%
2.3	Well-planned and connected liveable communities	 98%	98%
2.3.1	Undertake integrated strategic land use, infrastructure planning and urban design to manage growth in a financially sustainable manner that enhances liveability.	 97%	88%
2.3.2	Plan centres and townships to reflect a strong sense of identity while supporting employment, participation and housing choice.	 100%	100%
2.3.3	Ensure development aligns with community sentiment, through effective and efficient assessment, with the planning scheme, planning instruments, codes and legislation.	 98%	100%
2.3.4	Partner with industry to implement a standard for development that is appropriate for the local context.	 100%	100%
2.3.5	Undertake broad scale planning for natural hazards to mitigate future risk.	 100%	100%

* One action contributes to this item. A delay in the progression of some scheduled green infrastructure plans has affected the score.



Pest and Weed Management

With Dan Rohan

Our Conservation and Pest Management team controls weeds along approximately 11,000 km of road network and conducts private property inspections throughout our Region's 13,000 square km of land.

Dan Rohan is Acting Supervisor and Ranger in Goombungee. Having grown up in the bush, there is no place Dan would rather be than working in the great outdoors.

"The best thing about my job is how we get to work fairly autonomously out in various sections of the bush each day in the spectacular scenery."

Dan understands how the maintenance of weeds and pests is critical to our local farms, as they can reduce crop yield and quality if not appropriately managed.

"Our focus is weed maintenance on roadsides and reserves, with a central target on species such as Velvety Tree Pear and Box-thorn."

"If there is an area of farms with minimal weeds but plenty surrounding them on the roadside, we target those areas to reduce weed spread."

Dan operates different programs throughout the year, depending on the season.

"Around this time of year, we target grasses like Giant Rat's Tail and Parramatta Grass located in areas around Ravensbourne, Emu Creek and Yarraman."

To assist landowners in keeping their land free from pest animals such as wild dogs, the Conservation and Pest Management team offers a '1080 baiting service' four times a year.

"1080 baiting is the most effective and target-specific means of reducing pest animal damage to minimise livestock losses and environmental impacts."

Dan and the Conservation and Pest Management team provide education and awareness programs by travelling to different agricultural shows throughout the Region.

"Our show displays provide us with the opportunity to share best treatment methods and allow the community to place names with the faces of our team."

We appreciate Dan and the team for their efforts in helping control pests and weeds across the Region so that our local farmers can continue to grow quality produce.

"Our focus is weed maintenance on roadsides and reserves, with a central target on species such as Velvety Tree Pear and Box-thorn."

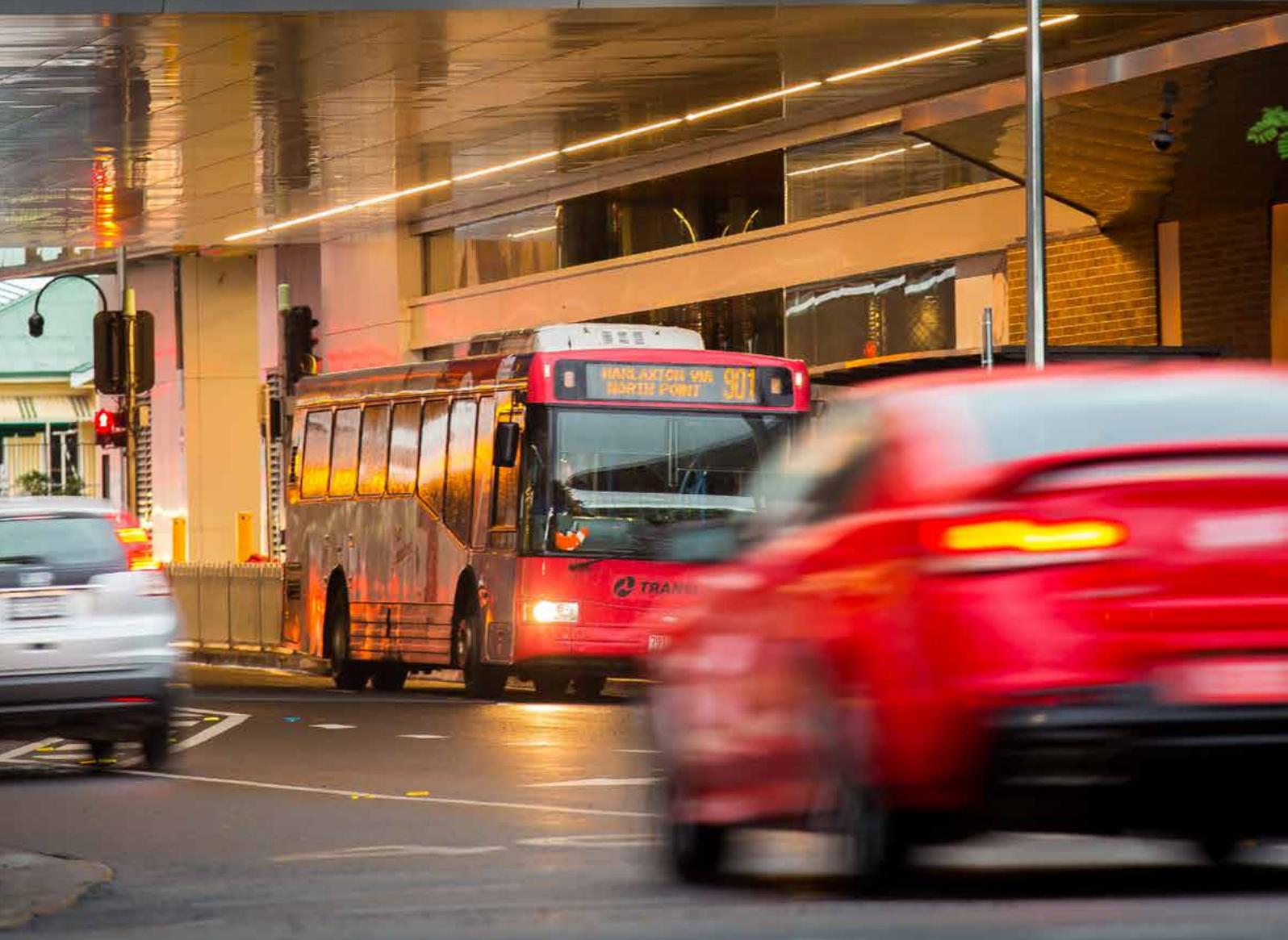




Sustainability

Council integrates good planning and sustainable infrastructure networks to enhance our communities. Our infrastructure is well-maintained and enables growth into the future.

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Scorecard

		2021/22	2020/21
GOAL 3	SUSTAINABILITY: Council integrates good planning and sustainable infrastructure networks to enhance our communities. Our infrastructure is well-maintained and enables growth into the future.	✓ 97%	97%
3.1	Strategic asset management	✓ 97%	90%
3.1.1	Develop and implement Strategic Infrastructure and Asset Management Plans that meet the needs and priorities of Council, the community and industry.	✓ 97%	90%
3.1.2	Investigate and implement more effective and efficient processes and systems that focus on energy and operational improvements.	✓ 100%	98%
3.2	Essential infrastructure and services	✓ 96%	98%
3.2.1	Implement water sensitive urban design and stormwater management approaches that enhance natural systems and ensure a flood resilient region.	✓ 97%	100%
3.2.2	Plan, deliver and manage efficient and sustainable, high quality water systems.	✓ 96%	96%
3.2.3	Advance water efficiency and security ensuring total water cycle management and innovation.	✓ 100%	100%
3.2.4	Plan, deliver and manage efficient, integrated and sustainable waste and resource recovery services and reduction of emissions from landfill.	✓ 97%	100%
3.2.5	Minimise environmental impacts through consumer education and engagement.	! 83%	92%
3.2.6	Plan, deliver and manage high quality sewerage networks and treatment facilities.	✓ 98%	100%
3.3	Integrated transport networks and systems	✓ 98%	97%
3.3.1	Plan for Toowoomba Region to be a strategic transport and logistics hub of regional and national significance.	✓ 99%	100%
3.3.2	Improve safety, serviceability and efficiency of the region's road network and integrated transport system.	✓ 98%	98%
3.3.3	Implement the Sustainable Transport Strategy including a safe walking, cycling and public transport network.	✓ 100%	100%
3.3.4	Plan and deliver safe, sustainable and efficient aerodrome services.	✓ 100%	68%
3.3.5	Plan and regulate parking to meet the needs of community and business.	✓ 100%	100%

Revva

Please take all donations to the Resource Recovery Area at the main facility



Thank you!

Your donation helps create jobs and care for our environment



#WASTE2WAGES



Revva

By shopping with us you are making a difference, so thank you!

Every dollar spent helps Resource Recovery Australia deliver economic, social and environmental benefits to our local community.



Reuse, repair and repurpose

With Chris Behan

Meet Chris Behan. He's a familiar face at the Reviva Re-Use Shop at the Greater Toowoomba Waste Management Facility. Chris and his team are passionate about reducing the amount of waste ending up in landfill by reusing or repurposing items.

"It's very important to be able to divert waste from landfill for a number of reasons. First and foremost is to help the environment – we've only got so much land to use."

"Also, it actually shows people how much of a throw-away society we are. Whatever we can do to promote recycling, repairing and reusing is beneficial to the community."

The Reviva Re-Use Shop is a Resource Recovery Australia initiative and it's so much more than your average tip shop. The social enterprise not only benefits the environment but it's also giving back to our community.

"Reviva helps those experiencing employment barriers, get them jobs, training, and skills they can use for their careers down the path."

"I've been here for over three years now. I've worked my way up from being a depot hand into one of the team leader roles, which is fantastic."

At the Reviva Shop, tyres become quirky characters, fridges become planter boxes and bathtubs become garden ponds. Chris and his team are only too happy to talk customers through how to repurpose everyday items into creative solutions.

"I've learnt a lot of ways for repurposing and reusing. We get a lot of good ideas from our customers as well. We have some very enthusiastic re-users in the community, so they'll often teach me a thing or two!"

The shop is also home to a range of ready to use items waiting to find their new home.

"You name it; it comes through the shop. We've got a lot of tea sets, crockery, dressers, couches, dining sets and much more."

"It's all about less going into waste and more going into homes."

Chris is a community-minded person with a passion for caring for our environment. Next time you're at the tip, make sure to stop in and see Chris and the team.

"Reviva helps those experiencing employment barriers, get them jobs, training, and skills they can use for their careers down the path."





Prosperity

Our region has a strong and diverse economy. Flourishing businesses and industries attract and retain employment opportunities. Rich traditions and bold ambitions continue to drive our region.



Scorecard

		2021/22	2020/21	
GOAL 4	PROSPERITY: Our region has a strong and diverse economy. Flourishing businesses and industries attract and retain employment opportunities. Rich traditions and bold ambitions continue to drive our region.	✓	94%	100%
4.1	Diverse, innovative and resilient economy	✓	94%	100%
4.1.1	Plan to ensure Toowoomba City is connected to a network of rural towns to make a vibrant region.	✓	97%	100%
4.1.2	Partner with stakeholders to implement the Toowoomba Region Economic Development Strategy.	✓	100%	100%
4.1.3	Leverage the opportunities inherent in major regional, state and national projects.	✓	100%	100%
4.1.4	In partnership promote the region by supporting the growth of new and existing businesses.	✓	100%	100%
4.1.5	Ensure planning and infrastructure supports future economic growth of strong, viable and diverse economic clusters, regional centres and townships.	✓	90%	100%
4.1.6	Continue to promote the region as a business, tourism, lifestyle and cultural destination.	✓	98%	99%
4.1.7	Identify and plan civic projects that promote the region, stimulate economic development and enhance identity.	!	80%	99%



Run by the community for the community

With Barrie Jones and Joy King

Clifton Historical Museum is driven by passionate volunteers like Barrie Jones and Joy King to preserve their town's rich history.

With something for everyone, including the kitchen sink, the museum recreates an early hospital ward, a 1930's dining room and houses an extensive range of early agricultural tools and machinery.

Barrie started volunteering at the museum 12 years ago when he was researching his century old house.

"The local community has donated many items displayed in the museum."

"I do a lot of restorations, renovations and repairs to the locally sourced artefacts", he said.

As a researcher for the museum, Joy can be found in the family history research room.



"I have always been interested in family history and researching the history of where I live."

"I spend most of my time with visitors tracing their ancestors in the research room."

The family research room provides access to original records of local businesses and schools, a photographic collection and memoirs of long-time residents.

The town of Clifton was established in 1875. As Joy explained, "the opening of the railway line from Toowoomba to Hendon in 1869 brought development to Clifton, but was limited to the station, a couple of hotels and a few other buildings."

"It wasn't until the 1870's that the town of Clifton was surveyed into lots."

A notable historical landmark in Clifton is the Dairy Factory. Opened in 1908, the factory structure was originally timber. In 1930 was rebuilt in brick and at a later date extended.

"By 1940, the Dairy Factory had 522 suppliers and was significant to the local dairy farmers and the rest of the community," Joy said.

Today the Clifton Historical Museum is housed near the site of the old Dairy Factory and is a place for locals and visitors alike to learn about the town's past.

"A big part of volunteering at the Clifton Historical Museum means we get to show visitors around the exhibits and have a personal touch in explaining how items were used," Barrie explained.

Thanks to volunteers like Barrie and Joy, the Clifton Historical Museum is a unique time capsule for all to appreciate.

"I spend most of my time with visitors tracing their ancestors in the research room."



Performance

Our diverse region's values are reflected through ethical decision-making and good governance. Our approach to improvement and innovation enhances customer experience.



Scorecard

		2021/22	2020/21	
GOAL 5	PERFORMANCE: Our diverse Region's values are reflected through ethical decision-making and good governance. Our approach to improvement and innovation enhances customer experience.		93%	95%
5.1	Leadership and governance for regional success		98%	95%
5.1.1	Foster a positive performance-driven culture that embraces Council's Mission, Values and Behaviours.		90%	83%
5.1.2	Maintain and improve a healthy, safe and well organisation utilising SafeTRC.		99%	100%
5.1.3	Ensure leadership and decision making is transparent, accountable and represents the current and future interests of the Region.		98%	96%
5.1.4	Develop, implement and communicate local laws, policies, standards and codes to achieve regulatory compliance.		96%	94%
5.1.5	Provide assurance through effective governance, audit and risk management practices.		95%	93%
5.1.6	Maintain sustainable financial management and effective procurement practices.		100%	99%
5.1.7	Support business operations through integrated strategic human resource management practices.		95%	88%
5.1.8	Implement integrated strategic planning approaches across Council.		100%	77%
5.1.9	Ensure that Council entities provide assurance through effective governance practices and that business probity checks are undertaken.		100%	100%
5.2	Innovative and effective service delivery		85%	96%
5.2.1	Identify and implement innovative process and system enhancements facilitating improved decision making and operational success.		75%	95%
5.2.2	Deliver contemporary customer experience that aligns with the expectations of our customers and community.		93%	100%
5.2.3	Develop and implement an organisational culture strategy.		100%	85%
5.2.4	Implement contemporary human resource practices and organisational development to attract and retain a skilled workforce.		74%	83%
5.2.5	Foster collaborative working environments to support integrated innovation and entrepreneurial approaches where appropriate.		92%	99%
5.2.6	Implement reliable and contemporary information, knowledge and management systems.		70%	91%



Staff profile

With Jeremy Hanson

If you have a question about water or sewerage operations, Jeremy Hanson is your man. Jeremy is a senior operator in Clifton, working on everything from new water and sewer connections, to fixing leaks and maintaining plant and equipment.

After 14 years with our team and 19 years working in local government, Jeremy still finds the role rewarding and diverse.

"I like the different challenges that come with the job. There's a lot of variety in the work we do."

"Some days the job can get really dirty – but it's all part of it!"

A Clifton local, with a Brahman stud on 300 acres just outside of town, Jeremy knows firsthand the importance of saving water now to provide water security into the future.

After two years of carting water to supply the Clifton community, Jeremy is excited about the new packaged water treatment plant which will be completed in the coming months. The plant will enable the treatment of groundwater from the pre-existing bores.

"There's a lot happening in Clifton. We recently replaced a lot of our old water pipes with new PVC lines and the new GAB bore will be a big help when it comes online."

In addition to planning for the future with new and improved infrastructure, everyone in the community has a role to play in conserving water.

"It's good to see that the Clifton residents are doing really well with their individual water usage."

"Everyone can make a difference to our water saving efforts."

Aside from being aware of the amount of water used in each household and business, there are other ways to help stop the overuse of our precious water.

"It's good to check for leaks around the home regularly."

"Toilets are usually the main culprit for leaks, as well as dripping taps. Keeping on top of maintenance around the home is really important when trying to save water."

Thanks for your hard work and positive attitude, Jeremy. You're an asset to our team and our community.

"I like the different challenges that come with the job. There's a lot of variety in the work we do".





5

Finances



Community financial report

The purpose of the Community Financial Report is to give community members an easy to follow summary of Council's financial statements in accordance with Section 179 of *Local Government Regulation 2012*.

Council's financial statements are prepared on an accrual basis, meaning that most transactions are recognised when the event, or performance obligation occurs, rather than when cash is physically received or paid.

Council's financial statements must be certified by both the Mayor and the Chief Executive Officer as "presenting fairly" Council's financial results for the year. They are also required to be adopted by Council – ensuring both responsibility for, and ownership of, the financial statements by management and elected representatives.

In addition, Council's financial statements are audited by the Queensland Audit Office. The auditor provides an audit report which gives an opinion on whether the financial statements are fairly presenting Council's financial performance and position.

This report focuses on the:

- Statements of comprehensive income
- Statements of financial position
- Statements of changes in equity
- Statements of cash flows
- Financial sustainability measures.

Statements of comprehensive income

The Statements of Comprehensive Income is often referred to as the Profit and Loss Statement. This statement shows what Council has earned (revenue) and what costs Council has incurred (expenses) throughout the year.

In summary, Council's result for the reporting period was:

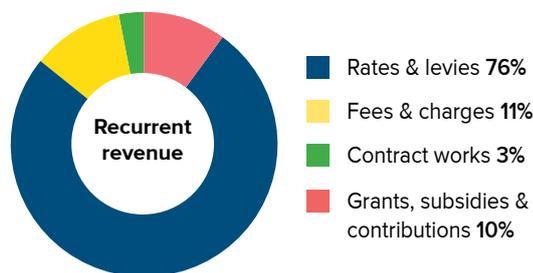
	\$'000's
What we have earned (revenue)	
Recurrent revenue	374,290
Capital revenue	59,328
Total revenue	433,618
What we have spent (expenses)	
Recurrent expenses	378,487
Capital expenses	28,508
Total expenses	406,995
Net result	26,623

The net result does not necessarily represent surplus cash funds available for general use as certain income items are restricted to specific use. For example, capital grants are generally allocated to maintain or expand Council's infrastructure.

Some revenue and expenses are of a non-cash nature. For example, contributed infrastructure assets (such as roads, sewerage and water mains) constructed by a developer on behalf of Council in conjunction with land sub-divisions or property developments are considered non-cash revenue. Likewise, depreciation expense on assets is considered a non-cash expense.

What we have earned

There are two main categories of revenue for the financial year – recurrent revenue and capital revenue.



Recurrent revenue

Council's recurrent revenue is money raised which is used to fund the day-to-day operations of Council. Recurrent revenue is the major source of revenue for Council and primarily earned from sources such as rates and fees and charges.

Council also aims to maximise its revenue from other sources by actively pursuing grants and subsidies from the State and Federal Governments and investing surplus funds to earn interest.

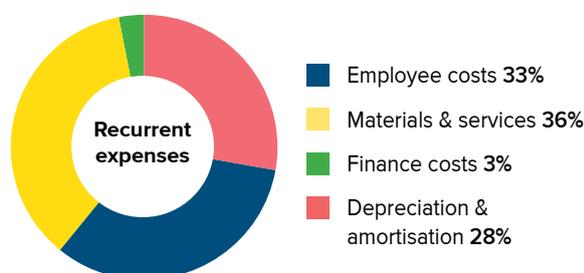
Capital revenue

Council's capital revenue is used to construct Council's assets now and in the future. Council's capital revenue consists of grants, contributions and subsidies, developer contributions and profits on the disposal of fixed assets. \$59 million was received in grants and contributions to fund capital projects this year.

What we have spent

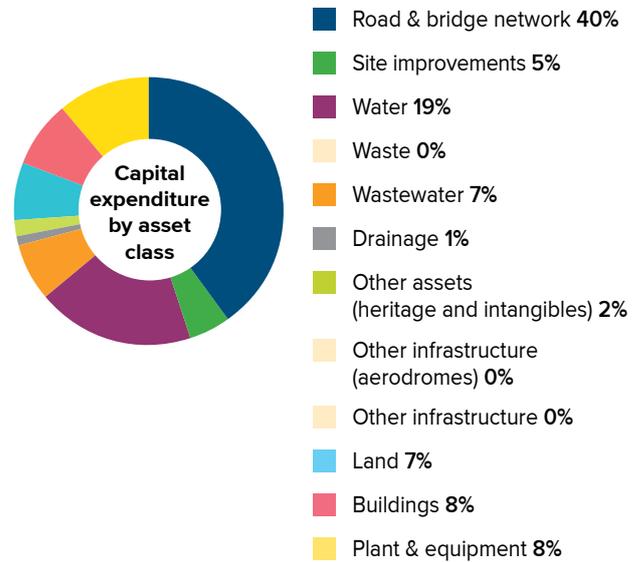
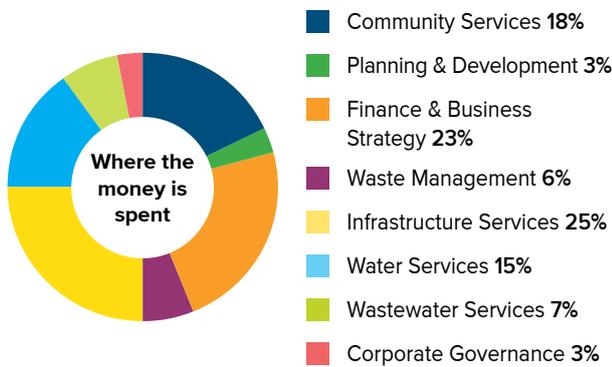
Council incurs both recurrent expenses and capital expenses. Capital expenditure is used to renew and expand our asset infrastructure and is therefore added to the carrying value of the assets.

Recurrent expenses are the main expense of Council and represent the day-to-day cost of providing services, operating facilities and maintaining assets. These include employee costs, materials and services, finance costs and depreciation.



Expenses are monitored constantly throughout the year. Detailed estimates are prepared at the beginning of each financial year and performance against these estimates is measured through regular budget reviews to ensure the most efficient use of Council's funds.

Depreciation and amortisation expense makes up nearly one-third of Council's operating expenses. This item represents an allocation of the use or deterioration of the community assets over the asset's expected life. How Council performs in managing its assets is explained in the Statements of Financial Position and Financial Sustainability Measures sections of this report.



Statements of financial position

The Statements of Financial Position is often referred to as the Balance Sheet and is a snapshot of the financial position of Council at 30 June. The statement measures what Council owns (assets) and what Council owes (liabilities). The difference between these two components is the net wealth (equity) of Council and our community.

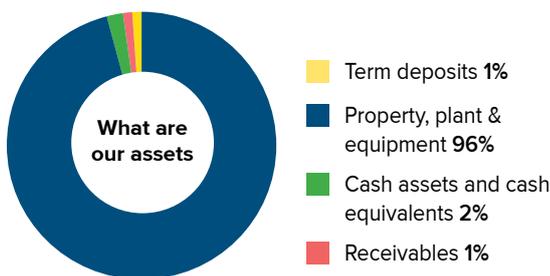
The notes that support this statement explain how Council's assets and liabilities are valued and how various values are determined.

In summary, Council's position at 30 June 2022 was:

	\$'000's
Assets (what we own)	5,849,684
Liabilities (what we owe)	400,146
Equity (community wealth)	5,449,538

What do we own?

Council's major asset class is 'Property, plant and equipment'. These assets make up 96% of Council's assets. Road, drainage, water and wastewater infrastructure assets make up the bulk of the property, plant and equipment which provide direct benefit to the community.



What did we spend on assets?

What we spend to build or enhance our assets is reflected in the Statements of Financial Position as it increases the value of our assets.

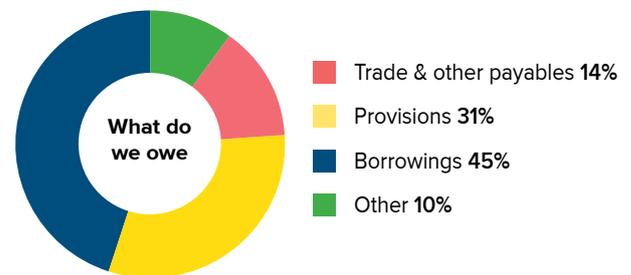
A significant amount of Council's activities is focussed on the maintenance, upgrade and construction of fixed assets to ensure there are adequate infrastructure services for community use. These activities are undertaken in accordance with Council's Long-Term Asset Management Plan which covers a period of ten years.

This year Council spent \$153 million to renew, upgrade and build new assets for the community. This graph shows how the money was spent in different asset classes.

What do we owe?

Liabilities are the amounts Council owes to suppliers, employees and lenders both now and in the future. This also includes provisions for future entitlements which comprise of money we will pay our employees in the future (e.g. long service leave); and amounts set aside to fund the future rehabilitation of our waste management and quarry sites.

Long-term loans are taken out to undertake the construction and purchase of community assets. Council reviews its loan requirements on an annual basis. A total of \$10 million in new loans was drawdown during the year. Total liabilities as at 30 June 2022 were \$400 million.



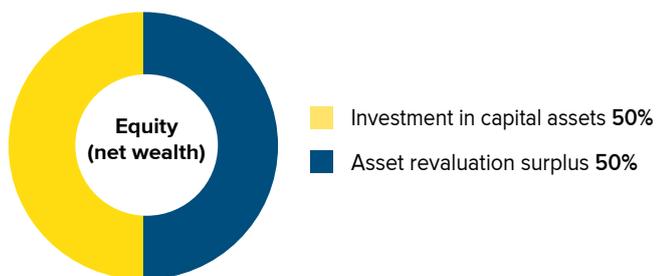
Statements of changes in equity

The difference between assets and liabilities is the total community equity or the "net wealth" of the Council. The Statements of Changes in Equity shows the overall change in Council's net wealth over the year. At 30 June 2022 this was an amount of \$5,449 million (that is, assets of \$5,849 million less liabilities of \$400 million).

This community equity consists of an asset revaluation reserve and retained surpluses. The asset revaluation reserve increased this year by \$341 million (net of adjustment on reclassification of asset class) and the retained surplus increased by \$38 million.

The asset revaluation reserve comprises amounts representing the change in the value of Council's assets over time. Asset revaluations are completed on a cyclical basis per asset class.

Council's retained surplus represents amounts available to be invested into assets (now or in the future) to provide services to the community. With good planning, surpluses can be used to place less reliance on loans and withstand any unforeseen financial shocks or adverse changes to our business. A portion of our retained surplus is cash-backed by an appropriate level of internally imposed restrictions to limit amounts available for future use.



Statements of cash flows

The Statements of Cash Flows shows where Council’s cash came from and how it was spent throughout the year. This differs from the earlier reports as non-cash items, such as depreciation and donated assets, are excluded.

The statements of cash flows categorises all cash payments made and received throughout the year into three groups:

- Operating activities – represent day-to-day cash flows
- Investing activities – represent cash payments from movements in assets and liabilities, such as purchases and sales of assets and any capital income (grants, contributions) received
- Financing activities – represent cash flows relating to how Council is financed, including new loans and loan repayments.

	\$'000's
Opening balance	125,329
Plus cash received	450,740
Less cash spent	(480,567)
Cash available at end of year	95,502

Cash available is used to invest and utilise for future outlays. Much of this is restricted for specific purposes, such as future infrastructure. Council’s cash is wisely invested in accordance with our Investment Policy and the interest earned contributes to the funding of operational expenses.

Financial sustainability measures

The Financial Sustainability Statement and the associated measures (ratios) provide evidence of Council’s ability to continue operating and provide an acceptable level of service and infrastructure to the community, both now and into the future. The *Local Government Regulation 2012* outlines the requirements to present the relevant measures of financial sustainability for the financial year to which the

statements relate to, and the following nine financial years. In addition, the Department of State Development, Infrastructure, Local Government and Planning sets target ranges for each of these measures.

As part of Council’s 2020-2024 Corporate Plan we aim to implement sustainable financial management. Council’s performance in these three key measures is an indication of whether we are delivering on this goal.

1. Asset sustainability ratio

This indicates if Council is renewing or replacing existing infrastructure assets at the same rate that the assets are wearing out. The target for 2022 was a ratio of greater than 90%. If the target ratio is not reached over the medium to long term, Council may face a reduction in the asset’s service levels and/or useful lives which would create a burden on future ratepayers.

The current year result of 73.84% is outside the target range. Integration of Council’s current focus on asset management planning and continued long-term financial planning will improve Council’s ability to make informed decisions regarding asset management into the future.

2. Net financial liabilities ratio

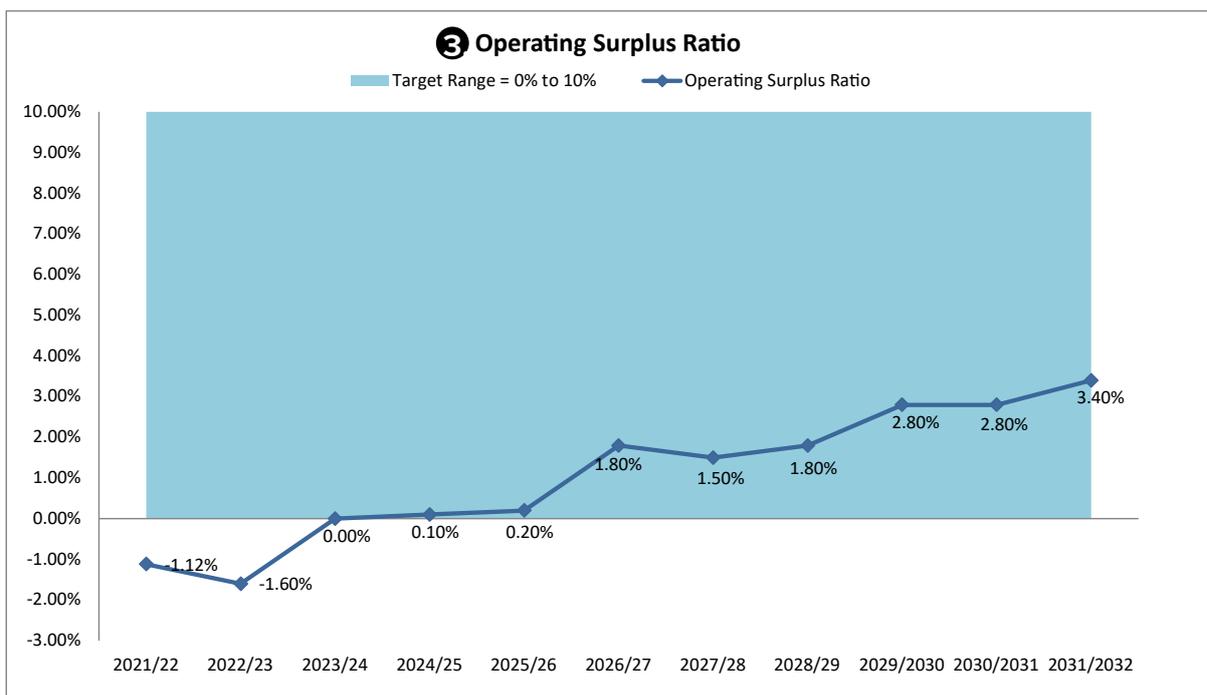
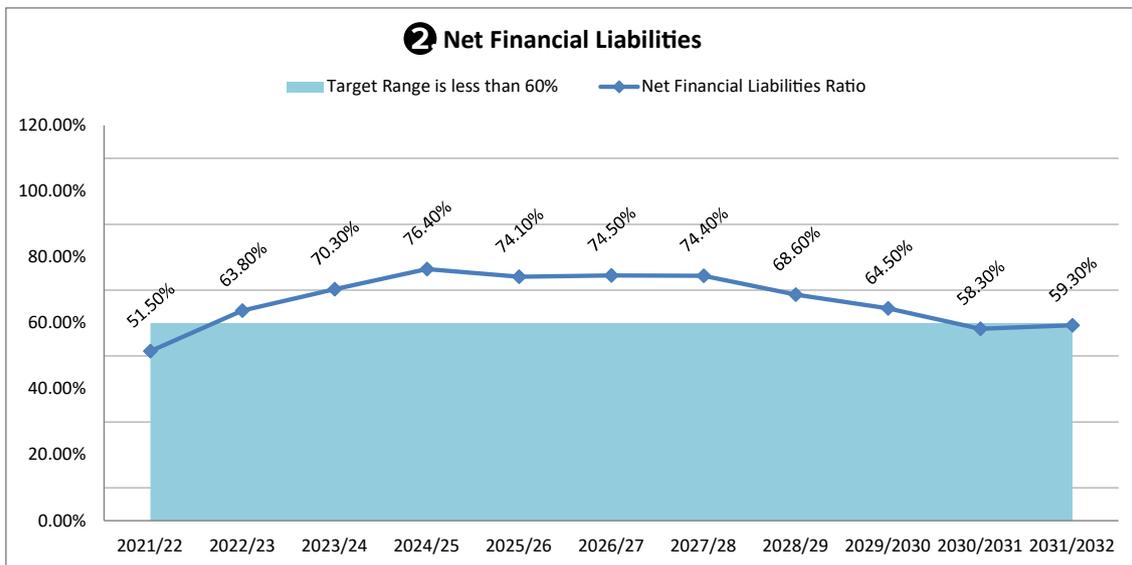
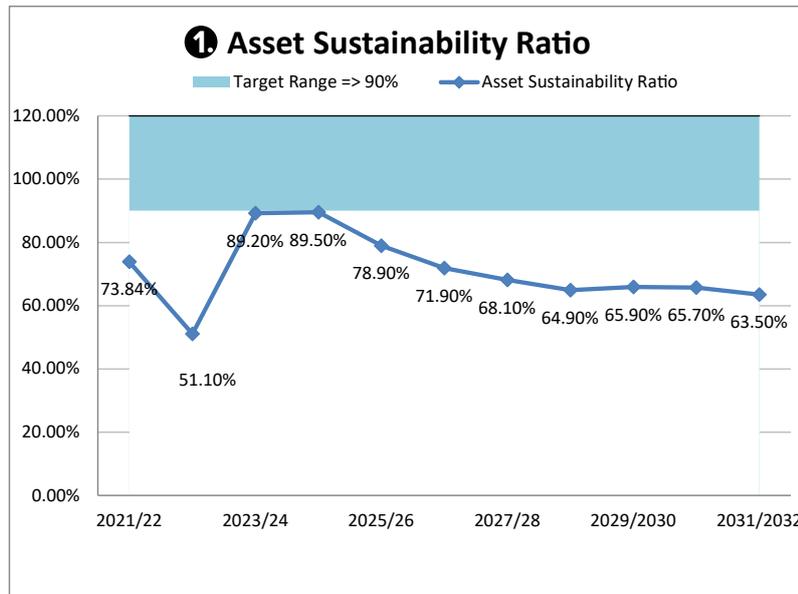
This ratio indicates the extent to which operating revenue raised by Council can cover what it owes (i.e. net liabilities). The target ratio over the long-term is less than 60%. A ratio above the target level over a long-term is indicative of a Council that is undertaking or has undertaken significant infrastructure investment. Ratios over the target levels for a long period can be maintained with Council’s sound financial management systems and the ability to service current and projected debt levels.

3. Operating surplus ratio

This ratio indicates the extent to which revenue raised by Council (excluding capital grants and contributions) covers its operational expenses. The target range for this ratio is between 0% and 10%. Should the target ratio not be maintained over the medium to long-term, Council may be unable to withstand unexpected financial events without needing to significantly increase rates, borrow money or reduce capital expenditure programs.

Summary

Toowoomba Regional Council is in a sound financial position to deliver its budgeted projects and services for the 2022/23 financial year and beyond.





General purpose financial statements

For the year ended 30 June 2022

CONTENTS

Primary financial statements	58
Statements of comprehensive income	58
Statements of financial position	59
Statements of changes in equity	60
Statements of cash flows	62
Notes to the financial statements	63
1. Information about these financial statements	63
2. Analysis of results by function	66
3. Revenue.....	68
4. Interest.....	72
5. Employee benefits	72
6. Materials and services	73
7. Finance costs	73
8. Capital income and expenses	74
9. Cash and cash equivalents	75
10. Investments	76
11. Receivables	76
12. Property, plant and equipment	78
13. Fair value measurements	84
14. Intangible assets	87
15. Payables	88
16. Borrowings	88
17. Provisions	89
18. Contract liabilities.....	91
19. Other liabilities.....	91
20. Asset revaluation surplus	92
21. Commitments for expenditure	93
22. Contingent asset and liabilities	94
23. Superannuation	95
24. Reconciliation of net result for the year to net cash inflow/(outflow) from operating activities	96
25. Reconciliation of liabilities arising from finance activities	97
26. Financial instruments and financial liabilities	98
27. National competition policy	101
28. Controlled entities that have not been consolidated	102
29. Transactions with related parties	103
30. Events after the reporting period.....	105
Management Certificate	106
Independent Auditor's Report	107
Current-year Financial Sustainability Statement	110
Unaudited Long-term Financial Sustainability Statement	115

Toowoomba Regional Council

Statements of Comprehensive Income

For the year ended 30 June 2022

	Notes	Consolidated		Council	
		2022 \$'000	2021 \$'000	2022 \$'000	2021 \$'000
INCOME					
Revenue					
Recurrent Revenue					
Rates, Levies and Charges	3a	282,679	274,185	282,679	274,185
Fees and Charges	3b	43,723	40,632	39,591	37,125
Sales Revenue	3c	9,378	16,916	9,378	16,916
Grants, Subsidies, Contributions and Donations	3d(i)	41,484	24,932	38,795	23,009
Total Recurrent Revenue		377,264	356,665	370,443	351,235
Capital Revenue					
Grants, Subsidies, Contributions and Donations	3d(ii)	59,328	67,039	59,328	67,061
Total Capital Revenue		59,328	67,039	59,328	67,061
Other Income		2,564	2,052	2,521	1,933
Interest Income	4	1,345	1,422	1,326	1,377
Total Income		440,501	427,178	433,618	421,606
EXPENSES					
Recurrent Expenses					
Employee Benefits	5	130,777	123,240	126,184	118,836
Materials and Services	6	139,639	106,780	137,539	106,307
Depreciation and Amortisation					
Property, Plant and Equipment	12	102,652	100,669	102,608	100,610
Intangible Assets	14	690	2,631	690	2,631
Right of Use Assets		1,435	1,483	1,324	1,378
Finance Costs	7	10,190	9,831	10,142	9,787
Total Recurrent Expenses		385,383	344,634	378,487	339,549
Capital Income and Expenses	8	28,508	5,784	28,508	5,784
Total Expenses		413,891	350,418	406,995	345,333
Net Result		26,610	76,760	26,623	76,274
OTHER COMPREHENSIVE INCOME					
Items which will not be reclassified to Net Result					
Increase in Asset Revaluation Surplus	20	352,428	431,528	352,428	431,528
Total Other Comprehensive Income		352,428	431,528	352,428	431,528
Total Comprehensive Income		379,038	508,288	379,051	507,802

The above statement should be read in conjunction with the accompanying Notes and Significant Accounting Policies.

Toowoomba Regional Council

Statements of Financial Position

As at 30 June 2022

	Notes	Consolidated		Council	
		2022 \$'000	2021 \$'000	2022 \$'000	2021 \$'000
ASSETS					
Current Assets					
Cash and Cash Equivalents	9	100,229	129,768	95,502	125,329
Investments	10	61,345	21,675	60,425	20,425
Receivables	11	46,567	36,057	46,336	35,975
Non-Current Assets Classified As Held for Sale		-	180	-	180
Inventories		5,259	4,267	5,105	4,217
Total Current Assets		213,400	191,947	207,368	186,126
Non-Current Assets					
Property, Plant and Equipment	12	5,629,841	5,250,471	5,629,797	5,250,337
Intangible Assets	14	4,461	11,450	4,461	11,450
Other Financial Assets		20	20	20	20
Right of Use Assets		5,409	2,799	5,318	2,595
Investment Property		2,720	2,660	2,720	2,661
Total Non-Current Assets		5,642,451	5,267,400	5,642,316	5,267,063
Total Assets		5,855,851	5,459,347	5,849,684	5,453,189
LIABILITIES					
Current Liabilities					
Payables	15	55,151	56,613	54,429	55,706
Borrowings	16	14,161	13,892	14,121	13,879
Provisions	17	16,160	24,439	15,809	24,082
Lease Liabilities		1,163	1,269	1,064	1,269
Contract Liabilities	18	10,054	14,758	10,054	13,097
Other Liabilities	19	8,590	318	6,337	317
Total Current Liabilities		105,279	111,289	101,814	108,350
Non-Current Liabilities					
Borrowings	16	167,140	170,975	167,140	170,937
Lease Liabilities		4,580	1,662	4,579	1,446
Contract Liabilities	18	2,612	2,554	2,612	2,554
Provisions	17	108,433	99,446	108,345	99,415
Other Liabilities	19	15,656	-	15,656	-
Total Non-Current Liabilities		298,421	274,637	298,332	274,352
Total Liabilities		403,700	385,926	400,146	382,702
Net Community Assets		5,452,151	5,073,421	5,449,538	5,070,487
COMMUNITY EQUITY					
Asset Revaluation Surplus	20	2,697,741	2,356,883	2,697,741	2,356,883
Retained Surplus		2,754,410	2,716,538	2,751,797	2,713,604
Total Community Equity		5,452,151	5,073,421	5,449,538	5,070,487

Toowoomba Regional Council

Statements of Changes in Equity

For the year ended 30 June 2022

Consolidated	Notes	Asset Revaluation Surplus	Retained Surplus	Total Equity
		\$'000	\$'000	\$'000
2022				
OPENING BALANCE		2,356,883	2,716,538	5,073,421
Balance as at 1 July 2021		<u>2,356,883</u>	<u>2,716,538</u>	<u>5,073,421</u>
Net Result		-	26,610	26,610
Increase in Asset Revaluation Surplus	20	352,428	-	352,428
Total Comprehensive Income for the Year		<u>352,428</u>	<u>26,610</u>	<u>379,038</u>
Adjustment on reclassification of Asset Class*	20	(11,570)	11,570	-
Reduction in consolidated equity**		-	(308)	(308)
BALANCE AS AT 30 JUNE 2022		<u>2,697,741</u>	<u>2,754,410</u>	<u>5,452,151</u>
2021				
OPENING BALANCE		1,925,355	2,639,736	4,565,091
Prior Year Adjustments		-	42	42
Balance as at 1 July 2020		<u>1,925,355</u>	<u>2,639,778</u>	<u>4,565,133</u>
Net Result		-	76,760	76,760
Increase in Asset Revaluation Surplus	20	431,528	-	431,528
Total Comprehensive Income for the Year		<u>431,528</u>	<u>76,760</u>	<u>508,288</u>
BALANCE AS AT 30 JUNE 2021		<u>2,356,883</u>	<u>2,716,538</u>	<u>5,073,421</u>

*Heritage Assets previously recognised as part of Note 20. Asset Revaluation Surplus are held at cost, Asset Revaluation Surplus for this class has since been moved to Retained Surplus in 2022.

**Transfer of Jondaryan Woolshed Pty Ltd to Council.

Toowoomba Regional Council

Statements of Changes in Equity (Continued)

For the year ended 30 June 2022

Council	Notes	Asset Revaluation Surplus	Retained Surplus	Total Equity
		\$'000	\$'000	\$'000
2022				
OPENING BALANCE		2,356,883	2,713,604	5,070,487
Balance as at 1 July 2021		<u>2,356,883</u>	<u>2,713,604</u>	<u>5,070,487</u>
Net Result		-	26,623	26,623
Increase in Asset Revaluation Surplus	20	352,428	-	352,428
Total Comprehensive Income for the Year		<u>352,428</u>	<u>26,623</u>	<u>379,051</u>
Adjustment on reclassification of Asset Class*	20	(11,570)	11,570	-
BALANCE AS AT 30 JUNE 2022		<u>2,697,741</u>	<u>2,751,797</u>	<u>5,449,538</u>
2021				
OPENING BALANCE		1,925,355	2,637,334	4,562,689
Prior Year Adjustments		-	(4)	(4)
Readjusted balance as at 1 July 2020		<u>1,925,355</u>	<u>2,637,330</u>	<u>4,562,685</u>
Net Result		-	76,274	76,274
Increase in Asset Revaluation Surplus	20	431,528	-	431,528
Total Comprehensive Income for the Year		<u>431,528</u>	<u>76,274</u>	<u>507,802</u>
BALANCE AS AT 30 JUNE 2021		<u>2,356,883</u>	<u>2,713,604</u>	<u>5,070,487</u>

*Heritage Assets previously recognised as part of Note 20. Asset Revaluation Surplus are held at cost, Asset Revaluation Surplus for this class has since been moved to Retained Surplus in 2022.

Toowoomba Regional Council

Statements of Cash Flows

For the year ended 30 June 2022

	Notes	Consolidated		Council	
		2022 \$'000	2021 \$'000	2022 \$'000	2021 \$'000
CASH FLOWS FROM OPERATING ACTIVITIES					
Receipts from Customers		334,271	330,670	327,883	326,287
Payments to Suppliers and Employees		(273,607)	(233,157)	(266,590)	(229,213)
		<u>60,664</u>	<u>97,513</u>	<u>61,293</u>	<u>97,074</u>
Interest and Investment Revenue Received		1,280	1,464	1,261	1,423
Recurrent Grants, Subsidies, Contributions and Donations		57,155	27,277	56,455	27,016
Borrowing Costs		(7,577)	(7,681)	(7,577)	(7,678)
Net Cash Inflow from Operating Activities	24	<u>111,522</u>	<u>118,573</u>	<u>111,432</u>	<u>117,835</u>
CASH FLOWS FROM INVESTING ACTIVITIES					
Proceeds from Disposal of Property, Plant and Equipment	8	12,294	5,195	12,294	5,195
Commonwealth Government Subsidies and Grants		12,306	12,046	12,306	12,046
State Government Subsidies and Grants		15,041	16,463	15,041	16,463
Contributions		363	589	363	589
Infrastructure Charges		15,060	21,768	15,060	21,768
Net Movement in Investments in Term Deposits		(39,670)	4,750	(40,000)	5,000
Payments of Property, Plant and Equipment		(151,514)	(161,161)	(151,510)	(161,095)
Payments for Intangible Assets	14	77	(909)	77	(909)
Net Cash Outflow from Investing Activities		<u>(136,043)</u>	<u>(101,259)</u>	<u>(136,369)</u>	<u>(100,943)</u>
CASH FLOWS FROM FINANCING ACTIVITIES					
Proceeds from Borrowings and Advances	25	10,000	26,000	10,000	26,000
Repayment of Borrowings and Advances	25	(13,585)	(12,495)	(13,574)	(12,486)
Repayments of Leases (Principal Only)		(1,433)	(1,451)	(1,316)	(1,336)
Net Cash Inflow/(Outflow) from Financing Activities		<u>(5,018)</u>	<u>12,054</u>	<u>(4,890)</u>	<u>12,178</u>
Net Increase/(Decrease) in Cash and Cash Equivalents Held		<u>(29,539)</u>	<u>29,367</u>	<u>(29,827)</u>	<u>29,070</u>
Plus: Cash and Cash Equivalents at the Beginning of the Financial Year		<u>129,768</u>	<u>100,401</u>	<u>125,329</u>	<u>96,259</u>
Cash and Cash Equivalents at the End of Financial Year	9	<u>100,229</u>	<u>129,768</u>	<u>95,502</u>	<u>125,329</u>

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 1. Information about these Financial Statements

(a) Basis of Preparation

The Toowoomba Regional Council is constituted under the Queensland *Local Government Act 2009* and is domiciled in Australia.

These general purpose financial statements are for the period 1 July 2021 to 30 June 2022. They are prepared in accordance with the *Local Government Act 2009* and the *Local Government Regulation 2012*.

Council is a not-for-profit entity for financial reporting purposes and these financial statements comply with Australian Accounting Standards and Interpretations as applicable to not-for-profit entities.

These financial statements have been prepared under the historical cost convention except for financial assets, certain classes of property, plant and equipment and investment property, which are measured at fair value.

(b) Basis of Consolidation

Council and its controlled entities together form the consolidated entity, the financial statements of controlled entities are included in the consolidated financial statements where material by size or nature, from the date when control commences until the date when control ceases.

Transactions between Council and entities controlled by Council have been eliminated when preparing consolidated accounts. In addition, the accounting policies of controlled entities have been adjusted on consolidation where necessary, to ensure the financial statements of the consolidated entity are prepared using accounting policies that are consistent with those of the Council.

The following entities have been consolidated:

- Empire Theatres Pty Ltd
- Empire Theatre Projects Pty Ltd
- Empire Theatres Foundation
- Toowoomba and Surat Basin Enterprises Pty Ltd
- Jondaryan Woolshed Pty Ltd

Empire Theatres Pty Ltd

Empire Theatres Pty Ltd is a wholly owned subsidiary of Council, enabling Council the right to direct the company's activities. Council uses these rights to provide cultural services to the community through the heritage listed, purpose built performing arts theatre. It stages a wide variety of theatre, music and entertainment performances and is also a venue for hire.

Empire Theatre Projects Pty Ltd

Empire Theatre Projects Pty Ltd (Projects) is a wholly owned subsidiary of Empire Theatres Pty Ltd. Through Council's ownership of Empire Theatres Pty Ltd, Council also directs the activities of Empire Theatre Projects Pty Ltd. Projects undertakes various projects to provide training and performance opportunities to the local community.

On the 20 September 2021, it was resolved that the company be wound up. All members of the company agreed to the winding up of, and cessation of the trading company. ASIC published notice of the proposed voluntary deregistration, with 23 November 2021 being the date of deregistration of the company.

Empire Theatres Foundation

Empire Theatres Foundation is a wholly owned subsidiary of Empire Theatres Pty Ltd. Through Council's ownership of Empire Theatres Pty Ltd, Council also directs the activities of Empire Theatres Foundation. This entity was established to provide performing arts opportunities to young people in the Toowoomba region, to promote the performing arts for the benefit of the local community and preserve the cultural heritage associated with the Empire Theatre.

Empire Theatres Foundation is in the process of updating their trustee to Empire Theatres Foundation Ltd as trustee company. Empire Theatres Foundation Ltd will then be a controlled entity of Toowoomba Regional Council. Until the change of trustee is formally processed, Empire Theatres Foundation will remain a controlled entity of Empire Theatres Pty Ltd.

Toowoomba and Surat Basin Enterprises Pty Ltd

Toowoomba and Surat Basin Enterprises Pty Ltd (TSBE) is wholly owned by Council, enabling Council the right to direct the company's activities. Council uses this power to support TSBE in carrying out its objectives to focus on growing investment and business activity in the region.

Jondaryan Woolshed Pty Ltd

Jondaryan Woolshed Pty Ltd is a historical museum and tourist attraction which also hosts annual events and corporate and private functions.

On the 29 November 2021, it was resolved that the company be wound up. All members of the company agreed to the winding up and cessation of the trading company. The Australian Securities and Investments Commission (ASIC) approved notice of the proposed voluntary deregistration on 31 May 2022, this was taken to be the effective date. The certificate of deregistration was formally processed on 31 July 2022. No transactions occurred after 31 May with all remaining assets and liabilities transferred to the Toowoomba Regional Council.

Information on controlled entities that have not been consolidated because they are not considered material is included in Note 28.

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 1. Information about these Financial Statements (continued)

(c) Adoption of New and Revised Accounting Standards

Council adopted all standards which became mandatorily effective for annual reporting period beginning on 1 July 2021. None of the standards had a material impact on Council's reported financial position, financial performance and cash flows.

(d) Standards Issued by the AASB not yet Effective

The AASB has issued Australian Accounting Standards and Interpretations which are not effective at 30 June 2022. These standards have not been adopted by Council and will be included in the financial statements on their effective date. Council does not consider these to have a material impact.

(e) Estimates and Judgements

Council has made a number of judgements, estimates and assumptions in preparing these financial statements. These are based on the best information available to Council at the time, however due to the passage of time, these assumptions may change and therefore the recorded balances may not reflect the final outcomes. The significant judgements, estimates and assumptions relate to the following items, and specific information is provided in the relevant note:

- Revenue Recognition – Note 3
- Receivables impairment/credit losses – Note 11
- Valuation and depreciation of Property, Plant and Equipment – Notes 12 and 13
- Amortisation of Intangible Assets – Note 14
- Provisions – Note 17
- Contingent Assets and Liabilities – Note 22
- Financial Instruments and Financial Liabilities – Note 26
- Valuation of Investment Property

(f) Rounding and Comparatives

The financial statements are in Australian dollars that have been rounded to the nearest \$1,000 unless otherwise stated.

Comparative information is generally restated for reclassifications, errors, and changes in accounting policies, unless permitted otherwise by transition rules in a new Accounting Standard. Comparative information is prepared on the same basis as prior year.

(g) Volunteer Services

Council utilises volunteer services to assist in carrying out various activities. Council has not recognised these services as they would not be purchased if not donated.

(h) Taxation

Council is exempt from Income Tax, however Council is subject to Fringe Benefits Tax (FBT), Goods and Services Tax (GST) and Payroll Tax on certain activities. The net amount of GST recoverable from the Australian Taxation Office (ATO) or payable to the ATO is shown as an asset or liability respectively.

(i) COVID-19

Council continues to assess the impact of COVID-19 on its Financial Statements for the current year. These impacts have been considered when preparing and adopting Council's Annual Budget and Long-Term Financial Sustainability Plan.

The following transactions were recognised by Council in response to the COVID-19 pandemic:

	Council	
	2022	2021
Notes	\$'000	\$'000
Rate Concession – Pandemic Response	-	6
Licence Refunds - Pandemic Response	-	-
Employee Costs - Pandemic Leave	83	105
	83	111

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 1. Information about these Financial Statements (continued)

During the 2021/22 financial year there was no Rate Concession – Pandemic Response provided by Council.

Council has paid approximately \$82,667 in pandemic leave, to date for the 2022 financial year to eligible staff members relating to the COVID-19 restrictions that have been enforced during the financial year.

In addition to the above significant transactions, the following were identified:

1. Council has adopted 14 days (invoice date) payment terms for local suppliers as business as usual. The payment terms for local suppliers was introduced in the 2020 financial year as part of Council's initial response to COVID-19.
2. Council has amended its Procurement Policy to give extra price weighting to local suppliers when engaged by Council to supply goods or services for expected values less than \$200,000.
3. During the 2022 financial year, opening hours for community venues were restricted in line with COVID-19. This has impacted Council facilities including art galleries, pools and libraries.
4. Council announced a \$50 million pandemic response initiative specifically related to capital works in response to the COVID-19 pandemic. The expenditure of the initiatives was over two years. During the 2022 financial year, Council spent \$10.4 million on pandemic response projects and \$31 million in 2021 financial year.

Controlled Entities

Council's controlled entities have prepared their own disclosures regarding the effects of COVID-19 in their financial statements.

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 2. Analysis of Results by Function

(a) Components of Council Functions

Details relating to Council's functions/activities as reported in part (b) are as follows:

Corporate Governance

The objective of Corporate Governance is to be a well governed, responsive Council, providing effective leadership and management, and respecting community values. This function includes strategic planning, risk management, legal and administrative support. The Mayor, Councillors and Chief Executive Officer are included in Corporate Governance.

Finance and Business Strategy

Finance and Business Strategy provides quality and dependable corporate and financial services across Council. This function includes customer service, human resources, information technology, stakeholder engagement and communication and finance. Its goals are to provide service delivery in line with customer and community expectations, attract and retain a skilled workforce, implement reliable and contemporary information, knowledge and management systems, engage in continuous improvement and implement sustainable financial management and effective procurement practices.

Environment and Community Services

The goal of Environment and Community Services is to provide a safe, healthy and equitable community that celebrates diversity and enjoys a quality lifestyle. This function provides community, cultural and sporting facilities, as well as ensuring the effective delivery of health and environmental standards, community safety and disaster management capability.

Planning and Development

The goal of Planning and Development is to ensure regional growth and change is well managed, integrated and connected which respects community, environmental and heritage values as well as ensuring the region's environmental assets (including natural areas and resources, open space and agricultural land) are conserved and enhanced for future generations. This function includes strategic planning and economic development, regional planning scheme, priority infrastructure plan, development applications and certification and compliance for building, plumbing, drainage and development.

Infrastructure Services

Infrastructure Services is responsible for the integrated and timely provision and management of sustainable infrastructure for the region that facilitates the development of the region and maximises the utilisation of existing assets. Its goals include ensuring infrastructure meets the needs and priorities of Council, the community and industry; provide a safe, sustainable and efficient road network; plan and deliver stormwater management and flood resilience plans and implement urban improvement works that enhance local character and conserve and improve the region's streetscapes and parkland.

Waste Management

Waste Management incorporates the operation and management of Council's waste transfer and disposal facilities together with the management of Council's waste collection and recycling contracts. Its objective is to provide efficient and sustainable waste management infrastructure and services, as well as to minimise the impacts of waste generation and landfill emissions.

Water Services

Water Services delivers and manages efficient and sustainable, high quality, water supply systems throughout the region. It is responsible for the planning, co-ordination and maintenance of the water network, water treatment and dams as well as the provision of drinking water.

Wastewater Services

Wastewater Services is responsible for the planning, co-ordination and maintenance of the wastewater trunk, reticulation networks, related fixed plant and equipment, and SCADA systems for wastewater infrastructure. Its aim is to deliver and manage a high quality sewerage network and treatment facilities and effective and efficient use of recycled water.

The above statement should be read in conjunction with the accompanying Notes and Significant Accounting Policies.

Toowoomba Regional Council
Notes to the Financial Statements
 For the year ended 30 June 2022

Note 2. Analysis of Results by Function (continued)

(b) Income and Expenses defined between Recurring and Capital are attributed to the following:

Functions	Gross Program Income						Total Income	Gross Program Expenses		Total Expenses	Net Result from Recurring Operations	Net Result	Total Assets
	Recurring		Capital					Recurring	Capital				
	Grants	Other	Grants	Other	Other								
	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	
2022													
Corporate Governance	-	554	-	-	-	554	(11,629)	-	(11,629)	(11,075)	(11,075)	-	
Finance and Business Strategy	11,867	141,338	-	15,646	-	168,851	(58,488)	(35,700)	(94,188)	94,717	74,663	219,023	
Environment and Community Services	1,889	13,108	6,031	116	-	21,144	(81,037)	7,887	(73,150)	(66,040)	(52,006)	914,184	
Planning and Development	-	7,665	-	15,060	-	22,725	(12,717)	-	(12,717)	(5,052)	10,008	-	
Infrastructure Services	24,395	12,348	16,654	388	-	53,785	(104,049)	1,606	(102,443)	(67,306)	(48,658)	2,968,492	
Waste Management	644	30,236	1,000	-	-	31,880	(26,914)	1,983	(24,931)	3,966	6,949	79,431	
Water Services	-	78,443	830	775	-	80,048	(58,150)	(3,231)	(61,381)	20,293	18,667	1,039,894	
Wastewater Services	-	51,803	2,000	828	-	54,631	(25,503)	(1,053)	(26,556)	26,300	28,075	628,660	
Total Council	38,795	335,495	26,515	32,813	-	433,618	(378,487)	(28,508)	(406,995)	(4,197)	26,623	5,849,684	
Consolidated Entity Net of Eliminations	2,689	4,194	-	-	-	6,883	(6,896)	-	(13)	(13)	6,167	-	
Total Consolidated	41,484	339,689	26,515	32,813	-	440,501	(385,383)	(28,508)	(413,891)	(4,210)	26,610	5,855,851	
2021													
Corporate Governance	-	296	-	-	-	296	(10,582)	-	(10,582)	(10,286)	(10,286)	-	
Finance and Business Strategy	8,009	135,963	-	6,736	-	150,708	(48,882)	(7,823)	(56,704)	95,090	94,004	206,674	
Environment and Community Services	2,539	12,143	3,693	252	-	18,627	(76,804)	368	(76,437)	(62,122)	(57,810)	823,798	
Planning and Development	45	8,068	-	21,768	-	29,881	(12,938)	-	(12,938)	(4,825)	16,943	-	
Infrastructure Services	11,816	19,348	18,389	589	-	50,142	(84,483)	775	(83,708)	(53,319)	(33,566)	2,836,529	
Waste Management	600	32,886	151	-	-	33,637	(26,336)	8,729	(17,607)	7,150	16,030	75,253	
Water Services	-	77,622	3,007	9,417	-	90,046	(58,834)	(7,419)	(66,253)	18,788	23,793	943,671	
Wastewater Services	-	45,211	-	3,059	-	48,270	(20,690)	(414)	(21,104)	24,521	27,166	567,264	
Total Council	23,009	331,537	25,240	41,821	-	421,607	(339,549)	(5,784)	(345,333)	14,997	76,274	5,453,189	
Consolidated Entity Net of Eliminations	1,923	3,670	-	(22)	-	5,571	(5,084)	-	(5,084)	509	486	6,158	
Total Consolidated	24,932	335,207	25,240	41,799	-	427,178	(344,633)	(5,784)	(350,417)	15,506	76,760	5,459,347	

Consolidated balances are not provided because program results only apply to Council.

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 3. Revenue

	Consolidated		Council	
	2022	2021	2022	2021
Notes	\$'000	\$'000	\$'000	\$'000
(a) Rates, Levies and Charges				
Rates, levies and charges are recognised as revenue at the beginning of the rating period to which they relate. Prepaid rates are recognised as unearned revenue until the beginning of the rating period.				
General Rates	153,030	147,795	153,030	147,795
Separate Rates	8,033	7,705	8,033	7,705
Water	50,111	47,765	50,111	47,765
Water Consumption, Rental and Sundries	34,374	35,644	34,374	35,644
Sewerage	41,164	39,524	41,164	39,524
Sewerage Trade Waste	1,796	1,793	1,796	1,793
Garbage Charges	21,595	20,753	21,595	20,753
<u>Total Rates and Utility Charge Revenue</u>	310,103	300,979	310,103	300,979
Less: Rate Discounts	(25,154)	(24,470)	(25,154)	(24,470)
Less: Rate Concessions	(2,270)	(2,318)	(2,270)	(2,318)
Less: Rate Concession – Pandemic Response	-	(6)	-	(6)
Total Rates, Levies and Charges	282,679	274,185	282,679	274,185

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 3. Revenue (Continued)

(b) Fees and Charges

Revenue arising from fees and charges is recognised at the point in time when the performance obligation is completed and the customer receives the benefit of the services being provided.

The performance obligation relates to the specific services which are provided to the customers and generally the payment terms are within 30 days of the provision of the service or in some cases, the customer is required to pay on arrival, for example swimming pools. There is no material obligation for Council in relation to refunds or returns.

Licences granted by Council are all either short-term or low value and all revenue from licences is recognised at the time the licence is granted rather than the term of the licence.

Revenue from infringements is recognised on issue of the infringement notice after applying the expected credit loss model relating to the impairment of receivables for initial recognition of statutory receivables.

	Notes	Consolidated		Council	
		2022 \$'000	2021 \$'000	2022 \$'000	2021 \$'000
Aquatic, Fitness and Leisure Fees		1,043	1,354	1,043	1,354
Hire/Rental Income		6,759	4,603	3,525	2,600
Fines and Penalties		585	677	585	677
Cemetery and Memorialisation Fees		950	941	950	941
Dog Registrations		1,148	1,135	1,148	1,135
Licences, Inspections and Applications Fees		3,414	3,427	3,414	3,427
Parking Fees and Penalties		3,580	3,383	3,580	3,383
Planning and Development Fees		5,383	5,236	5,383	5,236
Property Search Fees		2,628	2,469	2,628	2,469
Sale of Bulk Recycled Water		11,556	11,205	11,556	11,205
Waste Management Fees		1,523	1,147	1,523	1,147
Water Connection and Sales		1,195	1,492	1,195	1,492
Other Fees and Charges		3,959	3,563	3,061	2,059
Total Fees and Charges		43,723	40,632	39,591	37,125

(c) Sales Revenue

Sale of goods revenue is recognised at the point in time that the customer obtains control of the goods, generally at delivery.

Revenue from services is recognised when the service is rendered.

Revenue from contracts and recoverable works generally comprises a recoupment of material costs together with an hourly charge for use of equipment and employees. This revenue and the associated costs are recognised by reference to the stage of completion of the contract activity based on costs incurred at the reporting date. Where consideration is received for the service in advance, it is included in other liabilities and is recognised as revenue in the period when the service is performed. There are no contracts in progress at the year end. The contract work carried out is not subject to retentions.

Other Contract and Recoverable Works	864	3,852	864	3,852
Department of Transport and Main Roads	6,424	11,146	6,424	11,146
Private Works provided to the Public	2,090	1,918	2,090	1,918
Total Sales Revenue	9,378	16,916	9,378	16,916

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 3. Revenue (Continued)

(d) Grants, Subsidies, Contributions and Donations

Grant Income under AASB 15

Where grant income arises from an agreement which is enforceable and contains sufficiently specific performance obligations then the revenue is recognised when control of each performance obligation is satisfied. Payment terms vary depending on the terms of the grant, cash is received up front for some grants and on the achievement of certain payment milestones for others. Each performance obligation is considered to ensure that the revenue recognition reflects the transfer of control and within grant agreements, there may be some performance obligations where control transfers at a point in time and others which have continuous transfer of control over the life of the contract. Where control is transferred over time, revenue is recognised using either cost or time incurred.

Grant Income under AASB 1058

Where council receives an asset for significantly below fair value, the asset is recognised at fair value, and the related liability (or equity item) is recorded. Income is then recognised for any remaining asset value at the time that the asset is received.

Capital Grants

Where Council receives funding under an enforceable contract to acquire or construct a specified item of property, plant and equipment which will be under Council's control on completion, revenue is recognised as and when the obligation to construct or purchase is completed. For construction projects, this is generally as the construction progresses in accordance with costs incurred.

Donations and Contributions

Where assets are donated or purchased for significantly below fair value, the revenue is recognised when the asset is acquired and controlled by Council.

Donations and contributions are generally recognised on receipt of the asset since there are no enforceable performance obligations.

Physical assets contributed to Council by developers in the form of road works, stormwater, water and wastewater infrastructure and park equipment are recognised as revenue when Council obtains control of the asset and there is sufficient data in the form of drawings and plans to determine the approximate specifications and values of such assets. Non-cash contributions with a value above the Property, plant and equipment recognition thresholds are recognised as non-current assets. Those below the thresholds are recorded as expenses.

(i) Recurrent (Operating)

	Consolidated		Council	
	2022	2021	2022	2021
Notes	\$'000	\$'000	\$'000	\$'000
General Purpose Grants	20,893	13,423	19,318	13,423
State Government Subsidies and Grants	17,580	5,112	17,550	5,662
Commonwealth Government Subsidies and Grants	2,340	5,626	1,323	3,363
Donations	12	115	-	1
Contributions	659	656	604	560
	<u>41,484</u>	<u>24,932</u>	<u>38,795</u>	<u>23,009</u>

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 3. Revenue (Continued)

(d) Grants, Subsidies, Contributions and Donations (Continued)

(ii) Capital

Capital Revenue includes grants and subsidies received which are tied to specific projects for the replacement or upgrade of existing non-current assets and/or investment in new assets. It also includes non-cash contributions which are usually infrastructure assets received from developers.

	Notes	Consolidated		Council	
		2022 \$'000	2021 \$'000	2022 \$'000	2021 \$'000
State Government Subsidies and Grants		14,209	13,194	14,209	13,194
Commonwealth Government Subsidies and Grants		12,306	12,046	12,306	12,046
Contributions		364	589	364	589
Infrastructure Charges		19,089	21,954	19,089	21,954
Non-Monetary Revenue Received is Analysed as Follows:					
Donations from Third Parties at Fair Value		13,360	19,442	13,360	19,464
Total Capital Grants, Subsidies, Contributions and Donations		<u>59,328</u>	<u>67,225</u>	<u>59,328</u>	<u>67,247</u>
Less: Waivers of Infrastructure Charges		-	(186)	-	(186)
		<u>59,328</u>	<u>67,039</u>	<u>59,328</u>	<u>67,061</u>

(iii) Timing of Revenue Recognition for Grants, Subsidies, Contributions and Donations

Revenue Recognised At A Point In Time

Grants and Subsidies	40,813	23,839	38,191	22,448
Contributions	55	30	-	-
Donations	13,372	19,557	13,360	19,465
Infrastructure Charges	19,089	21,768	19,089	21,768
	<u>73,329</u>	<u>65,194</u>	<u>70,640</u>	<u>63,681</u>

Revenue Recognised Over Time

Grants and Subsidies	26,515	25,561	26,515	25,240
Contributions	968	1,216	968	1,149
	<u>27,483</u>	<u>26,777</u>	<u>27,483</u>	<u>26,389</u>

Toowoomba Regional Council
Notes to the Financial Statements
For the year ended 30 June 2022

Note 4. Interest

Interest received from bank and term deposits is accrued over the term of the investment.

	Consolidated		Council	
	2022	2021	2022	2021
Notes	\$'000	\$'000	\$'000	\$'000
Interest Received from Investments	920	867	901	822
Interest from Overdue Rates and Utility Charges	425	555	425	555
	<u>1,345</u>	<u>1,422</u>	<u>1,326</u>	<u>1,377</u>

Note 5. Employee Benefits

Employee Benefit expenses are recorded when the service has been provided by the employee. Councillor remuneration represents salary and other allowances paid in respect of carrying out their duties.

	Consolidated		Council	
	2022	2021	2022	2021
Notes	\$'000	\$'000	\$'000	\$'000
Wages and Salaries	101,072	98,630	98,586	95,880
Annual, Sick and Long Service Leave Entitlements	24,782	24,904	23,133	23,553
Superannuation	14,291	13,638	14,083	13,423
Councillor's Remuneration	1,437	1,421	1,437	1,421
	<u>141,582</u>	<u>138,593</u>	<u>137,239</u>	<u>134,277</u>
Other Employee Related Expenses	2,029	1,976	1,779	1,888
	<u>143,611</u>	<u>140,569</u>	<u>139,018</u>	<u>136,165</u>
Less: Capitalised Employee Expenses	(12,834)	(17,329)	(12,834)	(17,329)
Total Employee Benefits	<u>130,777</u>	<u>123,240</u>	<u>126,184</u>	<u>118,836</u>
	<u>2022</u>	<u>2021*</u>	<u>2022</u>	<u>2021*</u>
Total Employees at year end:				
Administration Staff	893	821	855	772
Depot and Outdoors Staff	582	668	582	668
TOTAL FULL TIME EQUIVALENT EMPLOYEES	<u>1,475</u>	<u>1,489</u>	<u>1,437</u>	<u>1,440</u>
TOTAL ELECTED MEMBERS	<u>11</u>	<u>11</u>	<u>11</u>	<u>11</u>

*2020/21 restated based on FTE as opposed to headcount previously reported in the 2021 Financial Year.

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 6. Materials and Services

Expenses are recorded on an accruals basis as Council receives the goods or services.

Total audit fees quoted by Queensland Audit Office relating to the 2021/22 Financial Statements are \$243,500 (2020/2021: \$225,000) for Council and \$292,500 (2020/21: \$272,500) for the group.

	Consolidated		Council	
	2022	2021	2022	2021
Notes	\$'000	\$'000	\$'000	\$'000
Advertising	1,163	1,044	867	680
Administration Supplies and Consumables	1,879	1,497	1,587	1,393
Audit of Annual Financial Statements by the Auditor-General of Queensland	292	258	244	225
Bulk Road and Other Materials	5,781	4,392	5,781	4,392
Communications and IT	5,655	5,015	5,585	4,902
Conferences and Seminars	463	518	428	464
Consultants	12,730	9,185	12,535	8,959
Contractors	18,317	14,963	18,222	14,557
Donations Paid	2,382	2,147	3,552	4,723
Electricity	11,173	12,019	11,034	11,938
Equipment Hire	15,543	6,265	15,500	6,272
Fuel and Chemicals	7,007	5,364	6,999	5,358
Garbage Collection Services	14,969	13,206	14,969	13,206
Minor Equipment and Other Materials	2,013	2,414	2,013	2,411
Professional Services	12,290	8,240	12,063	8,161
Repairs and Maintenance	3,914	3,940	3,850	3,880
Operating Leases - Rentals	316	150	323	129
Other Utilities	8,511	9,647	8,494	9,628
Other Materials and Services	15,241	6,516	13,493	5,029
Total Materials and Services	139,639	106,780	137,539	106,307

Note 7. Finance Costs

	Consolidated		Council	
	2022	2021	2022	2021
Notes	\$'000	\$'000	\$'000	\$'000
Finance Costs - Queensland Treasury Corporation	7,617	7,675	7,617	7,675
Bank Charges	811	633	770	600
Impairment of Receivables	59	33	59	33
Interest on Leases	205	50	198	39
Unwinding of Discount on Provisions	1,498	1,440	1,498	1,440
Total Finance Costs	10,190	9,831	10,142	9,787

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 8. Capital Income and Expenses

	Notes	Consolidated		Council	
		2022 \$'000	2021 \$'000	2022 \$'000	2021 \$'000
(a) Profit/(Loss) on Disposal of Non-Current Assets					
Proceeds from Disposal of Property, Plant and Equipment		12,294	5,195	12,294	5,195
Less: Carrying Value of Property, Plant and Equipment Disposed	12,14	(8,880)	(4,465)	(8,880)	(4,465)
Profit/(Loss) on Disposal of Non-Current Assets		3,414	730	3,414	730
(b) Provision for Restoration of Land					
Discount Rate Adjustment - Refuse Restoration		(6,444)	(3,349)	(6,444)	(3,349)
Discount Rate Adjustment - Quarry Rehabilitation		(783)	(1,199)	(783)	(1,199)
Escalation Rate Expenditure - Refuse Restoration		4,461	(5,380)	4,461	(5,380)
Escalation Rate Expenditure - Quarry Restoration		48	(1,394)	48	(1,394)
Increase in Rehabilitation Provision - Refuse Restoration		2,025	1,466	2,025	1,466
Increase in Rehabilitation Provision - Quarry Rehabilitation		910	768	910	768
	17	217	(9,088)	217	(9,088)
The discount rate, escalation expense, and increase in rehabilitation provision adjustment to the quarry rehabilitation liability is recorded in expenses for sites that are not classified as Council Owned Assets.					
(c) Revaluation Adjustment					
Downwards / (Upwards) Revaluation of Investment Properties		(60)	61	(60)	61
		(60)	61	(60)	61
(d) Other Capital Expenses					
Loss on Write-off of Assets					
Land		303	8	303	8
Buildings		1,651	176	1,651	176
Plant and Equipment		91	13	91	13
Road and Bridge Network		18,096	7,264	18,096	7,264
Water Infrastructure		3,184	7,419	3,184	7,419
Wastewater Infrastructure		487	414	487	414
Drainage		51	7	51	7
Site Improvements		414	238	414	238
Intangible Assets		7,488	-	7,488	-
Investment Property		-	2	-	2
		31,765	15,541	31,765	15,541
Total Capital Expenses		28,508	5,784	28,508	5,784

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 9. Cash and Cash Equivalents

Cash and cash equivalents in the Statements of Cash Flows include cash on hand, all cash and cheques received but not banked at the year end, deposits held at call with financial institutions, other short-term, highly liquid investments with original maturities of three months or less that are readily convertible to cash and which are subject to an insignificant risk of changes in value.

Cash at bank is held in normal business accounts at the Commonwealth Bank. Deposits at call are held at the Commonwealth Bank and Queensland Treasury Corporation.

Council is exposed to credit risk through its investments in the QTC Cash Fund. The QTC Cash Fund is an asset management portfolio investing in a wide range of high credit rated counterparties. Deposits with the QTC Cash Fund are capital guaranteed. Other investments are held with financial institutions, which are rated A1+ and have long-term ratings of BBB+ based on Standard and Poor's ratings, and whilst not capital guaranteed, the likelihood of a credit failure is assessed as low.

	Notes	Consolidated		Council	
		2022 \$'000	2021 \$'000	2022 \$'000	2021 \$'000
Cash and Cash Equivalents					
Cash at Bank and on Hand		1,564	1,215	353	416
Deposits on Call		98,665	128,553	95,149	124,913
Total Cash and Cash Equivalents		100,229	129,768	95,502	125,329
Cash and Cash Equivalents		100,229	129,768	95,502	125,329
Less: Externally Imposed Restrictions on Cash	(i)	(5,575)	(3,122)	(5,575)	(3,122)
Unrestricted Cash		94,654	126,646	89,927	122,207

Council's Cash and Cash Equivalents are subject to a number of internal and external restrictions that limit amounts available for discretionary or future use.

These include:

(i) Externally Imposed Expenditure Restrictions at the Reporting Date:

Unspent Loan Monies		5,575	3,122	5,575	3,122
State Waste Levy		21,520	-	21,520	-
Infrastructure Charges		81,240	66,178	81,240	66,178
Grants		8,370	11,427	8,370	11,427
Total Externally Imposed Restrictions on Cash Assets		116,705	80,727	116,705	80,727

Internal Allocations of Cash at the Reporting Date:

Funds set aside by Council and held for future projects		54,872	43,560	54,872	43,560
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Note: Internal allocations of cash may be lifted by a Council with a resolution.

Trust Funds Held for Outside Parties

Monies collected or held on behalf of other entities yet to be paid out to or on behalf of those entities		7,680	6,083	7,680	6,083
Security Deposits		16,491	17,197	16,491	17,197
Total Trust Funds Held for Outside Parties		24,171	23,280	24,171	23,280

In accordance with the *Local Government Act 2009* and *Local Government Regulation 2012*, a separate trust bank account and separate accounting records are maintained for funds held on behalf of outside parties. Funds held in the trust account include those funds from the sale of land for arrears in rates, security deposits lodged to guarantee performance and unclaimed monies. The Council performs only a custodian role in relation to these monies and because the monies cannot be used for Council purposes, they are not considered revenue nor brought to account in the financial statements since Council has no control over the assets.

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 10. Investments

Investments are term deposits invested by Council and are held at National Australia Bank, Commonwealth Bank of Australia, Bendigo Bank Limited and Bank of Queensland, with original maturity periods of greater than 2 months. These financial institutions have short term credit ratings that range from A-1+ to A-2 and long-term credit ratings that range from of AA- to BBB+.

	Consolidated		Council	
	2022	2021	2022	2021
Notes	\$'000	\$'000	\$'000	\$'000
Investments				
Term Deposits	61,345	21,675	60,425	20,425
Total Investments	61,345	21,675	60,425	20,425

Note 11. Receivables

Receivables, loans and advances are amounts owed to Council at year end and are recognised at the amounts due at the time of sale or service delivery. Settlement of receivables is required within 30 days from statement date.

Debts are regularly assessed for collectability and allowance is made, where appropriate, for impairment. All known bad debts are written off at 30 June. If an amount is recovered in a subsequent period, it is recognised as revenue.

	Consolidated		Council	
	2022	2021	2022	2021
Notes	\$'000	\$'000	\$'000	\$'000
Current				
Rateable Revenue and Utility Charges	12,218	12,554	12,218	12,554
Other Debtors	9,607	9,096	9,607	9,046
Accrued Revenues - Interest on Investments	94	33	94	29
Fees and Charges	24,769	14,458	24,538	14,430
Total	46,688	36,141	46,457	36,059
Less: Loss Allowance	(121)	(84)	(121)	(84)
Total Current Receivables	46,567	36,057	46,336	35,975

The fair value of receivables is assumed to approximate the value of the original transaction, less any loss allowance.

Council assesses the credit risk before providing goods or services and applies normal business credit protection procedures to minimise the risk.

Council does not require collateral in respect of trade and other receivables.

Interest is charged on outstanding rates and charges at the rate of 8.0% per annum (applicable to the 2021/22 financial year). No interest is charged on other debtors.

When Council has no reasonable expectation of recovering an amount owed by a debtor, and has ceased enforcement activity, the debt is written-off by directly reducing the receivable against the loss allowance. If the amount of debt written off exceeds the loss allowance, the excess is recognised as an impairment loss.

Accounting for impairment losses is dependent upon the individual group of receivables subject to impairment. The loss allowances for grouped receivables reflects lifetime expected credit losses and incorporates reasonable and supportable forward-looking information. Economic changes impacting debtors, and relevant industry data form part of the impairment assessment.

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 11. Receivables (continued)

Council has identified four distinctive groupings of its receivables:

1. Rates and Charges
2. Infrastructure Charges
3. Lease Receivables
4. Other Debtors

Rates and Charges

Council has the power under the provisions of the *Local Government Act 2009* to sell land to recover overdue rates and charges (including infrastructure charges) issued on a rate notice, and therefore the expected credit loss is immaterial. Impairment of rates and charges will occur only if arrears are deemed to be greater than the proceeds Council would receive from the sale of the respective properties. In the case of infrastructure charge receivables, Council registers a charge over the subject land once the receivable is considered overdue (generally over 90 days). This protects Council against credit risk in the case of defaults.

Infrastructure Charges

Council is empowered under the provisions of the *Local Government Act 2009* to register a charge over the land where there is an outstanding Infrastructure Charge and therefore the expected credit loss is immaterial. Impairment of infrastructure charges will occur only if arrears are deemed to be greater than the proceeds Council would receive upon the sale of the respective properties.

Lease Receivables

Council has elected to use the simplified approach for Lease Receivables. Internal historical data shows that over the last 6 financial years, Council has written off 0.20% of lease receivables due to impairment. Council has deemed the risk of impairment of lease receivables to be immaterial and accordingly has not calculated an expected credit loss.

Other Debtors

Council identifies other debtors as receivables which are not rates and charges, infrastructure charges or lease receivables.

The exposure to credit risk for receivables by type of counterparty was as follows:

	2022	2021
Notes	\$'000	\$'000
Property Charges	12,218	12,554
GST Recoverable	4,999	4,240
Infrastructure Charges	9,914	6,210
Other	19,205	12,971
	<u>46,336</u>	<u>35,975</u>

Council's accumulated impairment losses are immaterial and therefore not disclosed.

Expected Credit Loss Assessment

Council has power to sell land to cover rates arrears and some infrastructure charges debtors, therefore these debts are not expected to become 'impaired'. For all other accounts receivable, Council's current provision is not expected to be materially affected.

Loss rates are calculated using a 'roll rate' method based on the probability of a receivable progressing through successive stages of delinquency to write-off.

Loss rates are based on actual credit loss experience over the last four years. Council believes these rates to be an accurate depiction of the write off rates for future years due to the stable economy of the region.

After reviewing the macro economic conditions, Council reached the conclusion that forward looking conditions indicated no foreseeable expected deviations from historically calculated ratios, thus no forward-looking adjustments were made.

Refer to Note 26 for further information about credit risk.

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 12. Property, Plant and Equipment

(a) Recognition

Purchases of property, plant and equipment are recognised as assets unless they are below the asset recognition threshold or maintenance expenditure.

Individual assets valued below the asset recognition threshold are recognised as an asset if connected to a larger network, for example, the components of parks.

Plant and equipment with an individual value of more than \$5,000, and infrastructure assets and buildings with a total value of more than \$10,000 are capitalised and depreciated accordingly. All other items of property, plant and equipment are expensed in the period the item is available for use.

Replacement of a major component of an asset, in order to maintain its service potential, is treated as the acquisition of a new asset. However, routine operating maintenance, repair costs and minor renewals to maintain the operational capacity and useful life of the non-current asset is expensed as incurred.

Expenditure incurred in accordance with Natural Disaster Relief and Recovery Arrangements (NDRRA) on road assets is analysed to determine whether the expenditure is capital in nature. The analysis of the expenditure requires Council engineers to review the nature and extent of expenditure on a given asset. For example, expenditure that patches a road is generally maintenance in nature, whereas a kerb to kerb rebuild is treated as capital. Material expenditure that extends the useful life or renews the service potential of the asset is capitalised.

Land under Roads

Land under roads and reserve land under the *Land Act 1994* or *Land Title Act 1994* is controlled by the Queensland State Government and not recognised in the Council financial statements.

(b) Measurement

Property, plant and equipment assets are initially recorded at cost. Subsequently, each class of property, plant and equipment is stated at cost or fair value less, where applicable, any accumulated depreciation and accumulated impairment loss.

Cost is determined as the fair value of consideration plus costs incidental to the acquisition. Direct labour, materials and an appropriate proportion of overheads incurred in the acquisition or construction of assets are also included as capital costs.

Property, plant and equipment received in the form of contributions, for significantly less than fair value or as offsets to infrastructure charges, are recognised as assets and revenue at fair value.

When Council raises a provision for the restoration of a Council-owned site, such as a landfill site, the costs of the restoration are capitalised to property, plant and equipment. Subsequent changes in the provision relating to the discount rate or the estimated amount or timing of restoration costs are recognised against asset revaluation surplus.

(c) Depreciation

Assets are depreciated from the date of acquisition or, in respect of internally constructed assets, from the time an asset is completed and commissioned ready for use, at which time they are reclassified from Work in Progress (WIP) to the appropriate property, plant and equipment class.

Land, WIP, certain cultural and heritage assets with heritage listing, road formations and formation work associated with the construction of dams, levee banks and reservoirs are not depreciated as they have unlimited useful lives or they are not ready for use (e.g WIP). Depreciation, where applicable, is calculated on a straight-line basis such that the cost of the asset less its residual value is recognised progressively over its estimated useful life to Council. Management believe that the straight-line basis appropriately reflects the pattern of consumption of Council assets.

The useful life of leasehold improvements is the shorter of the useful life of the asset or the remaining life of the lease.

Where assets have separately identifiable components that are subject or regular replacement, these components have separately assigned useful lives. Any expenditure that increases the originally assessed capacity or service potential of an asset is capitalised, and the new depreciable amount is depreciated over the remaining useful life of the asset to Council.

Major spares purchased specifically for particular assets that are above the asset recognition threshold are capitalised and depreciated on the same basis as the asset to which they relate.

Depreciation methods, estimated useful lives and residual values are reviewed at the end of each reporting period and adjusted where necessary to reflect any changes in the pattern of consumption, physical wear and tear, technical or commercial obsolescence, or management intentions. The condition assessments performed as part of the valuation process for assets measured at written down current replacement cost are used to estimate the useful lives of these assets at each reporting date.

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 12. Property, Plant and Equipment (continued)

(d) Impairment

Property, plant and equipment held at cost is assessed for indicators of impairment annually. If an indicator of possible impairment exists, the Council determines the asset's recoverable amount. Any amount by which the asset's carrying amount exceeds the recoverable amount is recorded as an impairment loss.

(e) Valuation

Land, Site Improvements, Buildings, and all Infrastructure assets are measured on the revaluation basis, at fair value, in accordance with *AASB 116 Property, Plant and Equipment* and *AASB 13 Fair Value Measurement*. The remaining classes of Plant and Equipment, Heritage Assets and Work in Progress are measured at cost.

Non-current physical assets measured at fair value are re-valued, where required, so that the carrying amount of each class of asset does not materially differ from its fair value at the reporting date. This is achieved by engaging independent, professionally qualified valuers to determine the fair value for each class of non-current assets at least once every three years. This process includes a comprehensive assessment of the condition of the assets being valued, including physical inspections (where possible), analysis of existing condition data maintained by Council and making use of data relating to installation dates to determine the age and useful life of the various assets.

In the alternate years, Council uses internal engineers and asset custodians to assess the condition and cost assumptions associated with the asset classes not undergoing comprehensive valuations. These results determine whether the asset class undergoes a desktop valuation or indexation calculation. A desktop valuation involves management providing updated information to an independent, professionally qualified valuer regarding additions, disposals and changes in assumptions such as useful life, residual value and condition rating, where a suitable index is applied devoid of physical inspections. An indexation calculation involves communication with a valuer who advises an appropriate index that accurately reflects variations in the fair value of an asset class to be applied through Council's asset register.

Council assesses the appropriateness of the indices used to ensure that there is not a significant variance in valuation from a value determined by comprehensive valuation. This process also considered the impact of COVID-19 on the economy and supply market. Advice from the valuers identified that COVID-19 had not materially affected the recommended indices.

Revaluation increases are recognised in the asset revaluation surplus unless they are reversing a previous decrease which was taken through the income statement. In that case, the increase is taken to the income statement to the extent of the previous decrease. Revaluation decreases are recognised in the asset revaluation surplus, where there is sufficient amount available in the asset revaluation surplus relating to that asset class. Where there is not a sufficient amount available in the surplus, the decrease is recognised in the statement of comprehensive income. Where the class of asset has previously decreased in value and this reduction was recognised as an expense, an increase in the value of the class is recognised in the statement of comprehensive income.

On revaluation, accumulated depreciation is restated proportionately with the change in the carrying amount of the asset and any change in the estimate of remaining useful life. Separately identified components of assets are measured on the same basis as the assets to which they relate.

Further details in relation to valuers, the methods of valuation and the key assumptions used are disclosed in Note 13.

Toowoomba Regional Council

Notes to the Financial Statements
For the year ended 30 June 2022

Note 12. Property, Plant and Equipment (continued)

Measurement Basis	Note	Land		Site Improvements		Buildings		Plant and Equipment		Road and Bridge Network		Water Infrastructure		Wastewater Infrastructure		Drainage		Aerodrome Infrastructure		Heritage Assets		Capital Work in Progress		Total
		\$'000	Fair Value	\$'000	Fair Value	\$'000	Fair Value	\$'000	Cost	\$'000	Fair Value	\$'000	Fair Value	\$'000	Fair Value	\$'000	Fair Value	\$'000	Fair Value	\$'000	Cost	\$'000	Cost	
Opening Gross Balance - at Cost		-	-	-	-	-	-	126,555	-	-	-	-	-	-	-	-	-	-	-	-	-	173,391	-	314,415
Opening Gross Balance - at Fair Value		407,888	407,888	237,227	382,764	382,764	2,622,060	-	2,622,060	1,318,164	727,263	436,589	20,832	14,469	-	-	-	-	-	-	-	-	-	6,152,787
Opening Gross Balance		407,888	407,888	237,227	382,764	382,764	2,622,060	126,555	2,622,060	1,318,164	727,263	436,589	20,832	14,469	-	-	-	-	-	-	-	173,391	-	6,487,202
Additions		-	-	-	22	22	-	21	-	-	-	-	-	-	-	-	-	-	-	-	-	163,108	-	163,192
Contributed Assets		-	-	-	230	230	-	-	-	4,605	3,059	1,526	-	-	-	-	-	-	-	-	-	-	-	19,443
Disposals	8	(408)	(408)	(1,217)	(1,281)	(1,281)	(13,012)	(13,012)	(13,012)	(13,282)	(2,264)	(6)	-	-	-	-	-	-	-	-	-	-	-	(43,378)
Revaluation Increments/(Decrements) to Equity (ARR)	20	19,328	19,328	(13,622)	6,328	6,328	-	201,324	8,464	4,589	12,787	(139)	-	-	-	-	-	-	-	-	-	-	-	239,059
Work in Progress Transfers		306	306	26,807	56,237	56,237	-	15,843	37,056	12,371	5,912	29	-	78	-	-	-	-	-	-	-	(154,639)	-	12
Internal Transfers between Asset Classes		(180)	(180)	(113)	(7)	(7)	-	189	121	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Transfers to Investment Properties		-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Expensed Capital Works - Prior Financial Years		-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	(656)	-	(656)
Total Gross Value of Property, Plant and Equipment - at Cost		-	-	-	-	-	-	129,606	-	-	-	-	-	-	-	-	-	-	-	-	-	181,204	-	325,357
Total Gross Value of Property, Plant and Equipment - at Fair Value		427,540	427,540	249,082	444,313	444,313	2,853,250	-	2,853,250	1,335,124	738,559	450,915	20,693	14,547	-	-	-	-	-	-	-	-	-	6,619,476
Total Gross Value of Property, Plant and Equipment		427,540	427,540	249,082	444,313	444,313	2,853,250	129,606	2,853,250	1,335,124	738,559	450,915	20,693	14,547	-	-	-	-	-	-	-	181,204	-	6,844,833

Opening Accumulated Depreciation		-	-	119,277	144,427	144,427	611,611	61,263	611,611	389,377	254,736	128,709	5,416	-	-	-	-	-	-	-	-	-	-	-	1,694,815
Depreciation Expense		-	-	8,516	8,698	8,698	37,550	11,408	37,550	17,109	11,601	5,393	394	-	-	-	-	-	-	-	-	-	-	-	100,689
Disposals	8	-	-	(967)	(1,085)	(1,085)	(4,653)	(8,946)	(4,653)	(6,873)	(1,850)	(1)	-	-	-	-	-	-	-	-	-	-	-	-	(23,375)
Revaluation Increments/(Decrements) to Equity (ARR)	20	-	-	(11,172)	2,286	2,286	-	3	(170,854)	2,503	1,949	(4,033)	1,535	-	-	-	-	-	-	-	-	-	-	-	(177,766)
Internal Transfers between Asset Classes		-	-	-	-	-	-	38	3	-	-	(3)	-	-	-	-	-	-	-	-	-	-	-	-	38
Transfers to Investment Properties		-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Total Accumulated Depreciation of Property, Plant and Equipment		-	-	115,854	154,326	154,326	473,657	63,763	473,657	403,116	246,436	130,065	7,345	-	-	-	-	-	-	-	-	-	-	-	1,894,362

Total Net Carrying Amount of Property, Plant and Equipment		427,540	427,540	133,428	289,987	289,987	2,379,593	65,843	2,379,593	932,008	492,123	320,850	13,348	14,547	-	-	-	-	-	-	-	181,204	-	-	5,250,471
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Other Information	Range of Estimated Useful Life (years)																								
	Not Depreciated	10 - unlimited	15 - 200	2 - 15	10 - unlimited	10 - unlimited	10 - unlimited	10 - unlimited	10 - 100	12 - 150															
	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-

Asset Additions Comprise		-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Asset Renewals		828	828	2,871	3,423	3,423	44,006	12,082	44,006	19,480	9,445	1,149	72	289	-	-	-	-	-	-	-	-	-	-	93,625
Other Additions		2,020	2,020	227,119	6,085	6,085	17,041	1,085	17,041	14,913	5,125	483	52	5	-	-	-	-	-	-	-	-	-	-	69,528
Total Additions		2,848	2,848	25,590	9,508	9,508	61,047	13,167	61,047	34,393	14,570	1,632	124	274	-	-	-	-	-	-	-	-	-	-	163,151

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 12. Property, Plant and Equipment (continued)

Council 30 June 2022	Land	Site Improvements	Buildings		Plant and Equipment		Road and Bridge Network		Water Infrastructure		Wastewater Infrastructure		Drainage		Aerodrome Infrastructure		Heritage Assets		Capital Work in Progress		Total	
			\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000		\$'000
	Fair Value	Fair Value	Fair Value	Fair Value	Cost	Fair Value	Fair Value	Fair Value	Fair Value	Fair Value	Fair Value	Fair Value	Fair Value	Fair Value	Fair Value	Fair Value	Cost	Cost	Cost	Cost	\$'000	
Measurement Basis	Note																					
Opening Gross Balance - at Cost		-	-	444,313	129,147	-	-	-	-	-	-	-	-	-	-	-	-	14,547	181,182	-	324,876	
Opening Gross Balance - at Fair Value		427,540	249,082	444,313	129,147	2,853,250	1,335,124	738,559	450,915	20,693	-	-	-	-	-	-	-	-	-	-	6,519,476	
Opening Gross Balance		427,540	249,082	444,313	129,147	2,853,250	1,335,124	738,559	450,915	20,693	-	-	-	-	-	-	-	14,547	181,182	-	6,844,352	
Additions		-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	152,428
Contributed Assets		-	123	5	-	9,978	784	833	1,637	-	-	-	-	-	-	-	-	-	-	-	13,360	
Disposals	8	(6,149)	(1,269)	(18,158)	(10,583)	(33,633)	(18,910)	(1,886)	(87)	-	-	-	-	-	-	-	-	-	-	-	(90,674)	
Revaluation Increments/(Decrements) to Equity (ARR)	20	75,142	14,180	17,847	19,557	100,888	176,741	48,105	58,730	555	-	-	-	-	-	-	-	-	-	-	492,188	
Work in Progress Transfers		1,030	4,492	9,204	19,557	58,207	31,358	4,099	1,926	327	-	-	-	-	-	-	-	49	(130,249)	-	-	
Adjustments and Other Transfers		-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Internal Transfers between Asset Classes		-	57,515	-	-	(57,545)	(12)	12	81	-	-	-	-	-	-	-	-	-	-	-	-	
Transfers to Intangible Assets		-	(1,112)	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	(1,112)	
Expensed Capital Works - Prior Financial Years		-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	(2,146)	
Revaluation Adjustment to Capital Loss		-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	(2,146)	
Total Gross Value of Property, Plant and Equipment - at Cost		-	-	-	138,121	-	-	-	-	-	-	-	-	-	-	-	-	14,596	201,215	-	353,932	
Total Gross Value of Property, Plant and Equipment - at Fair Value		497,563	323,912	453,211	138,121	2,931,115	1,525,085	799,772	513,202	21,524	-	-	-	-	-	-	-	14,596	201,215	-	7,054,434	
Total Gross Value of Property, Plant and Equipment		497,563	323,912	453,211	138,121	2,931,115	1,525,085	799,772	513,202	21,524	-	-	-	-	-	-	-	14,596	201,215	-	7,408,366	
Opening Accumulated Depreciation		-	115,654	154,326	63,416	473,657	403,116	246,436	130,065	7,345	-	-	-	-	-	-	-	-	-	-	1,594,015	
Depreciation Expense		-	8,596	8,907	11,773	38,181	17,217	11,873	5,688	363	-	-	-	-	-	-	-	-	-	-	102,608	
Disposals	8	-	(855)	(16,507)	(7,638)	(15,538)	(15,725)	(1,399)	(36)	-	-	-	-	-	-	-	-	-	-	-	(57,698)	
Revaluation Increments/(Decrements) to Equity (ARR)	20	-	5,124	6,230	27,217	96,733	96,733	(13,914)	17,961	273	-	-	-	-	-	-	-	-	-	-	139,644	
Internal Transfers between Asset Classes		-	8,629	-	-	(8,629)	(1)	1	-	-	-	-	-	-	-	-	-	-	-	-	-	
Transfers to Investment Properties		-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	
Revaluation Adjustment to Capital Loss		-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	
Total Accumulated Depreciation of Property, Plant and Equipment		-	137,148	152,956	67,551	514,888	501,360	242,997	153,688	7,981	-	-	-	-	-	-	-	-	-	-	1,776,569	
Total Net Carrying Amount of Property, Plant and Equipment		497,563	185,964	300,255	70,570	2,416,227	1,023,725	546,725	359,514	13,543	-	-	-	-	-	-	-	14,596	201,215	-	5,629,797	
Other Information		-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	
Range of Estimated Useful Life (Years)		Not depreciated	10 - unlimited	15 - 200	2 - 15	12 - unlimited	10 - unlimited	10 - unlimited	10 - unlimited	12 - 150	10 - 100	10 - 100	10 - 100	10 - 100	10 - 100	10 - 100	10 - 100	10 - 100	10 - 100	10 - 100	-	
Asset Additions Comprise		-	740	4,601	16,145	42,604	15,221	3,470	419	20	-	-	-	-	-	-	-	2,886	419	-	86,106	
Asset Renewals		-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	
Other Additions		10,052	7,682	7,772	144	18,147	13,692	8,086	727	-	-	-	-	-	-	-	-	20	727	-	66,322	
Total Additions		10,052	8,422	12,373	16,289	60,751	28,913	11,556	1,146	20	-	-	-	-	-	-	-	2,906	1,146	-	152,428	

Toowoomba Regional Council

Notes to the Financial Statements
For the year ended 30 June 2022

Note 12. Property, Plant and Equipment (continued)

Council 30 June 2021	Note	Land		Site Improvements		Buildings		Plant and Equipment		Road and Bridge Network		Water Infrastructure		Wastewater Infrastructure		Drainage		Aerodrome Infrastructure		Heritage Assets		Capital Work in Progress		Total		
		\$'000	Fair Value	\$'000	Fair Value	\$'000	Fair Value	\$'000	Cost	\$'000	Fair Value	\$'000	Fair Value	\$'000	Fair Value	\$'000	Fair Value	\$'000	Fair Value	\$'000	Cost	\$'000	Cost	\$'000	Cost	\$'000
Measurement Basis																										
Opening Gross Balance - at Cost							126,044																173,391		315,904	
Opening Gross Balance - at Fair Value		407,888		237,227		382,764				2,622,060		1,318,164		727,263		436,589			20,832						6,152,787	
Opening Gross Balance		407,888		237,227		382,764				2,622,060		1,318,164		727,263		436,589			20,832				173,391		6,466,691	
Additions																									163,086	
Contributed Assets						252				4,605		9,417		3,059		1,526									19,465	
Disposals	8	(408)		(1,217)		(1,261)				(13,939)		(13,292)		(2,264)		(8)									(43,305)	
Revaluation Increments/(Decrements) to Equity (ARR)	20	19,328		(13,622)		6,328				201,324		8,464		4,589		12,787			(139)						239,059	
Work in Progress Transfers		306		26,807		56,237				37,056		12,371		5,912		29						78			-	
Internal Transfers between Asset Classes		(180)		(113)		(7)				121						(8)									12	
Transfers to Investment Properties																									-	
Transfers to Investment Properties																									-	
Expensed Capital Works - Prior Financial Years																									(656)	
Total Gross Value of Property, Plant and Equipment - at Cost							126,044																		324,876	
Total Gross Value of Property, Plant and Equipment - at Fair Value		427,540		248,082		444,313				2,652,250		1,335,124		738,559		450,915			20,693						6,819,476	
Total Gross Value of Property, Plant and Equipment		427,540		248,082		444,313				2,652,250		1,335,124		738,559		450,915			20,693						6,844,352	
Opening Accumulated Depreciation				119,277		144,427		60,902		611,611		389,377		234,736		128,709			5,416						1,694,455	
Depreciation Expense				8,516		8,698		11,349		37,550		17,109		11,601		5,393			394						100,610	
Disposals	8			(967)		(1,085)		(8,873)		(4,653)		(6,873)		(1,850)		(4,033)			(1)						(23,302)	
Revaluation Increments/(Decrements) to Equity (ARR)	20			(11,172)		2,286				(170,854)		2,503		1,949		(4,033)			1,535						(177,766)	
Internal Transfers between Asset Classes										3						(3)									38	
Transfers to Investment Properties																									-	
Total Accumulated Depreciation of Property, Plant and Equipment				115,654		154,326		63,416		473,657		403,116		246,436		130,065			7,345						1,894,015	
Total Net Carrying Amount of Property, Plant and Equipment		427,540		133,428		289,987		65,731		2,379,593		932,008		482,123		320,850			13,348						5,250,337	

Other Information		Net Depreciated		10 - unlimited		2 - 15		10 - unlimited		10 - unlimited		10 - unlimited		10 - 100	
Range of Estimated Useful Life (years)															
Asset Additions Comprise															
Asset Renewals		828		2,871		12,082		44,006		19,480		9,445		1,149	269
Other Additions		2,020		22,719		1,063		17,041		14,913		5,125		483	5
Total Additions		2,848		25,590		13,145		61,047		34,393		14,570		1,632	274
Asset Renewals															
Other Additions															
Total Additions															

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 13. Fair Value Measurements

Council measures and recognises the following assets at fair value on a recurring basis:

- Shares
- Land
- Buildings
- Site Improvements
- Road and Bridge Network
- Drainage
- Aerodrome Infrastructure
- Water and Wastewater Infrastructure
- Investment Property

In accordance with AASB 13 fair value measurements are categorised on the following basis:

- Level 1 – fair value based on quoted prices (unadjusted) in active markets for identical assets or liabilities
- Level 2 – fair value based on inputs that are directly or indirectly observable, such as prices for similar assets, for assets or liabilities
- Level 3 – fair value based on unobservable inputs for assets and liabilities

There were no transfers between levels during the year.

Council's policy is to recognise transfers in and out of the fair value hierarchy levels as at the end of the reporting period.

Valuation Techniques used to derive Fair Values

Where Council is unable to derive fair valuations using quoted market prices of identical assets (i.e. Level 1 inputs), Council instead utilises a combination of both observable inputs (Level 2 inputs) and unobservable inputs (Level 3 inputs).

When applying Level 2 inputs, the fair value is derived by reference to Level 2 market-based evidence including observable historical sales data for assets of a similar nature and specification within the Toowoomba Regional Council and surrounding areas. The most significant input into this valuation approach is price per square metre.

When applying Level 3 inputs, the fair value is determined using the Cost approach. This method is based on determining the asset's Replacement Cost of the modern equivalent (or cost of reproduction where relevant) and then adjusting for the level of consumed future economic benefit and impairment.

Shares

South Burnett Community Enterprises Limited (formerly known as Yarraman Financial Services) - fair value was derived by reference to Level 2 market-based evidence. The share price as at 30 June 2022 published by the National Stock Exchange of Australia was used. These shares are not actively traded.

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 13. Fair Value Measurements (continued)

The below table summarises the valuation techniques used to derive fair values for Toowoomba Regional Council's asset classes.

Asset class and fair value hierarchy	Valuation Approach	Last comprehensive valuation date	Valuer engaged	Key assumptions and estimates (related data sources)	Indexation applied (change recognised in the 2021/22 year)	Other interim revaluation adjustment
Land (Level 2)	Market value approach	31/12/2019	APV Valuers and Asset Management	<ul style="list-style-type: none"> ▪ Indexed for indicators of significant change to fair value of asset class ▪ Current zoning ▪ Sales price per square metre (database of recent sales of comparable properties, adjusted for differences in key attributes such as property size, topography and configuration) 	17.35%	Indexation applied at 30/06/2021 increased fair value by 4.77%
Site Improvements (Level 3)	Replacement cost approach	31/12/2019	APV Valuers and Asset Management	<ul style="list-style-type: none"> ▪ Indexed for subsequent changes in construction costs ▪ Unit rates for construction as at the comprehensive revaluation date (Industry standard cost guides, project costs from recently completed works) ▪ Fair value derived from asset consumption score and installation date ▪ Grouped assets are portfolios of homogenous-type assets that individually fall below the recognition threshold but when considered in combination are material in value 	6.11%	Indexation applied at 30/06/2021 increased fair value by 1.17%
Buildings - Residential (Level 2)	Market value approach	31/12/2019	APV Valuers and Asset Management	<ul style="list-style-type: none"> ▪ Indexed for subsequent changes in construction costs ▪ Fair value derived from asset consumption score, installation date, supported by observable evidence obtained via inspection and market evidence 	4.02%	Indexation applied at 30/06/2021 increased fair value by 4.5%
Buildings - Specialised (Level 3)	Replacement cost approach	31/12/2019	APV Valuers and Asset Management	<ul style="list-style-type: none"> ▪ Indexed for subsequent changes in construction costs ▪ Unit rates for construction as at the comprehensive revaluation date (Industry standard cost guides, project costs from recently completed buildings) ▪ Fair value derived from asset consumption score and installation date 	4.02%	Indexation applied at 30/06/2021 increased fair value by 1.44%
Road and Bridge Network (Level 3)	Replacement cost approach	31/12/2020	APV Valuers and Asset Management	<ul style="list-style-type: none"> ▪ Uses unit rates derived from Council projects constructed in the past 12 months which are then compared to Valuers data bases being a collection of data from other Council valuations and industry cost modelling to ensure unit rates developed and applied are reasonable. • Fair Value is derived by asset consumption score and installation date. 	3.49%	Not Applicable

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 13. Fair Value Measurements (continued)

Asset class and fair value hierarchy	Valuation Approach	Last comprehensive valuation date	Valuer engaged	Key assumptions and estimates (related data sources)	Indexation applied (change recognised in the 2021/22 year)	Other interim revaluation adjustment
Water Infrastructure (Level 3)	Replacement cost approach	31/12/2021	APV Valuers and Asset Management	<ul style="list-style-type: none"> ▪ Uses unit rates derived from Council projects constructed in the past 12 months which are then compared to Valuers databases being a collection of data from other Council valuations and industry cost modelling to ensure unit rates developed and applied are reasonable. ▪ Asset condition information, based on installation date, is then applied to determine fair value. 	6.40%	Comprehensive valuation applied in current year to 31 December 2021 plus indexation applied from 1 January to 30 June 2022
Wastewater Infrastructure (Level 3)	Replacement cost approach	31/12/2021	APV Valuers and Asset Management	<ul style="list-style-type: none"> ▪ Uses unit rates derived from Council projects constructed in the past 12 months which are then compared to Valuers databases being a collection of data from other Council valuations and industry cost modelling to ensure unit rates developed and applied are reasonable. ▪ Asset condition information, based on installation date, is then applied to determine fair value. 	3.57%	Comprehensive valuation applied in current year to 31 December 2021 plus indexation applied from 1 January to 30 June 2022
Drainage (Level 3)	Replacement Cost Approach	31/12/2020	APV Valuers and Asset Management	<ul style="list-style-type: none"> • Uses unit rates derived from Council projects constructed in the past 12 months which are then compared to Valuers databases being a collection of data from other Council valuations and industry cost modelling to ensure unit rates developed and applied are reasonable. • Fair Value is derived by asset consumption score and installation date. 	12.79%	Not Applicable
Aerodrome Infrastructure (Level 3)	Replacement Cost Approach	31/12/2020	APV Valuers and Asset Management	<ul style="list-style-type: none"> • Uses unit rates derived from Council projects constructed in the past 12 months which are then compared to Valuers databases being a collection of data from other Council valuations and industry cost modelling to ensure unit rates developed and applied are reasonable. • Fair Value is derived by asset consumption score and installation date. 	3.60%	Not Applicable

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 14. Intangible Assets

Intangible assets represent identifiable, non-monetary assets without physical substance. Intangible assets with a cost or other value exceeding \$5,000 are recognised as intangible assets in the financial statements, items with a lesser value are being expensed.

Amortisation methods, estimated useful lives and residual values are reviewed at the end of each reporting period and adjusted where appropriate.

	Consolidated		Council	
	2022	2021	2022	2021
Notes	\$'000	\$'000	\$'000	\$'000
Intangible Assets				
Opening Gross Carrying Value	23,537	23,610	23,537	23,610
Additions	205	241	205	241
Transfers from other Asset Classes	1,112	(199)	1,112	(199)
Disposals	(17,131)	(115)	(17,131)	(115)
Closing Gross Carrying Value	7,723	23,537	7,723	23,537
Opening Accumulated Amortisation and Impairment	(12,789)	(10,311)	(12,789)	(10,311)
Amortisation Charges	(690)	(2,631)	(690)	(2,631)
Transfers	-	38	-	38
Disposals	9,643	115	9,643	115
Closing Accumulated Amortisation and Impairment	(3,836)	(12,789)	(3,836)	(12,789)
Intangibles Work in Progress				
Opening Gross Carrying Value	702	33	702	33
Capital Expenditure	77	910	77	910
Transfers to Intangible Assets	(205)	(241)	(205)	(241)
Closing Work in Progress	574	702	574	702
Total Intangible Assets - Net Carrying Value	4,461	11,450	4,461	11,450

The majority of Council's intangible assets are software assets which have a finite useful life estimated at 10 years.

Straight line amortisation, with no residual value, has been used for these assets.

The remaining intangible assets are land easements which have indefinite useful lives. For that reason, these assets are not amortised.

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 15. Payables

Creditors are recognised when goods or services are received, at the amount owed. Amounts owing are unsecured and are generally settled on 30-day terms, except for local suppliers which have 14 day terms per Note 1.

Liabilities are recognised for employee benefits, such as wages and salaries and annual leave, in respect of services provided by the employees up to the reporting date. The liability is calculated using the present value of remuneration rates that will be paid when the liability is expected to be settled and includes related on-costs.

As Council does not have an unconditional right to defer settlement of annual leave beyond twelve months after the reporting date, annual leave is classified as a current liability.

	Consolidated		Council	
	2022	2021	2022	2021
Notes	\$'000	\$'000	\$'000	\$'000
Current				
Creditors	28,467	30,434	28,106	29,747
Annual Leave and Other Entitlements	12,679	13,192	12,318	12,993
Prepaid Rates	9,527	9,033	9,527	9,033
Accrued Wages and Salaries	4,478	3,954	4,478	3,933
Total Current Payables	55,151	56,613	54,429	55,706

Note 16. Borrowings

Borrowings are initially recognised at fair value plus any directly attributable transaction costs. Thereafter, they are measured at amortised cost. Borrowing costs are expensed as they fall due for payment in line with their agreed loan repayment schedules. Principal and interest repayments are made quarterly on or around 15 September, 15 December, 15 March and 15 June.

All borrowings are in \$AUD denominated amounts and interest is expensed as it accrues. No interest has been capitalised during the current or comparative reporting period. Expected final repayment dates vary from 15 March 2024 to 15 June 2041.

Council adopts an annual debt policy that sets out Council's planned borrowings for the next nine years. Council's current policy is to only borrow for capital projects and for a term no longer than the expected life of the asset. Council also aims to comply with the Queensland Treasury Corporation's (QTC) borrowing guidelines and ensure that sustainability indicators remain within acceptable levels at all times.

	Consolidated		Council	
	2022	2021	2022	2021
Notes	\$'000	\$'000	\$'000	\$'000
Current				
Loans - Queensland Treasury Corporation	14,121	13,879	14,121	13,879
Loans - Other	40	13	-	-
Total Current Borrowings	14,161	13,892	14,121	13,879
Non-Current				
Loans - Queensland Treasury Corporation	167,140	170,937	167,140	170,937
Loans - Other	-	38	-	-
Total Non-Current Borrowings	167,140	170,975	167,140	170,937
Total Borrowings	181,301	184,867	181,261	184,816

The Queensland Treasury Corporation (QTC) loan market value at the reporting date was \$175,324,372 (2021: \$207,389,959). This represents the value of the debt if Council repaid it at that date. As it is the intention of Council to hold the debt for its term, no provision is required to be made in these accounts.

No assets have been pledged as security by the Council for any liabilities, however, all loans are guaranteed by the Queensland Government. There have been no defaults or breaches of the loan agreement during the 2021 or 2022 financial years.

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 17. Provisions

(a) Long Service Leave

Liabilities are recognised for employee benefits for long service leave, in respect of services provided by the employees up to the reporting date.

The provision for long service leave represents the present value of the estimated future cash outflows to be made in respect of services provided by employees up to the reporting date. The liability is calculated using current pay rates and projected future increases in those rates and includes related employee on-costs. The estimates are adjusted for the probability of the employee remaining in Council's employment or other associated employment which would result in Council being required to meet the liability. Adjustments are then made to allow for the proportion of the benefit earned to date, and the result is discounted to present value. The provision is discounted using the Commonwealth Bond yield rates published on the Department of State Development, Infrastructure, Local Government and Planning website.

Where employees have met the prerequisite length of service and Council does not have an unconditional right to defer this liability beyond 12 months, long service leave is classified as a current liability. Otherwise, it is classified as non-current.

(b) Restoration Provisions

A provision is made for the cost of restoring refuse dumps and quarries where it is probable the Council will have an obligation to rehabilitate the site when the use of the facilities is complete. The provision is measured at the expected cost of the work required, discounted to present day values using the interest rates attached to Commonwealth Government guaranteed securities with a maturity date corresponding to the anticipated date of the restoration.

Within each restoration provision there may be many site locations, some of which can be on Council controlled land and some which are not. The following accounting treatments apply depending on the site location:

Restoration on Land not Controlled by Council

Where the restoration site is on land which Council does not control, the provision for restoration is treated as an expense in the year the provision is first recognised. Changes in the provision due to either discount rate or expected future cost, are treated as an expense or income in the reporting period in which they arise. Changes to the provision resulting from the passing of time (the unwinding of the discount) are treated as a finance cost.

Restoration on Land Controlled by Council

Restoration sites that are situated on Council controlled land are classified as land and improvement assets. The provision for restoration is, therefore, included in the cost of the site improvements and amortised over the expected useful life. Changes in the provision not arising from the passing of time are added to or deducted from the asset revaluation surplus for site improvements. If there is no available revaluation surplus, increases in the provision are treated as an expense and recovered out of future decreases (if any). Changes to the provision resulting from the passing of time (the unwinding of the discount) are treated as a finance cost.

Council has the following restoration provisions:

Quarry Sites

Quarry rehabilitation provision represents the present value of the anticipated future costs associated with the closure of the quarries, refilling the basin, and reclamation and rehabilitation of these sites.

The calculation of the provision uses assumptions including application of environmental legislation, site closure dates, available technologies, and engineering cost estimates. Because of the long-term nature of the liability, these uncertainties may result in future actual expenditure differing from amounts currently provided. The provision is reviewed at least annually and updated based on the facts and circumstances available at the time.

Refuse Sites

Refuse restoration provision represents the present value of the anticipated future costs associated with the closure of the dump sites, decontamination and monitoring of historical residues and leaching on these sites.

The calculation of the provision uses assumptions including application of environmental legislation, site closure dates, available technologies, and engineering cost estimates. Because of the long-term nature of the liability, these uncertainties may result in future actual expenditure differing from amounts currently provided. The provision is reviewed at least annually and updated based on the facts and circumstances available at the time.

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 17. Provisions (continued)

	Notes	Consolidated		Council	
		2022 \$'000	2021 \$'000	2022 \$'000	2021 \$'000
Current					
Long Service Leave		14,856	15,862	14,505	15,505
Quarry Rehabilitation		234	60	234	60
Refuse Rehabilitation		1,070	8,517	1,070	8,517
Total Current Provisions		16,160	24,439	15,809	24,082
Non-Current					
Long Service Leave		1,653	932	1,565	900
Quarry Rehabilitation		8,575	8,422	8,575	8,422
Refuse Rehabilitation		98,205	90,093	98,205	90,093
Total Non-Current Provisions		108,433	99,447	108,345	99,415

Details of Movements in Provisions

Quarry Rehabilitation

Balance at Beginning of Financial Year		8,482	10,964	8,482	10,964
Increase/(decrease) due to Change in Escalation Rate		54	(1,807)	54	(1,807)
Increase in Provision due to Change of Discount Rate		(903)	(1,632)	(903)	(1,632)
Increase in Provision due to Unwinding of Discount		149	118	149	118
Increase/(decrease) due to Change in Forecast Capital Expense		1,161	914	1,161	914
Amount Used		(134)	(75)	(134)	(75)
Balance at End of Financial Year		8,809	8,482	8,809	8,482

This is the present value of the estimated cost of restoring Council's quarry sites to a useable state at the end of the useful life. These costs are expected to be incurred from 2022 until as late as 2112.

Refuse Rehabilitation

Balance at Beginning of Financial Year		98,610	122,358	98,610	122,358
Increase/(decrease) due to Change in Escalation Rate		6,093	(14,237)	6,093	(14,237)
Increase in Provision due to Change of Discount Rate		(8,970)	(10,900)	(8,970)	(10,900)
Increase in Provision due to Unwinding of Discount		1,349	1,321	1,349	1,321
Increase/(decrease) due to Change in Forecast Capital Expense		2,866	3,893	2,866	3,893
Amount Used		(673)	(3,825)	(673)	(3,825)
Balance at End of Financial Year		99,275	98,610	99,275	98,610

This is the present value of the estimated cost of restoring Council's refuse disposal sites to a useable state at the end of their useful life, which are expected to be incurred from 2022 until as late as 2039 and allowing a period of settlement.

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 18. Contract Liabilities

Where Council has invoiced the customer or the grantor amounts in excess of what it has incurred in relation to a contract, or in constructing an asset, or when performance obligations are not yet satisfied, this gives rise to a contract liability.

	Consolidated		Council	
	2022	2021	2022	2021
Notes	\$'000	\$'000	\$'000	\$'000
Contract Liabilities				
Current Contract Liabilities				
Funds Received Upfront to Construct Council Controlled Assets	8,364	7,534	8,364	7,534
Non-Capital Performance Obligations not yet Satisfied	1,690	7,224	1,690	5,563
	<u>10,054</u>	<u>14,758</u>	<u>10,054</u>	<u>13,097</u>
Non-Current Contract Liabilities				
Non-Capital Performance Obligations not yet Satisfied	2,612	2,554	2,612	2,554
	<u>2,612</u>	<u>2,554</u>	<u>2,612</u>	<u>2,554</u>
	<u>12,666</u>	<u>17,312</u>	<u>12,666</u>	<u>15,651</u>
Revenue Recognised that was Included in the Contract Liability Balance at the Beginning of the Year				
Funds to construct Council Controlled Assets	-	3,556	-	3,556
Non-Capital Performance Obligations not yet Satisfied	970	2,141	970	835
	<u>970</u>	<u>5,697</u>	<u>970</u>	<u>4,391</u>

Note 19. Other Liabilities

Unearned revenue includes an advanced payment of \$21.5 million for the State Government's waste levy. The 4-year payment covering the years 2022/23 to 2025/26, was made in advance providing Council with a level of certainty for budget planning.

	Consolidated		Council	
	2022	2021	2022	2021
Notes	\$'000	\$'000	\$'000	\$'000
Other Liabilities				
Current Other Liabilities				
Unearned revenue - State Waste Levy	5,864	-	5,864	-
Other	2,726	318	473	317
	<u>8,590</u>	<u>318</u>	<u>6,337</u>	<u>317</u>
Non-Current Other Liabilities				
Unearned revenue - State Waste Levy	15,656	-	15,656	-
	<u>15,656</u>	<u>-</u>	<u>15,656</u>	<u>-</u>
	<u>24,246</u>	<u>318</u>	<u>21,993</u>	<u>317</u>

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 20. Asset Revaluation Surplus

The Asset Revaluation Surplus comprises revaluation movements on property, plant and equipment. Increases and decreases on revaluation are offset within a class of assets.

Where a class of assets is decreased on revaluation, that decrease is offset first against the amount remaining in the asset revaluation surplus in respect of that class. Any excess is treated as an expense and disclosed accordingly.

	Consolidated		Council	
	2022	2021	2022	2021
Notes	\$'000	\$'000	\$'000	\$'000

Movements in the Asset Revaluation Surplus

Balance at Beginning of Financial Year	2,356,883	1,925,355	2,356,883	1,925,355
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Net adjustment to non-current assets at end of period to reflect a change in current fair value:

Land	75,142	19,328	75,142	19,328
Site Improvements	8,971	12,233	8,971	12,233
Buildings	11,617	4,042	11,617	4,042
Road and Bridge Network	73,640	372,177	73,640	372,177
Water Infrastructure	79,988	5,961	79,988	5,961
Wastewater Infrastructure	62,019	2,641	62,019	2,641
Drainage	40,769	16,820	40,769	16,820
Aerodrome Infrastructure	282	(1,674)	282	(1,674)
	<u>352,428</u>	<u>431,528</u>	<u>352,428</u>	<u>431,528</u>
Heritage Assets transferred to Retained Surplus	(11,570)	-	(11,570)	-
Balance at End of Financial Year	<u>2,697,741</u>	<u>2,356,883</u>	<u>2,697,741</u>	<u>2,356,883</u>

Asset Revaluation Surplus Analysis

The closing balance of the Asset Revaluation Surplus comprises the following asset categories:

Land	299,460	224,317	299,460	224,317
Site Improvements	55,315	46,345	55,315	46,345
Buildings	89,449	77,833	89,449	77,833
Road and Bridge Network	1,193,532	1,119,893	1,193,532	1,119,893
Water Infrastructure	617,977	537,989	617,977	537,989
Wastewater Infrastructure	283,020	221,000	283,020	221,000
Drainage	157,560	116,790	157,560	116,790
Aerodrome Infrastructure	1,428	1,146	1,428	1,146
Heritage Assets	-	11,570	-	11,570
Balance at End of Financial Year	<u>2,697,741</u>	<u>2,356,883</u>	<u>2,697,741</u>	<u>2,356,883</u>

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 21. Commitments for Expenditure

	Consolidated		Council	
	2022	2021	2022	2021
Notes	\$'000	\$'000	\$'000	\$'000

(a) Capital Commitments

Capital expenditure committed for at the reporting date but not recognised in the financial statements as liabilities:

Property, Plant and Equipment

Buildings	28	-	28	-
Infrastructure	1,897	3,880	1,897	3,880
Other	199	4,805	199	4,805
Total Commitments	2,124	8,685	2,124	8,685

These Expenditures are Payable as Follows:

Within the Next Year	1,843	8,071	1,843	8,071
Later than 1 Year and Not Later than 5 Years	281	614	281	614
Later than 5 Years	-	-	-	-
Total Payable	2,124	8,685	2,124	8,685

(b) Contractual Commitments

Contractual commitments at the end of the financial year but not recognised in the financial statements are as follows:

Road and Bridge Network	24,080	39,064	24,080	39,064
Buildings	23,021	1,040	23,021	1,040
Waste	5,268	5,723	5,268	5,723
Water	185,042	100,571	185,042	100,571
Other	76,787	79,065	76,787	79,065
	314,198	225,463	314,198	225,463

These Expenditures are Payable as Follows:

Within the Next Year	77,475	67,331	77,475	67,331
Later than 1 Year and Not Later than 5 Years	85,160	117,105	85,160	117,105
Later than 5 Years	151,563	41,027	151,563	41,027
Total Payable	314,198	225,463	314,198	225,463

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 22. Contingent Asset and Liabilities

Details and estimates of maximum amounts of contingent assets and liabilities are as follows:

Local Government Mutual

Council is a member of the Local Government mutual liability self-insurance pool, LGM Queensland. In the event of the pool being wound up or it is unable to meet its debts as they fall due, the trust deed and rules provide that any accumulated deficit will be met by the individual pool members in the same proportion as their contribution is to the total pool contributions in respect to any year that a deficit arises.

As at 30 June 2022 the financial statements reported an accumulated surplus and it is not anticipated any liability will arise.

Local Government Workcare

The Council is a member of the Queensland Local Government worker's compensation self-insurance scheme, Local Government Workcare. Under this scheme the Council has provided an indemnity towards a bank guarantee to cover bad debts which may remain should the self-insurance licence be cancelled and there was insufficient funds available to cover outstanding liabilities. Only the Queensland Government's workers compensation authority may call on any part of the guarantee should the above circumstances arise. The Council's maximum exposure to the bank guarantee is \$2,450,747.

Other Contingent Assets and Liabilities

	Consolidated		Council	
	2022	2021	2022	2021
Notes	\$'000	\$'000	\$'000	\$'000

Contingent Liabilities

Details and estimates of maximum amounts of contingent liabilities are as follows:

Various claims are pending against Council. In the opinion of the Council's solicitors

The potential loss on all claims should not exceed:

	459	750	459	750
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Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 23. Superannuation

Council contributes to the LGIASuper Regional Defined Benefits Fund (the scheme), at the rate of 12% for each permanent employee who is a defined benefit member. This rate is set in accordance with the LGIASuper trust deed and may be varied on the advice of an actuary. The Regional Defined Benefits Fund is a complying superannuation scheme for the purpose of the Commonwealth Superannuation Industry (Supervision) legislation and is also governed by the *Local Government Act 2009*.

The scheme is a pooled defined benefit plan and is not in accordance with the deed to allocate obligations, plan assets and costs at the Council level. Any amount by which the scheme is over or under funded may affect future contribution rate obligations but has not been recognised as an asset or liability of Council.

Toowoomba Regional Council may be liable to the scheme for a portion of other local governments' obligations should that local government be unable to meet them. However, the risk of this occurring is extremely low and in accordance with the LGIASuper trust deed changes to Council's obligations will only be made on the advice of an actuary.

The last completed actuarial assessment of the scheme as required under Superannuation Prudential Standard 160 was undertaken as at 1 July 2021. The actuary indicated that "At the valuation date of 1 July 2021, the net assets of the scheme exceeded the vested benefits and the Regional DBF was in a satisfactory financial position". The measure of vested benefits represents the value of benefit entitlements should all participating employees voluntarily exit the scheme. Council is not aware of anything that has happened since that time that indicates the assets of the scheme are not sufficient to meet the vested benefits, as at the reporting date.

No changes have been made to prescribed employer contributions which remain at 12% of employee salary or wages and there are no known requirements to change the rate of contributions.

The next triennial actuarial review is due on 1 July 2024.

The most significant risks that may result in LGIASuper increasing the contribution rate, on the advice of the actuary, are:

- Investment risk - The risk that the scheme's investment returns will be lower than assumed and additional contributions are needed to fund the shortfall.
- Salary growth risk - The risk that wages or salaries will rise more rapidly than assumed, increasing vested benefits to be funded.

	Consolidated		Council	
	2022	2021	2022	2021
Notes	\$'000	\$'000	\$'000	\$'000
Superannuation Contributions made to the Regional Defined Benefits Fund (RDBF)	561	662	561	662
Other Superannuation Contributions for Employees	14,091	13,270	13,686	12,891
The amount of Superannuation Contributions paid by Council in this period for the benefit of employees was:				
	14,652	13,932	14,247	13,553
	2023		2023	
	\$'000		\$'000	
Contributions Council expects to make to the RDBF for 2022/23	494		494	

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 24. Reconciliation of Net Result for the Year to Net Cash Inflow/(Outflow) from Operating Activities

	Notes	Consolidated		Council	
		2022 \$'000	2021 \$'000	2022 \$'000	2021 \$'000
Net Result from Income Statement		26,610	76,760	26,623	76,274
Non-Cash Items					
Depreciation and Amortisation	12,14	104,777	104,783	104,622	104,619
Accrued Interest Expense		19	3	19	3
Prior Year Capital Expenditure Expensed in Current Year	12	2,168	656	2,146	656
Unwinding of Discount on Provisions		1,498	1,440	1,498	1,440
Revaluation Adjustments		(60)	61	(60)	61
Non-Cash Capital Contributions	3	(13,360)	(19,442)	(13,360)	(19,464)
		<u>95,042</u>	<u>87,501</u>	<u>94,865</u>	<u>87,315</u>
Investing and Development Activities					
Net Losses/(Gains) on Disposal of Assets	8	(3,414)	(730)	(3,414)	(730)
Loss on Write-off of Assets	8	31,765	15,541	31,765	15,541
Capital Grants and Contributions		(45,925)	(47,597)	(45,925)	(47,597)
		<u>(17,574)</u>	<u>(32,786)</u>	<u>(17,574)</u>	<u>(32,786)</u>
Changes in Operating Assets and Liabilities					
(Increase)/Decrease in Receivables		(10,403)	3,771	(10,397)	3,775
Increase/(Decrease) in Loss Allowance		36	(30)	36	(30)
(Increase)/Decrease in Inventories and Other Assets		(903)	2,712	(888)	3,841
Increase/(Decrease) in Payables and Accruals		(630)	(2,553)	(601)	(3,386)
Increase/(Decrease) in Employee Leave Entitlements		(336)	771	(336)	765
Increase/(Decrease) in Other Liabilities		23,334	100	21,696	100
Increase/(Decrease) in Other Provisions		992	(24,791)	992	(24,791)
Increase/(Decrease) in Contract Liabilities		(4,646)	7,118	(2,984)	6,758
		<u>7,444</u>	<u>(12,902)</u>	<u>7,518</u>	<u>(12,968)</u>
Net Cash inflow from operating activities		<u>111,522</u>	<u>118,573</u>	<u>111,432</u>	<u>117,835</u>

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 25. Reconciliation of Liabilities Arising from Finance Activities

	2022 - Consolidation	As at 30 June 2021	Cash flows	Non-Cash Changes	As at 30 June 2022
	Notes	\$'000	\$'000	\$'000	\$'000
Borrowings		184,867	(3,585)	19	181,301
	16	184,867	(3,585)	19	181,301

	2021 - Consolidation	As at 30 June 2020	Cash flows	Non-Cash Changes	As at 30 June 2021
	Notes	\$'000	\$'000	\$'000	\$'000
Borrowings		171,362	13,502	3	184,867
	16	171,362	13,502	3	184,867

	2022 - Council	As at 30 June 2021	Cash flows	Non-Cash Changes	As at 30 June 2022
	Notes	\$'000	\$'000	\$'000	\$'000
Borrowings		184,816	(3,574)	19	181,261
	16	184,816	(3,574)	19	181,261

	2021 - Council	As at 30 June 2020	Cash flows	Non-Cash Changes	As at 30 June 2021
	Notes	\$'000	\$'000	\$'000	\$'000
Borrowings		171,302	13,511	3	184,816
	16	171,302	13,511	3	184,816

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 26. Financial Instruments and Financial Liabilities

(a) Financial Assets and Financial Liabilities

Council has exposure to the following risks arising from financial instruments:

- Credit risk
- Liquidity risk
- Market risk
- Interest rate risk

Risk Management Framework

Council is responsible for the establishment and oversight of the risk management framework, together with developing and monitoring risk management policies. Council's management approves policies for overall risk management, as well as specifically for managing credit, liquidity and market risk. Council's risk management policies are established to identify and analyse the risks faced, to set appropriate limits and controls and to monitor these risks and adherence against limits. Council aims to manage volatility to minimise potential adverse effects on the financial performance of the Council.

Council's Audit Committee oversees how management monitors compliance with the Council's risk management policies and procedures and reviews the adequacy of the risk management's framework in relation to the risks faced by the Council. Council's Audit Committee is assisted in its oversight role by Internal Audit. Internal Audit undertakes both regular and ad hoc reviews of risk management controls and procedures, the results of which are reported to the Audit Committee. Council does not enter into derivatives.

Credit Risk

Credit risk is the risk of financial loss if a counterparty to a financial instrument fails to meet its contractual obligations. These obligations arise principally from Council's investments and receivables. Exposure to credit risk is managed through regular analysis of counterparty ability to meet payment obligations.

Investments in financial instruments are required to be made with Queensland Treasury Corporation (QTC) or financial institutions in Australia, in line with the requirements for the *Statutory Bodies Financial Arrangements Act 1982* and Council's Investment Policy. No collateral is held as security relating to the financial assets held by Council.

The carrying amounts of financial assets at the end of the reporting period represent the maximum exposure to credit risk for the Council.

Liquidity Risk

Liquidity risk is the risk that Council will encounter difficulty in meeting the obligations associated with its financial liabilities that are settled by delivering cash or another financial asset. Council's approach to managing liquidity is to ensure, as far as possible, that it will have sufficient liquidity to meet its liabilities when they are due, both under normal and stressed conditions, without incurring unacceptable losses or risking damage to Council's reputation.

Exposure to Liquidity Risk

Council is exposed to liquidity risk through its normal course of business and through its borrowings with QTC. Council manages its exposure to liquidity risk by maintaining sufficient cash deposits and undrawn facilities, both short and long term, to cater for unexpected volatility in cash flows. These facilities are disclosed in Notes 9 and 10.

The following table sets out the liquidity risk in relation to financial liabilities (excluding lease liabilities) held by Council. It represents the remaining contractual cash flows (principal and interest) of financial liabilities at the end of the reporting period, excluding the impact of netting agreements:

Consolidated	Notes	0 - 1 Year	1 - 5 Years	Over 5 Years	Total Contractual Cash Flows	Carrying Amount
		\$'000	\$'000	\$'000	\$'000	\$'000
2022						
Payables	15	55,151	-	-	55,151	55,151
Loans - QTC	16	21,142	82,378	123,356	226,876	181,261
Loans - Other		40	-	-	40	40
		<u>76,333</u>	<u>82,378</u>	<u>123,356</u>	<u>282,067</u>	<u>236,452</u>
2021						
Payables	15	56,613	-	-	56,613	56,613
Loans - QTC	16	21,172	80,983	131,760	233,915	184,816
Loans - Other		13	41	-	54	50
		<u>77,798</u>	<u>81,024</u>	<u>131,760</u>	<u>290,582</u>	<u>241,479</u>

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 26. Financial Instruments and Financial Liabilities (continued)

(a) Financial Assets and Financial Liabilities (continued)

Council	Notes	0 - 1 Year	1 - 5 Years	Over 5 Years	Total Contractual Cash Flows	Carrying Amount
		\$'000	\$'000	\$'000	\$'000	\$'000
2022						
Payables	15	54,429	-	-	54,429	54,429
Loans - QTC	16	21,142	82,378	123,356	226,876	181,261
		<u>75,571</u>	<u>82,378</u>	<u>123,356</u>	<u>281,305</u>	<u>235,690</u>
2021						
Payables	15	55,706	-	-	55,706	55,706
Loans - QTC	16	21,172	80,983	131,760	233,915	184,816
		<u>76,878</u>	<u>80,983</u>	<u>131,760</u>	<u>289,621</u>	<u>240,522</u>

QTC Fixed Rate Loan – financial instruments with fixed interest rates which are carried at amortised cost are not subject to interest rate sensitivity.

The outflows in the above table are not expected to occur significantly earlier or for significantly different amounts than indicated in the table.

Market Risk

Market risk is the risk that changes in market indices, such as interest rates, will affect Council's income or the value of its holdings of financial instruments.

Interest Rate Risk

Council is exposed to interest rate risk through investments and borrowings with QTC and other financial institutions. Council has access to a mix of variable and fixed rate funding options through QTC so that interest rate risk exposure can be minimised.

Sensitivity

Sensitivity to interest rate movements is shown for variable financial assets and liabilities based on the carrying amount at reporting date. Council does not account for any fixed-rate financial assets or financial liabilities at fair value through the statement of comprehensive income, therefore a change in interest rates at the reporting date would not affect profit or loss.

The following interest rate sensitivity analysis depicts what effect a reasonably possible change in interest rates (assumed to be 1%) would have on the profit and equity based on the carrying values at the end of the reporting date. The calculation assumes the change in interest rates would be held constant over the period.

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 26. Financial Instruments and Financial Liabilities (continued)

(b) Financial Assets and Financial Liabilities (continued)

Consolidated	Notes	Net Carrying Amount \$'000	Effect on Net Result		Effect on Equity	
			1% Increase \$'000	1% Decrease \$'000	1% Increase \$'000	1% Decrease \$'000
2022						
At Call Funds	9	98,665	987	(987)	987	(987)
			987	(987)	987	(987)
2021						
At Call Funds	9	128,553	1,286	(1,286)	1,286	(1,286)
			1,286	(1,286)	1,286	(1,286)
Council	Notes	Net Carrying Amount \$'000	Effect on Net Result		Effect on Equity	
			1% Increase \$'000	1% Decrease \$'000	1% Increase \$'000	1% Decrease \$'000
2022						
At Call Funds	9	95,149	951	(951)	951	(951)
			951	(951)	951	(951)
2021						
At Call Funds	9	124,913	1,249	(1,249)	1,249	(1,249)
			1,249	(1,249)	1,249	(1,249)

(c) Fair Value

The fair value of trade and other receivables and payables is assumed to approximate the value of the original transaction, less any allowance for impairment.

The fair value of borrowings with QTC is based on the market value of the debt outstanding. The market value of a debt obligation is the discounted value of future cash flows based on prevailing market rates and represents the amount required to be repaid if this was to occur at balance date. The market value of debt is provided by QTC and is disclosed in Note 16. QTC applies a book rate approach in the management of debt and interest rate risk to limit the impact of market value movements to clients' cost of funding. The book value represents the carrying value based on amortised cost using the effective interest method.

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 27. National Competition Policy

Business Activities to which the Code of Competitive Conduct is Applied

Toowoomba Regional Council applies the competitive code of conduct to the following activities:

Water and Wastewater	Fleet and Plant Services	Laboratory Services	Waste Services
Other Roads	Building Certification	Cemetery Operations	Aerodromes
Private Works	Aquatics and Indoor Sports	Highfields Cultural Centre	

This requires the application of full cost pricing, identifying the cost of community service obligations (CSO) and eliminating the advantages and disadvantages of public ownership within that activity.

The CSO value is determined by Council and represents the activity cost which would not be incurred if the primary objective of the activities was to make a profit. The Council provides funding from general revenue to the business activity to cover the cost of providing non-commercial community services or costs deemed to be CSO's by the Council.

The following Activity Statements are for Activities Subject to the Competitive Code of Conduct:

	Water and Wastewater	Other Roads	Cemetery Operations	Fleet and Plant Services
	\$'000	\$'000	\$'000	\$'000
Revenue for Services Provided to the Council	1,129	29,256	2	36,621
Revenue for Services Provided to External Clients	113,301	12,931	950	649
Community Service Obligations	19,610	-	486	-
	134,040	42,187	1,438	37,270
Less: Expenditure	(88,042)	(41,654)	(1,354)	(32,136)
Surplus/(Deficit)	45,998	533	84	5,134

	Building Certification	Aquatics and Indoor Sports	Laboratory Services	Private Works
	\$'000	\$'000	\$'000	\$'000
Revenue for Services Provided to the Council	-	1	1,931	-
Revenue for Services Provided to External Clients	670	1,185	390	7,917
Community Service Obligations	-	3,788	-	-
	670	4,974	2,321	7,917
Less: Expenditure	(721)	(4,739)	(2,354)	(7,772)
Surplus/(Deficit)	(51)	235	(33)	145

	Highfields Cultural Centre	Waste Services	Aerodromes
	\$'000	\$'000	\$'000
Revenue for Services Provided to the Council	165	9,230	-
Revenue for Services Provided to External Clients	276	26,735	645
Community Service Obligations	82	2,779	1,271
	523	38,744	1,916
Less: Expenditure	(896)	(23,296)	(2,478)
Surplus/(Deficit)	(373)	15,448	(562)

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 27. National Competition Policy (Continued)

Activities	CSO Description	Actual \$'000
Water and Wastewater	To provide pensioner rebates on water and wastewater activities.	338
Water and Wastewater	Uneconomical service supply.	19,272
Waste Services	To provide public dumping facilities.	2,779
Highfields Cultural Centre	Provide recreational facilities to as wide as possible cross section of the community.	82
Aquatics and Indoor Sports	Provide recreational facilities to as wide as possible cross section of the community.	3,788
Cemetery Operations	To maintain historical headstone sections and to provide cemetery facilities to rural areas.	486
Aerodromes	To provide an economic benefit to the region and to provide airport facilities to rural areas.	1,271

Note 28. Controlled Entities that have not been Consolidated

Toowoomba Regional Council has a number of controlled entities that are not consolidated because their size and nature means that they are not material to Council's operations. The financial statements for each of these entities are subject to separate audit certification by the Queensland Auditor-General or his delegate.

A summary of those entities, their net assets and results for the year ended 30 June 2022 and 30 June 2021 are as follows:

Controlled Entities - Financial Results:

	Details	Interest in Ownership %	Revenue \$'000	Expenses \$'000	Profit \$'000	Assets \$'000	Liabilities \$'000
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2022

Toowoomba and Surat Basin Enterprise Development Fund Limited	1	100	-	-	-	-	-
Empire Theatres Foundation Ltd	2	100	-	-	-	-	-

	Details	Interest in Ownership %	Revenue \$'000	Expenses \$'000	Profit \$'000	Assets \$'000	Liabilities \$'000
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2021

Toowoomba and Surat Basin Enterprise Development Fund Limited	1	100	-	-	-	-	-
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1. Toowoomba and Surat Basin Enterprise Development Fund Limited (ACN 636 675 173) was established in 2019 to facilitate the education, mentoring and leadership of local people in the Toowoomba and Surat Basin regions to help them gain the necessary skills to have career opportunities in their local communities, for the benefit of the greater community, with an emphasis on people who are disadvantaged or vulnerable.

2. Empire Theatres Foundation is in the process of updating their trustee to Empire Theatres Foundation Ltd as trustee company. Empire Theatres Foundation Ltd will then be a controlled entity of Toowoomba Regional Council. Until the change of trustee is formally processed, Empire Theatres Foundation will remain a controlled entity of Empire Theatres Pty Ltd.

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 29. Transactions with Related Parties

(a) Transactions with Controlled Entities

The group consists of Toowoomba Regional Council and six controlled entities. From the 2021 year, Council consolidates all but one of the controlled entities. The details of these entities can be found in Note 28.

The following transactions occurred with subsidiaries:

Subsidiary	Operating Grants and Sponsorship provided by Council (Note 1)		Goods and Services provided by Council, on normal terms and conditions (Note 2)		Goods and Services provided to Council, on normal terms and conditions (Note 3)	
	2022 \$'000	2021 \$'000	2022 \$'000	2021 \$'000	2022 \$'000	2021 \$'000
Empire Theatre Projects Pty Ltd	-	-	-	-	-	13
Empire Theatres Pty Ltd	727	1,221	30	388	123	54
Empire Theatres Foundation	-	-	-	-	-	-
Jondaryan Woolshed Pty Ltd (Note 4)	-	935	7	73	-	1
Toowoomba and Surat Basin Enterprise	479	474	-	-	73	6
Toowoomba and Surat Basin Enterprise Development Fund Limited	-	-	-	-	-	-
Empire Theatres Foundation Ltd	-	-	-	-	-	-
Total	1,205	2,630	37	461	196	74

Note 1 - Operating Grants and Sponsorship paid by Council to the controlled entity (GST exclusive)

Note 2 - Rental of Buildings, Plant and Equipment provided by Council to the controlled entity (GST exclusive)

Note 3 - Goods and Services provided by the controlled entity to Council (GST exclusive)

Note 4 - Jondaryan Woolshed Pty Ltd transferred \$308K on wind up to Council

(b) Transactions with Associates

The Spring Bluff Railway Station Trust (Spring Bluff) is composed of representatives from Queensland Rail, Toowoomba Regional Council and Lockyer Valley Regional Council.

Council provides annual monetary support to Spring Bluff in the form of a contribution which has been disclosed below.

Associate	2022 \$'000	2021 \$'000
Spring Bluff Railway Station Trust (Contribution from Council)	90	90
Spring Bluff (Payment to Council)	92	92

(c) Transactions with Key Management Personnel (KMP)

Key management personnel are those persons having authority and responsibility for planning, directing and controlling the activities of Council, directly or indirectly. Key management personnel include the Mayor, Councillors, Council's Chief Executive Officer and General Managers.

The compensation paid to key management personnel comprises:

Compensation Paid to Key Management Personnel	2022 \$'000	2021 \$'000
Short-Term Employee Benefits	2,917	3,029
Post-Employment Benefits	331	333
Long-Term Benefits	-	19
Termination Benefits	-	-
Total	3,248	3,381

Toowoomba Regional Council

Notes to the Financial Statements

For the year ended 30 June 2022

Note 29. Transactions with Related Parties (Continued)

(d) Outstanding Balances

The following balances are outstanding at the end of the reporting period in relation to transactions with related parties:

Receivables (owing from Controlled Entity or Related Party to Council)	2022 \$'000	2021 \$'000
Current (within 30 days)	3	3
Past due 31-60 days	-	-
Past due 61-90 days	-	-
More than 90 days overdue	-	-
Total	3	3

Payables (owing from Council to Controlled Entity or Related Party)	2022 \$'000	2021 \$'000
Current (within 30 days)	2	6
Past due 31-60 days	-	-
Past due 61-90 days	-	-
More than 90 days overdue	-	-
Total	2	6

All amounts owing from or owing to controlled entities and related parties are within normal terms and conditions.

(e) Transactions with Other Related Parties

Other related parties include the close family members of KMP or their close family members. Close family members include a spouse, child or dependent of a KMP or their spouse.

Details of transactions between Council and other related parties are disclosed below:

Details of Transactions	Additional Information	2022 \$'000	2021 \$'000
Purchase of materials and services from entities controlled by key management personnel	Note 1	319	44
Employee expenses for close family members of key management personnel	Note 2	110	115
Total		429	159

Note 1 - Toowoomba Regional Council purchased materials and services from other related parties. All purchases were at arm's length and on normal terms and conditions in the normal course of Council operations.

Note 2 - All close family members of key management personnel were employed through an arm's length process. They are paid in accordance with the Award for the job they perform.

(f) Loans to/from Related Parties

Council does not make loans to, or receive loans from, related parties.

Toowoomba Regional Council

Notes to the Financial Statements for the year ended 30 June 2022

Note 29. Transactions with Related Parties (Continued)

(g) Transactions with Related Parties that have not been disclosed

Most of the entities and people that are related parties of Council live and operate within the Toowoomba Region. Therefore, on a regular basis ordinary citizen transactions occur between Council and its related parties. Examples include:

- Payment of rates and utility charges
- Fees and charges included in Council's Register of Fees and Charges
- Fines and penalties included in Council's Register of Local Laws and Subordinate Local Laws
- Attendance at Council functions which are open to the general public
- Visiting Council facilities which are open to the general public
- Transactions whose total dollar value is deemed immaterial

Council has not included these types of transactions in its disclosure where they are made on the same terms and conditions available to the general public.

Note 30. Events After the Reporting Period

There were no material adjusting events after the balance date.

Toowoomba Regional Council

Management Certificate

For the year ended 30 June 2022

These General Purpose Financial Statements have been prepared pursuant to sections 176 and 177 of the *Local Government Regulation 2012* (the Regulation) and other prescribed requirements.

In accordance with Section 212(5) of the Regulation, we certify that:

- (i) the prescribed requirements of the *Local Government Act 2009* and *Local Government Regulation 2012* for the establishment and keeping of accounts have been complied with in all material respects; and
- (ii) the General Purpose Financial Statements, as set out on pages 1 to 48, present a true and fair view, in accordance with Australian Accounting Standards, of Council's and the consolidated entity's transactions for the financial year and financial position at the end of the year.



Cr Paul Antonio

MAYOR

30/09/2022



Brian Pidgeon

CHIEF EXECUTIVE OFFICER

30/09/2022

INDEPENDENT AUDITOR'S REPORT

To the Councillors of Toowoomba Regional Council

Report on the audit of the financial report

Opinion

I have audited the accompanying financial report of Toowoomba Regional Council (the council) and its controlled entities (the group).

In my opinion, the financial report:

- a) gives a true and fair view of the council's and group's financial position as at 30 June 2022, and of their financial performance and cash flows for the year then ended
- b) complies with the *Local Government Act 2009*, the Local Government Regulation 2012 and Australian Accounting Standards.

The financial report comprises the statements of financial position as at 30 June 2022, the statements of comprehensive income, statements of changes in equity and statements of cash flows for the year then ended, notes to the financial statements including significant accounting policies and other explanatory information, and the certificate given by the Mayor and Chief Executive Officer.

Basis for opinion

I conducted my audit in accordance with the *Auditor-General Auditing Standards*, which incorporate the Australian Auditing Standards. My responsibilities under those standards are further described in the *Auditor's responsibilities for the audit of the financial report* section of my report.

I am independent of the council and group in accordance with the ethical requirements of the Accounting Professional and Ethical Standards Board's APES 110 *Code of Ethics for Professional Accountants* (the Code) that are relevant to my audit of the financial report in Australia. I have also fulfilled my other ethical responsibilities in accordance with the Code and the *Auditor-General Auditing Standards*.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

Other information

Other information comprises financial and non-financial information (other than the audited financial report) in an entity's annual report.

At the date of this auditor's report, the available other information in Toowoomba Regional Council's annual report for the year ended 30 June 2022 was the current year financial sustainability statement and long-term financial sustainability statement.

The councillors are responsible for the other information.

My opinion on the financial report does not cover the other information and accordingly I do not express any form of assurance conclusion thereon. However, as required by the Local Government Regulation 2012, I have expressed a separate opinion on the current year financial sustainability statement.

In connection with my audit of the financial report, my responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial report and my knowledge obtained in the audit or otherwise appears to be materially misstated.

If, based on the work I have performed, I conclude that there is a material misstatement of this information, I am required to report that fact. I have nothing to report in this regard.

Responsibilities of the councillors for the financial report

The councillors are responsible for the preparation of the financial report that gives a true and fair view in accordance with the *Local Government Act 2009*, the Local Government Regulation 2012 and Australian Accounting Standards, and for such internal control as the councillors determine is necessary to enable the preparation of the financial report that is free from material misstatement, whether due to fraud or error.

The councillors are also responsible for assessing the council and group's ability to continue as a going concern, disclosing, as applicable, matters relating to going concern and using the going concern basis of accounting unless it is intended to abolish the council or to otherwise cease operations of the group.

Auditor's responsibilities for the audit of the financial report

My objectives are to obtain reasonable assurance about whether the financial report as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with the Australian Auditing Standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of this financial report.

As part of an audit in accordance with the Australian Auditing Standards, I exercise professional judgement and maintain professional scepticism throughout the audit. I also:

- Identify and assess the risks of material misstatement of the financial report, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for expressing an opinion on the effectiveness of the council or group's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the council.

- Conclude on the appropriateness of the council's and group's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the council or group's ability to continue as a going concern. If I conclude that a material uncertainty exists, I am required to draw attention in my auditor's report to the related disclosures in the financial report or, if such disclosures are inadequate, to modify my opinion. I base my conclusions on the audit evidence obtained up to the date of my auditor's report. However, future events or conditions may cause the council or group to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial report, including the disclosures, and whether the financial report represents the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information of the entities or business activities within the group to express an opinion on the financial report. I am responsible for the direction, supervision and performance of the audit of the group. I remain solely responsible for my audit opinion.

I communicate with the council regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during my audit.

Report on other legal and regulatory requirements

In accordance with s. 40 of the *Auditor-General Act 2009*, for the year ended 30 June 2022:

- a) I received all the information and explanations I required.
- b) In my opinion, the prescribed requirements in relation to the establishment and keeping of accounts were complied with in all material respects.

Prescribed requirements scope

The prescribed requirements for the establishment and keeping of accounts are contained in the *Local Government Act 2009*, any other Act and the Local Government Regulation 2012. The applicable requirements include those for keeping financial records that correctly record and explain the council's or group's transactions and account balances to enable the preparation of a true and fair financial report.



Sri Narasimhan
as delegate of the Auditor-General

30 September 2022

Queensland Audit Office
Brisbane

Toowoomba Regional Council

Current Year Financial Sustainability Statement

For the year ended 30 June 2022

	Consolidated Actual	Council Actual	Target
	2022	2022	2022

Measures of Financial Sustainability

Council's performance at 30 June 2022 against key financial ratios and targets.

PERFORMANCE INDICATORS

1. Operating Surplus Ratio

Net Result (excluding capital items)	(1.10)%	(1.12)%	0 - 10%
Total Operating Revenue (excluding capital items)			

An indicator of which the extent to which revenues raised cover operational expenses only or are available for capital funding purposes or other purposes.

2. Asset Sustainability Ratio

Capital Expenditure on the Replacement of Assets (renewals)	73.84%	73.84%	more than 90%
Depreciation Expense			

An approximation of the extent to which the infrastructure assets managed are being replaced as these reach the end of their useful lives.

3. Net Financial Liabilities Ratio

Total Liabilities less Current Assets	49.76%	51.50%	less than 60%
Total Operating Revenue (excluding capital items)			

An indicator of the extent to which the net financial liabilities can be serviced by its operating revenue.

Note 1 - Basis of Preparation

The Current Year Financial Sustainability Statement is a special purpose statement prepared in accordance with the requirements of the *Local Government Regulation 2012* and the *Financial Management (Sustainability) Guideline 2013*. The amounts used to calculate the three reported measures are prepared on an accrual basis and are drawn from the Council's audited General Purpose Financial Statements for the year ended 30 June 2022.

Toowoomba Regional Council

Certificate of Accuracy – Current Year Financial Sustainability Statement For the year ended 30 June 2022

This Current Year Financial Sustainability Statement has been prepared pursuant to Section 178 of the *Local Government Regulation 2012* (the Regulation).

In accordance with Section 212(5) of the Regulation we certify that this Current Year Financial Sustainability Statement has been accurately calculated.



Cr Paul Antonio

MAYOR

30/09/2022



Brian Pidgeon

CHIEF EXECUTIVE OFFICER

30/09/2022

INDEPENDENT AUDITOR'S REPORT

To the Councillors of Toowoomba Regional Council

Report on the Current-Year Financial Sustainability Statement

Opinion

I have audited the accompanying current year financial sustainability statement of Toowoomba Regional Council for the year ended 30 June 2022, comprising the statement, explanatory notes, and the certificate of accuracy given by the Mayor and the Chief Executive Officer.

In accordance with s. 212 of the Local Government Regulation 2012, in my opinion, in all material respects, the current year financial sustainability statement of Toowoomba Regional Council for the year ended 30 June 2022 has been accurately calculated.

Basis of opinion

I conducted my audit in accordance with the *Auditor-General Auditing Standards*, which incorporate the Australian Auditing Standards. My responsibilities under those standards are further described in the *Auditor's responsibilities for the audit of the current year financial sustainability statement* section of my report.

I am independent of the council in accordance with the ethical requirements of the Accounting Professional and Ethical Standards Board APES 110 *Code of Ethics for Professional Accountants* (the Code) that are relevant to my audit of the statement in Australia. I have also fulfilled my other ethical responsibilities in accordance with the Code and the *Auditor-General Auditing Standards*. «Company_independence_declaration»

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

Emphasis of matter – basis of accounting

I draw attention to Note 1 which describes the basis of accounting. The current year financial sustainability statement has been prepared in accordance with the Financial Management (Sustainability) Guideline 2013 for the purpose of fulfilling the council's reporting responsibilities under the Local Government Regulation 2012. As a result, the statement may not be suitable for another purpose. My opinion is not modified in respect of this matter.

Other Information

Other information comprises financial and non-financial information (other than the audited financial report) in an entity's annual report.

At the date of this auditor's report, the available other information in Toowoomba Regional Council's annual report for the year ended 30 June 2022 was the general purpose financial statements and long-term financial sustainability statement.

The councillors are responsible for the other information.

My opinion on the current year financial sustainability statement does not cover the other information and accordingly I do not express any form of assurance conclusion thereon.

However, as required by the Local Government Regulation 2012, I have expressed a separate opinion on the general purpose financial report.

In connection with my audit of the financial report, my responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial report and my knowledge obtained in the audit or otherwise appears to be materially misstated.

If, based on the work I have performed, I conclude that there is a material misstatement of this information, I am required to report that fact. I have nothing to report in this regard.

Responsibilities of the councillors for the current year financial sustainability statement

The councillors are responsible for the preparation and fair presentation of the current year financial sustainability statement in accordance with the Local Government Regulation 2012. The councillors responsibility also includes such internal control as the councillors determine is necessary to enable the preparation and fair presentation of the statement that is accurately calculated and is free from material misstatement, whether due to fraud or error.

Auditor's responsibilities for the audit of the current year financial sustainability statement

My objectives are to obtain reasonable assurance about whether the current year financial sustainability statement as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with the Australian Auditing Standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of this statement.

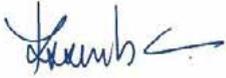
My responsibility does not extend to forming an opinion on the appropriateness or relevance of the reported ratios, nor on the council's future sustainability.

As part of an audit in accordance with the Australian Auditing Standards, I exercise professional judgement and maintain professional scepticism throughout the audit. I also:

- Identify and assess the risks of material misstatement of the statement, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the council's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the council.

- Evaluate the overall presentation, structure and content of the statement, including the disclosures, and whether the statement represents the underlying transactions and events in a manner that achieves fair presentation.

I communicate with the council regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during my audit.



Sri Narasimhan
as delegate of the Auditor-General

30 September 2022

Queensland Audit Office
Brisbane

Toowoomba Regional Council

Unaudited Long-Term Financial Sustainability Statement

Prepared as at 30 June 2022

	Target	Actual	Forecast									
	2022	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032

Measures of Financial Sustainability

Council's performance as at 30 June 2022 against key financial ratios and targets.

Performance Indicators

Consolidated

1. Operating Surplus Ratio

Net Result (excluding capital items)	0 - 10%	(1.10)%	(1.6)%	0.0%	0.1%	0.2%	1.8%	1.5%	1.8%	2.8%	2.8%	3.4%
Total Operating Revenue (excluding capital items)												

An indicator of the extent to which revenues raised cover operational expenses only or are available for capital funding purposes or other purposes.

2. Asset Sustainability Ratio

Capital Expenditure on the Replacement of Assets (renewals)	more than 90%	73.84%	51.1%	89.2%	89.5%	78.9%	71.9%	68.1%	64.9%	65.9%	65.7%	63.5%
Depreciation Expense												

An approximation of the extent to which the infrastructure assets managed are being replaced as these reach the end of their useful lives.

3. Net Financial Liabilities Ratio

Total Liabilities less Current Assets	less than 60%	49.76%	63.8%	70.3%	76.4%	74.1%	74.5%	74.4%	68.6%	64.5%	58.3%	59.3%
Total Operating Revenue (excluding capital items)												

An indicator of the extent to which the net financial liabilities can be serviced by its operating revenue.

Toowoomba Regional Council

Unaudited Long-Term Financial Sustainability Statement (continued)

Prepared as at 30 June 2022

	Target		Actual		Forecast									
	2022	2022	2022	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032
Measures of Financial Sustainability														
Performance Indicators														
Council														
<u>1. Operating Surplus Ratio</u>														
Net Result (excluding capital items)	0 - 10%	(1.12)%	(1.6)%	0.0%	0.1%	0.2%	1.8%	1.5%	1.8%	2.8%	1.8%	2.8%	2.8%	3.4%
Total Operating Revenue (excluding capital items)														
An indicator of the extent to which revenues raised cover operational expenses only or are available for capital funding purposes or other purposes.														
<u>2. Asset Sustainability Ratio</u>														
Capital Expenditure on the Replacement of Assets (renewals)	more than 90%	73.84%	51.1%	89.2%	89.5%	78.9%	71.9%	68.1%	71.9%	65.9%	64.9%	65.9%	65.7%	63.5%
Depreciation Expense														
An approximation of the extent to which the infrastructure assets managed are being replaced as these reach the end of their useful lives.														
<u>3. Net Financial Liabilities Ratio</u>														
Total Liabilities less Current Assets	less than 60%	51.50%	63.8%	70.3%	76.4%	74.1%	74.5%	74.4%	74.5%	68.6%	68.6%	64.5%	58.3%	59.3%
Total Operating Revenue (excluding capital items)														
An indicator of the extent to which the net financial liabilities can be serviced by its operating revenue.														

Toowoomba Regional Council Financial Management Strategy

Council measures revenue and expenditure trends over time as a guide to future requirements and to make decisions about the efficient allocation of resources to ensure the most effective provision of services. Council ensures that its financial management strategy is prudent and that its long-term financial forecast shows a sound financial position whilst also being able to meet the community's current and future needs.

Toowoomba Regional Council

Certificate of Accuracy – Long Term Financial Sustainability Statement For the Long-Term Financial Sustainability Statement Prepared as at 30 June 2022

This Long-Term Financial Sustainability Statement has been prepared pursuant to Section 178 of the *Local Government Regulation 2012* (the Regulation).

In accordance with Section 212(5) of the Regulation we certify that this Long-Term Financial Sustainability Statement has been accurately calculated.



Cr Paul Antonio

MAYOR

30/09/2022



Brian Pidgeon

CHIEF EXECUTIVE OFFICER

30/09/2022

An aerial night photograph of Toowoomba, Queensland, Australia. The city lights are visible against the dark sky. In the center, a large circular graphic with a yellow-to-green gradient contains the text 'Rich traditions' and 'Bold ambitions' separated by a horizontal line. The background shows various buildings, including a prominent white building with a gabled roof and a red star sign, and a street with traffic lights and cars.

Rich traditions

Bold ambitions





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